

March 15, 2016

Pre-Sale Report for

City of West Allis, Wisconsin

\$16,570,000 Taxable General Obligation Refunding Bonds, 2016B



### Prepared by:

Michael C. Harrigan, CIPMA Senior Municipal Advisor/Chairman of the Board

And

Dawn Gunderson-Schiel, CIMPA Senior Municipal Advisor/Vice President

### **Executive Summary of Proposed Debt**

Proposed Issue:	\$16,570,000 Taxable General Obligation Refunding Bonds, 2016B
Purposes:	The proposed issue includes financing for the following purposes:  Advance refund callable portion 2009 Taxable Bonds  • Debt service is will be paid from tax increment revenues.  Interest rates on the obligations proposed to be refunded are 5.45% to 6.10%. The refunding is expected to reduce debt service expense by approximately \$162,995 over the next8 years. The Net Present Value Benefit of the refunding is estimated to be \$138,356, equal to 2.77% of the refunded principal.  This refunding is considered an Advance Refunding as the new Bonds will be issued more than 90 days prior to the call date of the obligations being refunded.
	<ul> <li>Advance refund callable portion 2010 Taxable Bonds</li> <li>Debt service will be paid from tax increment revenues and ad valorem property taxes.         Interest rates on the obligations proposed to be refunded are 4.20% to 5.75%. The refunding is expected to reduce debt service expense by approximately \$412,558 over the next 13 years. The Net Present Value Benefit of the refunding is estimated to be \$340,241, equal to 3.40% of the refunded principal.         This refunding is considered an Advance Refunding as the new Bonds will be issued more than 90 days prior to the call date of the obligations being refunded.     </li> </ul>
Authority:	The Bonds are being issued pursuant to Wisconsin Statute:  • 67.04  The Bonds will be general obligations of the City for which its full faith, credit and taxing powers are pledged.  The Bonds count against the City's General Obligation Debt Capacity Limit of 5% of total City Equalized Valuation. Following issuance of the Bonds, the City's total General Obligation debt principal outstanding will be approximately \$87 million, which is 46% of its limit. Remaining General Obligation Borrowing Capacity will be approximately \$99 million.
Term/Call Feature:	The Bonds are being issued for a 13 year term. Principal on the Bonds will be

	due on April 1 in the years 2017 through 2029. Interest is payable every six months beginning October 1, 2016.
	The Bonds maturing on and after April 1, 2025 will be subject to prepayment at the discretion of the City on April 1, 2024 or any date thereafter.
Bank Qualification:	Because the Bonds are taxable obligations they will not be designated as "bank qualified" obligations.
Rating:	The City's most recent bond issues were rated "Aa2" by Moody's Investors Service and "AA" by Standard & Poor's. The City will request new ratings for the Bonds.
	If the winning bidder on the Bonds elects to purchase bond insurance, the ratings for the issue may be higher than the City's bond rating in the event that the bond rating of the insurer is higher than that of the City.
Basis for Recommendation:	Based on our knowledge of your situation, your objectives communicated to us, our advisory relationship as well as characteristics of various municipal financing options, we are recommending the issuance of Bonds based on:
	<ul> <li>The expectation this form of financing will provide the overall lowest cost of funds while also meeting the City's objectives for term, structure and optional redemption.</li> </ul>
	<ul> <li>The City having adequate General Obligation debt capacity to undertake this financing and has a policy of issuing General Obligation debt for all of its financing needs.</li> </ul>
	The existing General Obligation pledge securing the obligations to be refunded.
Method of Sale/Placement:	In order to obtain the lowest interest cