

CITY OF WEST ALLIS RETIREE MEDICAL PLAN

GASB 74 and 75 DISCLOSURE Fiscal Years: 2018 and 2019

Prepared by

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GASB 74 and 75 Disclosure for Fiscal Years Ending December 31, 2018 and December 31, 2019 City of West Allis Retiree Medical Plan

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Certification

Actuarial computations presented in this report under Statements No. 74 and 75 of the Governmental Accounting Standards Board are for purposes of assisting the City in fulfilling its financial accounting requirements. No attempt is being made to offer any accounting opinion or advice. This report is for fiscal years January 1, 2018 to December 31, 2018 and January 1, 2019 to December 31, 2019. The reporting dates are December 31, 2018 and December 31, 2019, respectively. The calculations enclosed in this report have been made on a basis consistent with our understanding of the plan provisions. Determinations for purposes other than meeting financial reporting requirements may be significantly different than the results contained in this report. Accordingly, additional determinations may be needed for other purposes, such as judging benefit security or meeting employer funding requirements.

In preparing this report, we relied, without audit, on information as of January 1, 2018 and December 31, 2018 furnished by the City. This information includes, but is not limited to, statutory provisions, member census data, and financial information. The membership as of January 1, 2018 includes 450 active participants and 748 retirees and current spouses.

We performed a limited review of the census and financial information used directly in our analysis and have found them to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

We hereby certify that, to the best of our knowledge, this report, including all costs and liabilities based on actuarial assumptions and methods, is complete and accurate and determined in conformance with generally recognized and accepted actuarial principles and practices, which are consistent with the Actuarial Standards of Practice promulgated by the Actuarial Standards Board and the applicable Code of Professional Conduct, amplifying Opinions and supporting Recommendations of the American Academy of Actuaries.

This valuation report is only an estimate of the plan's financial condition as of a single date. It can neither predict the plan's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of plan benefits, only the timing of plan contributions. While the valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct. Determining results using alternative assumptions is outside the scope of our engagement.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to factors such as, but not limited to, the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the actuarial assignment, we did not perform an analysis of the potential range of such future measurements.

Certification

Milliman's work is prepared solely for the internal use and benefit of City of West Allis. To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a Release, subject to the following exceptions: (a) the Plan Sponsor may provide a copy of Milliman's work, in its entirety, to the Plan Sponsor's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the Fund; and (b) the Plan Sponsor may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

This report and its use are subject to the terms of our Consulting Services Agreement with the City dated April 16, 2019.

No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

We, John M. Chmiewlewski and Steven G. Hanson, are actuaries for Milliman, Inc. We are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. This report uses the expertise of Milliman healthcare and retirement actuaries. Steven G. Hanson is responsible for the work related to the current expected healthcare benefit costs and trend rates. John M. Chmielewski is responsible for projecting the current costs into future years using the valuation assumptions and methodology and then calculating the accounting costs and liabilities reported herein.

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Overview of GASB 74 and GASB 75

The Governmental Accounting Standards Board (GASB) released new accounting standards for public postemployment benefit plans other than pension (OPEB) and participating employers in 2015. These standards, GASB Statements No. 74 and 75, have substantially revised the accounting requirements previously mandated under GASB Statements No. 43 and 45. The most notable change is that the Annual Required Contribution (ARC) has been eliminated and the Net OPEB Liability will be an item on the employer's financial statement rather than a footnote entry.

GASB 74 applies to financial reporting for public OPEB plans and is required to be implemented for plan fiscal years beginning after June 15, 2016. Note that a plan's fiscal year might not be the same as the employer's fiscal year. Even if the plan does not issue standalone financial statements, but rather is considered a trust fund of a government, it is subject to GASB 74. Under GASB 74, enhancements to the financial statement disclosures are required, along with certain required supplementary information.

GASB 75 governs the specifics of accounting for public OPEB plan obligations for participating employers and is required to be implemented for employer fiscal years beginning after June 15, 2017. GASB 75 requires a liability for OPEB obligations, known as the Net OPEB Liability (Total OPEB Liability for unfunded plans), to be recognized on the balance sheets of participating employers. Changes in the Net OPEB Liability (Total OPEB Liability for unfunded plans) will be immediately recognized as OPEB Expense on the income statement or reported as deferred inflows/outflows of resources depending on the nature of the change.

Executive Summary

Relationship Between Valuation Date, Measurement Date, and Reporting Date

The Valuation Date is January 1, 2018. This is the date as of which the actuarial valuation is performed. The Measurement Dates are December 31, 2017 and December 31, 2018. The Measurement Date is the date as of which the total OPEB liability is determined. The Reporting Dates are December 31, 2018 and December 31, 2019. The Reporting Date is the plan's and/or employer's fiscal year ending date.

Significant Changes

There have been no significant changes between the valuation date and fiscal year end.

Total OPEB Liability

Total OPEB Liability	December 31, 2018	December 31, 2019
Total OPEB liability	\$118,712,722	\$110,575,111
Covered payroll	N/A	N/A
Total OPEB liability as a % of covered payroll	N/A	N/A

The total OPEB liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions below, and was then projected forward to the measurement date. Any significant changes during this period have been reflected as prescribed by GASB 74 and 75.

Discount Rate

Discount rate	3.44%	4.10%
20 Year Tax-Exempt Municipal Bond Yield	3.44%	4.10%

The discount rate was based on the 20-year Bond Buyer GO Index.

Other Key Actuarial Assumptions

The actuarial assumptions that determined the total OPEB liability as of December 31, 2018 and December 31, 2019 were based on the results of an actuarial experience study for the period 2015-2017 for the Wisconsin Retirement System (WRS).

Valuation date	January 1, 2018	January 1, 2018
Measurement date	December 31, 2017	December 31, 2018
Salary increases including inflation	WRS; see "Actuarial Assumptions" for details	WRS; see "Actuarial Assumptions" for details
Mortality	WRS; see "Actuarial Assumptions" for details	WRS; see "Actuarial Assumptions" for details
Actuarial cost method	Entry Age Normal	Entry Age Normal

Changes in Total OPEB Liability

	Increase (Decrease) Total OPEB		
Changes in Total OPEB Liability	Liability		
	2018	2019	
Beginning of Year Balances	146,933,656	\$118,712,722	
Changes for the year:			
Service cost	4,149,233	3,469,459	
Interest on total OPEB liability	6,703,395	4,109,577	
Effect of plan changes	0	0	
Effect of economic/demographic gains or losses	0	0	
Effect of assumptions changes or inputs	(33,241,932)	(10,234,847)	
Benefit payments	(5,831,630)	(5,481,800)	
End of Year Balances	118,712,722	110,575,111	

Sensitivity Analysis

The following presents the total OPEB liability of the City, calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate.

		2018	
	1% Decrease	Discount Rate	1% Increase
	2.44%	3.44%	4.44%
Total OPEB liability	\$137,047,261	\$118,712,722	\$104,010,775
		2019	
	1% Decrease	Discount Rate	1% Increase
	3.10%	4.10%	5.10%
Total OPEB liability	\$126,686,588	\$110,575,111	\$97,536,318

The following presents the total OPEB liability of the City, calculated using the current healthcare cost trend rates as well as what the City's total OPEB liability would be if it were calculated using trend rates that are 1 percentage point lower or 1 percentage point higher than the current trend rates.

		2018	
		Current	_
	1% Decrease	Trend Rate	1% Increase
Total OPEB liability	\$104,611,977	\$118,712,722	\$136,849,060
		2019	
		Current	
	1% Decrease	Trend Rate	1% Increase
Total OPEB liability	\$97,487,557	\$110,575,111	\$127,292,047

Schedule of Changes in Total OPEB Liability and Related Ratios (in 1,000s)

	Fiscal Year Ending December 31									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Total OPEB Liability*										
Service cost	\$3,469	\$4,149	\$4,258	\$4,764	N/A	N/A	N/A	N/A	N/A	N/A
Interest on total OPEB liability	4,110	6,703	6,456	7,535	N/A	N/A	N/A	N/A	N/A	N/A
Changes of benefit terms	0	0	0	0	N/A	N/A	N/A	N/A	N/A	N/A
Effect of economic/demographic gains or (losses)	0	0	521	(30,833)	N/A	N/A	N/A	N/A	N/A	N/A
Effect of assumption changes or inputs	(10,235)	(33,242)	0	0	N/A	N/A	N/A	N/A	N/A	N/A
Benefit payments	(5,482)	(5,832)	(5,245)	(4,936)	N/A	N/A	N/A	N/A	N/A	N/A
Net change in total OPEB liability	(8,138)	(28,221)	5,991	(23,470)	N/A	N/A	N/A	N/A	N/A	N/A
Total OPEB liability, beginning	118,713	146,934	140,943	164,413	N/A	N/A	N/A	N/A	N/A	N/A
Total OPEB liability, ending (a)	110,575	118,713	146,934	140,943	N/A	N/A	N/A	N/A	N/A	N/A
Covered payroll	N/A	N/A	\$38,838	\$38,838	N/A	N/A	N/A	N/A	N/A	N/A
Total OPEB liability as a % of covered payroll	N/A	N/A	378%	363%	N/A	N/A	N/A	N/A	N/A	N/A

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

^{*} Due to rounding, values may not add correctly.

OPEB Expense

	January 1, 2018 to	January 1, 2019 to
OPEB Expense	December 31, 2018	December 31, 2019
Service cost	\$4,149,233	\$3,469,459
Interest on total OPEB liability	6,703,395	4,109,577
Effect of plan changes	0	0
Recognition of Deferred Inflows/Outflows of Resources		
Recognition of economic/demographic gains or losses	34,575	34,575
Recognition of assumption changes or inputs	<u>(8,525,921)</u>	(10,521,018)
OPEB Expense	2,361,282	(2,907,407)

As of December 31, 2018, the deferred inflows and outflows of resources are as follows:

Deferred Inflows / Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$0	\$486,472
Changes of assumptions	(53,503,406)	\$0
Contributions made subsequent to measurement date	<u>\$0</u>	*
Total	(53,503,406)	486,472

As of December 31, 2019, the deferred inflows and outflows of resources are as follows:

	Deferred Inflows	Deferred Outflows
Deferred Inflows / Outflows of Resources	of Resources	of Resources
Differences between expected and actual experience	\$0	\$451,897
Changes of assumptions	(\$53,217,235)	\$0
Contributions made subsequent to measurement date	<u>\$0</u>	*
Total	(\$53,217,235)	\$451,897

^{*} Any employer contributions subsequent to the measurement date should be reported under deferred outflows of resources and recognized as a reduction of the net OPEB liability. Cannot be determined until after end of fiscal year. If total claims paid less retiree contributions are unknown, benefit payments from Page 6 can be used.

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to other postemployment benefits will be recognized in OPEB expense as follows:

Year ending December 31:	2018	Year ending Decer	mber 31: 2019
2019	(\$8,491,346)	2020	(\$10,486,443)
2020	(\$8,491,346)	2021	(10,486,443)
2021	(\$8,491,346)	2022	(10,486,443)
2022	(\$8,491,346)	2023	(4,848,921)
2023	(2,853,824)	2024	(2,270,799)
Thereafter*	(16,197,726)	Thereafter*	(14,186,289)

^{*} Note that additional future deferred inflows and outflows of resources may impact these numbers.

Schedule of Deferred Inflows and Outflows of Resources For Fiscal Year Ending December 31, 2018

_	Original Amount	Date Established	•	Amount Recognized in 12/31/2018 Expense	Balance of Deferred Inflows 12/31/2018	Balance of Deferred Outflows 12/31/2018
Economic/demographic (gains) or losses	\$0 521,047 <u>0</u>	12/31/2018 12/31/2017 <u>12/31/2016</u> Total	5.13 15.07 <u>0.00</u>	\$0 34,575 <u>0</u> 34,575	\$0 0 <u>0</u> 0	\$0 486,472 <u>0</u> 486,472
Assumption changes or inputs	(33,241,932) 0 (30,833,407)	12/31/2017	5.13 0.00 <u>15.07</u>	(6,479,909) 0 (2,046,012) (8,525,921)	(26,762,023) 0 (<u>26,741,383)</u> (53,503,406)	0 0 <u>0</u> 0

Total for economic/demographic gains or losses and assumption changes or inputs

(53,503,406) 486,472

Total net deferrals (53,016,934)

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^{*} Economic/demographic (gains)/losses and assumption changes or inputs are recognized over the average remaining service life for all active and inactive members.

Schedule of Deferred Inflows and Outflows of Resources For Fiscal Year Ending December 31, 2019

_					Amount		
					Recognized		
				Amount	in Pension	Balance of	Balance of
			Original	Recognized	Expense	Deferred	Deferred
_	Original Amount	Date Established	•	in 12/31/2019 Expense	through 12/31/2019	Inflows 12/31/2019	Outflows 12/31/2019
Economic/demographic	\$0	12/31/2019	5.13	\$0	\$0	\$0	\$0
(gains) or losses	0	12/31/2018	5.13	0	0	0	0
	521,047	12/31/2017	15.07	34,575	69,150	0	451,897
	0	12/31/2016	0.00	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
		Total		34,575	69,150	0	451,897
Assumption	(10,234,847)	12/31/2019	5.13	(1,995,097)	(1,995,097)	(8,239,750)	0
changes or inputs	(33,241,932)	12/31/2018	5.13	(6,479,909)	(12,959,818)	(20,282,114)	0
	0	12/31/2017	0.00	0	0	0	0
	(30,833,407)	12/31/2016	15.07	(2,046,012)	(6,138,036)	(24,695,371)	<u>0</u>
		Total		(10,521,018)	(21,092,951)	(53,217,235)	0

Total for economic/demographic gains or losses and assumption changes or inputs

(53,217,235) 451,897

Total net deferrals (52,765,338)

^{*} Economic/demographic (gains)/losses and assumption changes or inputs are recognized over the average remaining service life for all active and inactive members.

OPEB Liability and Expense Summary

Total

	OPEB Liability	Deferred Inflows	Deferred Outflows	Net Deferrals	Liability plus Net Deferrals	Annual Expense
Balances as of December 31, 2017	(\$146,933,656)	(\$28,787,395)	\$521,047	(\$28,266,348)	(\$175,200,004)	
Service cost	(4,149,233)					4,149,233
Interest on total OPEB liability	(6,703,395)					6,703,395
Effect of plan changes	0					0
Effect of liability gains or losses	0			0		
Effect of assumption changes or inputs	33,241,932	(33,241,932)		(33,241,932)		
Benefit payments	5,831,630				5,831,630	1 1
Recognition of liability gains or losses			(34,575)	(34,575)		34,575
Recognition of assumption changes or inputs		8,525,921		8,525,921		(8,525,921)
Annual expense					(2.361.282)	2,361,282
Attitual expense					(2,361,282)	2,301,202
Balances as of December 31, 2018	(118,712,722)	(53,503,406)	486,472	(53,016,934)	(171,729,656)	
	Total				Total OPEB	
	ОРЕВ	Deferred	Deferred	Net	Liability plus	Annual
	Liability	Inflows	Outflows	Deferrals	Net Deferrals	Expense
Balances as of December 31, 2018	(\$118,712,722)	(\$53,503,406)	\$486,472	(\$53,016,934)	(\$171,729,656)	1 1
Service cost	(3,469,459)					3,469,459
Interest on total OPEB liability	(4,109,577)					4,109,577
Effect of plan changes	0					0
Effect of liability gains or losses	0			0		
Effect of assumption changes or inputs	10,234,847	(10,234,847)		(10,234,847)		
Benefit payments	5,481,800				5,481,800	1 1
Recognition of liability gains or losses			(34,575)	(34,575)		34,575
Recognition of assumption changes or inputs		10,521,018		10,521,018		(10,521,018)
Annual expense					2,907,407	(2,907,407)
Balances as of December 31, 2019	(110,575,111)	(53,217,235)	451,897	(52,765,338)	(163,340,449)	1 1

Total OPEB

Glossary

Deferred Inflows/Outflows of Resources

Portion of changes in net OPEB liability that is not immediately recognized in OPEB Expense. These changes include differences between expected and actual experience, changes in assumptions, and differences between expected and actual earnings on plan investments.

Discount Rate

Single rate of return that, when applied to all projected benefit payments, results in an actuarial present value of projected benefit payments equal to the sum of:

- The actuarial present value of benefit payments projected to be made in future periods where the plan assets are projected to be sufficient to meet benefit payments, calculated using the Long-Term Expected Rate of Return.
- 2) The actuarial present value of projected benefit payments not included in (1), calculated using the Municipal Bond Rate.

Municipal Bond Rate

Yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Projected Benefit Payments

All benefits estimated to be payable through the OPEB plan to current active and inactive employees as a result of their past service and expected future service.

Service Cost

The portion of the actuarial present value of projected benefit payments that is attributed to a valuation year.

Total OPEB Liability

The portion of actuarial present value of projected benefit payments that is attributable to past periods of member service using the Entry Age Normal cost method based on the requirements of GASB 74 and 75.

Summary of Actuarial Assumptions

The following actuarial assumptions were used in the development of the City of West Allis' retiree health cost projections. Where consistent with the terms of the plan, actuarial assumptions have utilized the assumptions for the Wisconsin Retirement System (WRS) as provided in the December 31, 2018 Actuarial Valuation reports. These assumptions were adopted by the Employee Trust Funds Board in connection with a study of experience during 2015-2017. In our opinion, these assumptions are reasonable for the intended purposes of the report.

Interest Discount Rate

Measurement Date	Rate
December 31, 2017	3.44%
December 31, 2018	4.10%

Mortality

Pre-Retirement: This assumption applies to death while in service. Rates are based on the Wisconsin 2018 Mortality table (multiplied by 50% for males and females) as the base table and project future improvements with 2018 generational improvement scale (multiplied by 60%), as adopted by the Board in connection with the 2015-2017 Experience Study performed by the actuary for the Wisconsin Retirement System.

Post-Retirement: This assumption applies to death of participants after retirement. Rates are based on the Wisconsin 2018 Mortality Table as the base table and project future improvements with 2018 generational improvement scale (multiplied by 60%), as adopted by the Board in connection with the 2015-2017 Experience Study performed by the actuary for the Wisconsin Retirement System.

Post-Disability: This assumption applies to death after disablement. Rates are based on the 2015-2017 Experience Study performed by the actuary for the Wisconsin Retirement System as the base table and project future improvements with 2018 generational improvement scale (multiplied by 60%), as adopted by the Board in connection with the 2015-2017 Experience Study performed by the actuary for the Wisconsin Retirement System.

* Sample rates shown in Appendix A.

Employee Turnover/Withdrawal

Ten-year select and ultimate rates of WRS for Protective with Social Security for Police and Fire Department employees and General Employee for all other employees. Separate rates for males and females. Ultimate rates after the tenth year are shown in the rate table in Appendix A. Select rates are as follows:

Year	General Employee Male Rate	General Employee Female Rate	Protective with Social Security
1	17.0%	20.0%	16.0%
2	12.3%	15.0%	9.5%
3	9.3%	11.5%	6.0%
4	7.6%	10.0%	5.0%
5	7.5%	9.5%	4.5%
6	5.8%	7.8%	4.0%
7	4.8%	7.0%	3.8%
8	4.7%	6.0%	3.5%
9	4.1%	5.7%	3.0%
10	4.0%	5.3%	2.5%

Disablement: WRS disability rates for Protective with Social Security for Police and Fire Department employees and General Employee for all other employees. Separate rates for General Employees for males and females. Rates shown in the rate table at the end of Appendix A.

Retirement: WRS retirement rates for Protective with Social Security for Police and Fire Department employees and General Employee for all other employees. Separate rates for General Employees for male and females. Rates shown in the rate table at the end of Appendix A.

Percentage of Retirees Participating In Retiree Medical Coverage

Future retirees: 100% of current employees with medical coverage are expected to participate in the City of West Allis' retiree health insurance plan.

Current retirees: Actual retiree participation.

Percentage of Retirees Electing Family Coverage

Future retirees: 75% of future retirees that take coverage are assumed to elect family coverage.

Current retirees: Actual family coverage election.

Age Difference of Active Employees and Spouses

Spouses same age as participants.

Annual Medical Trend Rate Assumptions

Medical inflation was based on the "Getzen" model published by the Society of Actuaries for purposes of evaluating long term medical trend. Under the Patient Protection and Affordable Care Act of 2010, a federal excise tax will apply for high cost health plans. A margin to reflect the impact of the excise tax in future years is reflected in the assumed trend. The following tables show the trend rates used in this valuation.

Annual Medical Trend Rate							
	Pre Medicare	Post Medicare					
2018	6.50%	3.40%					
2019	6.50%	8.00%					
2020	5.80%	5.30%					
2021	5.00%	5.00%					
2022	5.10%	4.90%					
2030	5.50%	4.60%					
2040	5.40%	5.20%					
2050	5.10%	5.50%					
2060	4.90%	5.10%					
2070	4.30%	4.40%					
2080	4.00%	4.10%					
Ultimate	3.90%	4.00%					

Expected 2018 Monthly Medical Costs per Retiree

We developed estimates of the 2018 monthly medical costs per retiree by age based on the City's current premium and claims experience, adjusted for demographic differences between retirees and all participants (actives and retirees combined).

	Male		Fer	male
Age	Single	Family	Single	Family
55	\$ 866	\$1,867	\$ 968	\$1,867
60	1,110	2,277	1,134	2,277
64	1,379	2,696	1,283	2,696
65	401	787	387	787
70	449	866	417	866
75	493	936	442	936

Salary Adjustment Factors

Used to project earnings for each participant between the valuation date and the participant's retirement age are shown below for sample years of service. This assumption is used to project a participant's current earnings to the earnings upon which benefits will be based.

% Merit and Longevity Increase Next Year									
Service	Protective with Service Social Security General								
1	4.8%	3.5%							
2	4.8	3.5							
3	4.1	3.1							
4	3.5	2.8							
5	2.8	2.5							
10	1.1	1.5							
15	0.8	1.1							
20	0.7	0.9							
25	0.6	0.6							
30	0.5	0.4							

In addition to the merit and longevity increase, each person is assumed to get an economic increase of 3.0% each year.

Changes in Assumptions Since Prior Valuation

The demographic assumptions have been updated based upon the most recent WRS experience study. The discount rate selected is in accordance with GASB 74/75. The expected claims and medical trend rates were changed to reflect anticipated experience under the most recent Getzen model application. The overall impact of the new assumptions is a decrease in the benefit obligations.

Rationale for Significant Assumptions

With any valuation of future benefits, assumptions of anticipated future events are required. If actual events differ from the assumptions made, the actual cost of the plan will vary as well. The following assumptions should be reviewed for appropriateness.

Discount Rate: The discount rate is based upon the Bond Buyer General Obligation 20-Year Municipal Bond Index at the measurement date.

Demographic Assumptions: The City of West Allis participates in the Wisconsin Retirement System. The actuary for the system updates assumptions triennially based upon plan experience.

Participant Rate and Spouse Election: We have based the rate on recent experience in the plan.

Medical Trend: We are using medical inflation assumptions based on the "Long Term Healthcare Costs Trend Resource Model" created for the Society of Actuaries by Professor Thomas E. Getzen of Temple University. This model reflects the most current academic research regarding future healthcare cost trends.

Expected Medical Costs: Relative cost factors were developed from the Milliman Health Cost Guidelines. Based on the carrier premium rates and relative age cost factors assumptions, we developed age adjusted "per member per month" (PMPM) costs for 2018.

Summary of Participant Data

Monthly 2018 Retiree Premiums

The current retiree premium rates paid by retirees are shown in the following table.

Monthly 2018 Health Insurance Premiums					
	Single Subscriber				
Pre-65	\$730.50	\$1,464.70			
Post-65	479.76	968.58			

Participant Data

We relied on the following medical plan participant data as of December 31, 2017.

	Participant Count	Average Age	Average Service	
Active Employees*	450	44.7	13.7	
Retirees*	748	70.1		

^{*} Includes active employees currently waiving Medical coverage.

^{**} Includes spouses of current retirees. Excludes retirees no longer eligible for benefits as of January 1, 2018.

Summary of Plan Provisions

Eligibility and Benefits

Non-Represented, Local 80 Public Works & Clerical Union, Department Head (Includes City Attorney), Mayor, Alderman, & Municipal Judge

Eligibility in Legacy Plan:

- Hired prior to April 1, 2008, eligible under WRS with a minimum of 10 years of continuous service with the City as a benefitted employee.
- Hired on or after April 1, 2008, eligible under WRS with a minimum of 15 years of continuous service with the City as a benefitted employee.

Eligibility in Total Benefits Package:

- Any employee eligible under WRS with a minimum of 20 years of continuous service with the City as a benefitted employee that was hired after November 1, 2018 or opted into the Total Benefits Package.

Benefits in Legacy Plan:

- The City will continue its contributions towards an eligible retiree's medical premiums at the same contribution amount as was made at the time of their retirement. Thereafter, the retiree will be responsible for any and all increases in premium costs. Upon attaining Medicare age the City's contributions will be adjusted to 50% of the retiree's premium. For participants hired on or after April 1, 2008, City contributions cease upon attainment of Medicare Age.

Benefits in Total Benefits Package:

- Hired prior to April 1, 2008: The retiree is required to pay 20% of the premium for up to 10 years or Medicare eligibility, whichever comes first.
- Hired on or after April 1, 2008 and prior to November 1, 2018, the retiree is required to pay 35% of the premium for up to 10 years or Medicare eligibility, whichever comes first.
- Hired after November 1, 2018 the retiree is required to pay a minimum of 50% of the premium for up to 10 years or Medicare eligibility, whichever comes first.

Coverage/contributions will continue until the retiree stops paying his/her portion of the premiums, voluntarily cancels coverage, or City coverage period ends. Upon death of the retiree, the surviving spouse and/or eligible dependents may continue health insurance following the guidelines named above; however, if the surviving spouse remarries or is employed by another employer providing 'more comprehensive or equivalent insurance' (applicable to retirees prior to 3/1/2012), the City's health insurance obligation would permanently cease. (**Note:** If retired prior to 3/1/2012, a retiree must be enrolled in health insurance in order for his/her spouse and/or eligible dependents to be enrolled; the only exception is upon a retiree's death or enrollment in Medicaid/Title 19.)

West Allis Federation of Nurses

Eligibility in Legacy Plan:

- Hired prior to July 1, 2008, eligible under WRS with a minimum of 10 years of continuous service with the City as a benefitted employee.
- Hired on or after July 1, 2008, eligible under WRS with a minimum of 15 years of continuous service with the City as a benefitted employee.

Eligibility in Total Benefits Package:

- Any employee eligible under WRS with a minimum of 20 years of continuous service with the City as a benefitted employee that was hired after November 1, 2018 or opted into the Total Benefits Package.

GASB 74 and 75 Disclosure for Fiscal Years Ending December 31, 2018 and December 31, 2019 City of West Allis Retiree Medical Plan Page 19

Benefits in Legacy Plan:

- The City will continue its contributions towards an eligible retiree's medical premiums at the same contribution amount as was made at the time of their retirement. Thereafter, the retiree will be responsible for any and all increases in premium costs. Upon attaining Medicare age the City's contributions will be adjusted to 50% of the retiree's premium. For participants hired on or after March 1, 2012, City contributions cease upon attainment of Medicare Age.

Benefits in Total Benefits Package:

- Hired prior to March 1, 2012: The retiree is required to pay 20% of the premium for up to 10 years or Medicare eligibility, whichever comes first.
- Hired on or after March 1, 2012 and prior to November 1, 2018, the retiree is required to pay 35% of the premium for up to 10 years or Medicare eligibility, whichever comes first.
- Hired after November 1, 2018 the retiree is required to pay a minimum of 50% of the premium for up to 10 years or Medicare eligibility, whichever comes first.

Coverage/contributions will continue until the retiree stops paying his/her portion of the premiums, voluntarily cancels coverage, or City coverage period ends. Upon death of the retiree, the surviving spouse and/or eligible dependents may continue health insurance following the guidelines named above; however, if the surviving spouse remarries or is employed by another employer providing 'more comprehensive or equivalent insurance' (applicable to retirees prior to 3/1/2012), the City's health insurance obligation would permanently cease. (**Note:** If retired prior to 3/1/2012, a retiree must be enrolled in health insurance in order for his/her spouse and/or eligible dependents to be enrolled; the only exception is upon a retiree's death or enrollment in Medicaid/Title 19.)

Engineering Technicians & Aides Association

Eligibility in Legacy Plan:

- Hired prior to August 1, 2008, eligible under WRS with a minimum of 10 years of continuous service with the City as a benefitted employee.
- Hired on or after August 1, 2008, eligible under WRS with a minimum of 15 years of continuous service with the City as a benefitted employee.

Eligibility in Total Benefits Package:

 Any employee eligible under WRS with a minimum of 20 years of continuous service with the City as a benefitted employee that was hired after November 1, 2018 or opted into the Total Benefits Package.

Benefits in Legacy Plan:

- The City will continue its contributions towards an eligible retiree's medical premiums at the same contribution amount as was made at the time of their retirement. Thereafter, the retiree will be responsible for any and all increases in premium costs. Upon attaining Medicare age the City's contributions will be adjusted to 50% of the retiree's premium. For participants hired on or after March 1, 2012, City contributions cease upon attainment of Medicare Age.

Benefits in Total Benefits Package:

- Hired prior to March 1, 2012: The retiree is required to pay 20% of the premium for up to 10 years or Medicare eligibility, whichever comes first.
- Hired on or after March 1, 2012 and prior to November 1, 2018, the retiree is required to pay 35% of the premium for up to 10 years or Medicare eligibility, whichever comes first.
- Hired after November 1, 2018 the retiree is required to pay a minimum of 50% of the premium for up to 10 years or Medicare eligibility, whichever comes first.

Coverage/contributions will continue until the retiree stops paying his/her portion of the premiums,

voluntarily cancels coverage, or City coverage period ends. Upon death of the retiree, the surviving spouse and/or eligible dependents may continue health insurance following the guidelines named above; however, if the surviving spouse remarries or is employed by another employer providing 'more comprehensive or equivalent insurance' (applicable to retirees prior to 3/1/2012), the City's health insurance obligation would permanently cease. (**Note:** If retired prior to 3/1/2012, a retiree must be enrolled in health insurance in order for his/her spouse and/or eligible dependents to be enrolled; the only exception is upon a retiree's death or enrollment in Medicaid/Title 19.)

West Allis Professional Police Association

Eligibility in Legacy Plan:

- Hired prior to April 1, 2008, eligible under WRS with a minimum of 10 years of continuous service with the City as a benefitted employee.
- Hired on or after April 1, 2008, eligible under WRS with a minimum of 15 years of continuous service with the City as a benefitted employee.

Eligibility in Total Benefits Package:

Any employee eligible under WRS with a minimum of 20 years of continuous service with the City
as a benefitted employee that was hired after November 1, 2018 or opted into the Total Benefits
Package.

Benefits in Legacy Plan:

- The City will continue its contributions towards an eligible retiree's medical premiums at the same contribution amount as was made at the time of their retirement. Thereafter, the retiree will be responsible for any and all increases in premium costs. Upon attaining Medicare age the City's contributions will be adjusted to 50% of the retiree's premium. For participants hired on or after March 1, 2016, City contributions cease upon attainment of Medicare Age.

Benefits in Total Benefits Package:

- Hired prior to March 1, 2016: The retiree is required to pay 20% of the premium for up to 10 years or Medicare eligibility, whichever comes first.
- Hired on or after March 1, 2016 and prior to November 1, 2018, the retiree is required to pay 35% of the premium for up to 10 years or Medicare eligibility, whichever comes first.
- Hired after November 1, 2018 the retiree is required to pay a minimum of 50% of the premium for up to 10 years or Medicare eligibility, whichever comes first.

Coverage/contributions will continue until the retiree stops paying his/her portion of the premiums, voluntarily cancels coverage, or City coverage period ends. Upon death of the retiree, the surviving spouse and/or eligible dependents may continue health insurance following the guidelines named above; however, if the surviving spouse remarries or is employed by another employer providing 'more comprehensive or equivalent insurance' (applicable to retirees prior to 3/1/2016), the City's health insurance obligation would permanently cease. (**Note:** If retired prior to 3/1/2016, a retiree must be enrolled in health insurance in order for his/her spouse and/or eligible dependents to be enrolled; the only exception is upon a retiree's death or enrollment in Medicaid/Title 19.)

West Allis Professional Fire Fighter's Association

Eligibility in Legacy Plan:

- Hired prior to February 1, 2009, eligible under WRS with a minimum of 10 years of continuous service with the City as a benefitted employee.
- Hired on or after February 1, 2009, eligible under WRS with a minimum of 15 years of continuous service with the City as a benefitted employee.

Eligibility in Total Benefits Package:

- Any employee eligible under WRS with a minimum of 20 years of continuous service with the City as a benefitted employee that was hired after November 1, 2018 or opted into the Total Benefits Package.

Benefits in Legacy Plan:

- The City will continue its contributions towards an eligible retiree's medical premiums at the same contribution amount as was made at the time of their retirement. Thereafter, the retiree will be responsible for any and all increases in premium costs. Upon attaining Medicare age the City's contributions will be adjusted to 50% of the retiree's premium. For participants hired on or after March 1, 2016, City contributions cease upon attainment of Medicare Age.

Benefits in Total Benefits Package:

- Hired prior to March 1, 2016: The retiree is required to pay 20% of the premium for up to 10 years or Medicare eligibility, whichever comes first.
- Hired on or after March 1, 2016 and prior to November 1, 2018, the retiree is required to pay 35% of the premium for up to 10 years or Medicare eligibility, whichever comes first.
- Hired after November 1, 2018 the retiree is required to pay a minimum of 50% of the premium for up to 10 years or Medicare eligibility, whichever comes first.

Coverage/contributions will continue until the retiree stops paying his/her portion of the premiums, voluntarily cancels coverage, or City coverage period ends. Upon death of the retiree, the surviving spouse and/or eligible dependents may continue health insurance following the guidelines named above; however, if the surviving spouse remarries or is employed by another employer providing 'more comprehensive or equivalent insurance' (applicable to retirees prior to 3/1/2013), the City's health insurance obligation would permanently cease. (**Note:** If retired prior to 3/1/2013, a retiree must be enrolled in health insurance in order for his/her spouse and/or eligible dependents to be enrolled; the only exception is upon a retiree's death or enrollment in Medicaid/Title 19.)

Appendix A: Rate Tables

Protective with Social Security

	With	ıdrawal	Early/Normal Retirement Death			eath	Dis	ability
Age	Male	Female	Male	Female	Male	Female	Male	Female
25	N/A	N/A	0	0	2	1	1	1
26	N/A	N/A	0	0	2	1	1	1
27	N/A	N/A	0	0	2	1	1	1
28	N/A	N/A	0	0	2	1	1	1
29	N/A	N/A	0	0	2	1	1	1
30	230	230	0	0	2	1	1	1
31	230	230	0	0	2	1	1	1
32	220	220	0	0	3	2	1	1
33	210	210	0	0	3	2	1	1
34	200	200	0	0	3	2	1	1
35	200	200	0	0	4	2	1	1
36	190	190	0	0	4	2	1	1
37	180	180	0	0	4	2	1	1
38	170	170	0	0	4	3	1	1
39	170	170	0	0	5	3	2	2
40	160	160	0	0	5	3	2	2
41	160	160	0	0	5	3	2	2
42	150	150	0	0	5	4	2	2
43	150	150	0	0	5	4	2	2
44	140	140	0	0	6	4	2	2
45	140	140	0	0	6	5	2	2
46	130	130	0	0	6	5	3	3
47	130	130	0	0	7	5	3	3
48	130	130	0	0	7	6	3	3
49	130	130	0	0	8	6	4	4
50	120	120	600	600	8	7	4	4
51	120	120	800	800	9	8	4	4
52	120	120	1,000	1,000	11	8	5	5
53	120	120	2,500	2,500	14	9	23	23
54	120	120	2,000	2,000	16	11	42	42
55	0	0	2,000	2,000	19	12	61	61
56	0	0	2,000	2,000	21	13	79	79
57	0	0	2,000	2,000	23	14	98	98
58	0	0	2,000	2,000	24	15	99	99
59	0	0	2,000	2,000	26	16	101	101

Protective with Social Security

	With	Early/Normal drawal Retirement				eath	Dis	ability
Age	Male	Female	Male	Female	Male	Female	Male	Female
60	0	0	2,000	2,000	27	17	102	102
61	0	0	2,000	2,000	29	19	0	0
62	0	0	3,000	3,000	30	20	0	0
63	0	0	3,000	3,000	34	22	0	0
64	0	0	3,000	3,000	37	24	0	0
65	0	0	4,000	4,000	42	26	0	0
66	0	0	4,000	4,000	46	29	0	0
67	0	0	4,000	4,000	51	31	0	0
68	0	0	4,000	4,000	56	35	0	0
69	0	0	4,000	4,000	61	39	0	0
70	0	0	10,000	10,000	68	44	0	0
71	0	0	10,000	10,000	75	49	0	0
72	0	0	10,000	10,000	82	56	0	0
73	0	0	10,000	10,000	92	63	0	0
74	0	0	10,000	10,000	102	71	0	0
75	0	0	10,000	10,000	114	80	0	0

General Employee

	With	drawal		arly ement		rmal ement*	D	eath	Dis	ability
Age	Male	Female	Male	Female	Male	Female	Male	Female	Male	Female
25	N/A	N/A	0	0	0	0	2	1	0	0
26	N/A	N/A	0	0	0	0	2	1	0	0
27	N/A	N/A	0	0	0	0	2	1	0	0
28	N/A	N/A	0	0	0	0	2	1	0	1
29	N/A	N/A	0	0	0	0	2	1	0	1
30	370	470	0	0	0	0	2	1	0	2
31	360	460	0	0	0	0	2	1	0	2
32	350	450	0	0	0	0	3	2	0	2
33	330	430	0	0	0	0	3	2	0	2
34	310	410	0	0	0	0	3	2	0	2
35	300	390	0	0	0	0	4	2	1	2
36	280	370	0	0	0	0	4	2	1	2
37	260	350	0	0	0	0	4	2	1	2
38	250	340	0	0	0	0	4	3	1	2
39	250	330	0	0	0	0	5	3	2	3
40	240	320	0	0	0	0	5	3	2	3
41	240	310	0	0	0	0	5	3	3	3
42	230	300	0	0	0	0	5	4	3	3
43	220	290	0	0	0	0	5	4	4	4
44	210	280	0	0	0	0	6	4	4	4
45	200	270	0	0	0	0	6	5	4	4
46	190	260	0	0	0	0	6	5	4	4
47	180	250	0	0	0	0	7	5	4	4
48	180	240	0	0	0	0	7	6	6	5
49	170	230	0	0	0	0	8	6	7	6
50	170	220	0	0	0	0	8	7	9	6
51	160	210	0	0	0	0	9	8	10	7
52	160	200	0	0	0	0	11	8	12	8
53	160	200	0	0	0	0	14	9	13	9
54	160	200	0	0	0	0	16	11	15	10
55	0	0	800	700	0	0	19	12	17	12
56	0	0	800	700	0	0	21	13	19	13
57	0	0	500	600	1,900	1,700	23	14	21	14
58	0	0	600	700	1,900	1,700	24	15	23	15
59	0	0	700	700	1,900	1,700	26	16	25	16

General Employee

	With	drawal		irly ement		rmal ement*	D	eath	Dis	ability
Age	Male	Female	Male	Female	Male	Female	Male	Female	Male	Female
60	0	0	900	1,000	1,900	1,700	27	17	30	16
61	0	0	900	1,000	1,900	1,700	29	19	0	0
62	0	0	1,700	1,600	2,600	2,700	30	20	0	0
63	0	0	1,800	1,800	2,900	2,700	34	22	0	0
64	0	0	1,700	1,800	2,800	2,700	37	24	0	0
65	0	0	0	0	3,000	3,000	42	26	0	0
66	0	0	0	0	3,500	3,500	46	29	0	0
67	0	0	0	0	3,000	3,000	51	31	0	0
68	0	0	0	0	1,900	2,500	56	35	0	0
69	0	0	0	0	1,900	2,500	61	39	0	0
70	0	0	0	0	1,900	2,500	68	44	0	0
71	0	0	0	0	1,900	2,000	75	49	0	0
72	0	0	0	0	1,900	2,000	82	56	0	0
73	0	0	0	0	1,900	2,000	92	63	0	0
74	0	0	0	0	1,900	2,000	102	71	0	0
75	0	0	0	0	10,000	10,000	114	80	0	0

^{*} Normal retirement assumptions apply to employees with 30 or more years of service.

Separations from retired status expressed as number of occurrences per 10,000 (before projection):

	He	althy	Disabled			
Age	Male	Female	Male	Female		
50	16	13	46	27		
51	18	15	49	29		
52	23	17	52	31		
53	28	19	55	33		
54	32	21	59	36		
55	38	24	62	40		
56	42	26	70	43		
57	46	28	78	48		
58	49	30	88	52		
59	51	32	99	57		
60	54	35	110	62		
61	57	38	122	68		
62	61	41	135	76		
63	67	44	149	85		
64	75	48	164	95		
65	83	53	181	107		
66	92	57	202	119		
67	102	63	225	134		
68	112	70	250	151		
69	123	79	278	170		
70	135	88	310	191		
71	149	99	352	216		
72	164	111	400	245		
73	183	125	454	279		
74	205	142	516	317		
75	229	160	587	361		
76	255	181	662	410		
77	285	204	748	475		
78	325	232	845	550		
79	369	264	955	637		

Separations from retired status expressed as number of occurrences per 10,000 (before projection):

	He	althy	Disabled			
Age	Male	Female	Male	Female		
80	420	300	1,079	738		
81	478	342	1,188	854		
82	544	388	1,307	944		
83	615	450	1,439	1,044		
84	695	520	1,583	1,154		
85	785	602	1,743	1,276		
86	888	697	1,956	1,410		
87	1,008	806	2,195	1,594		
88	1,115	891	2,464	1,802		
89	1,234	984	2,765	2,037		
90	1,364	1,092	3,016	2,302		
91	1,509	1,212	3,180	2,505		
92	1,668	1,346	3,267	2,678		
93	1,880	1,528	3,355	2,780		
94	2,118	1,735	3,396	2,900		
95	2,387	1,970	3,447	2,938		
96	2,693	2,240	3,555	2,995		
97	2,955	2,451	3,640	3,052		
98	3,117	2,624	3,698	3,095		
99	3,221	2,740	3,720	3,155		
100	3,311	2,861	3,722	3,195		
101	3,373	2,918	3,725	3,252		
102	3,429	2,974	3,727	3,319		
103	3,554	3,045	3,730	3,407		
104	3,639	3,089	3,732	3,536		
105	3,715	3,165	3,735	3,650		
106	3,737	3,205	3,737	3,747		
107	3,740	3,262	3,740	3,822		
108	3,742	3,328	3,742	3,870		
109	3,745	3,417	3,745	3,889		
110	3,747	3,546	3,747	3,890		
111	3,750	3,661	3,750	3,892		
112	3,752	3,758	3,752	3,894		
113	3,755	3,833	9,388	3,896		
114	3,757	3,881	9,393	9,745		
115	3,760	3,900	10,000	10,000		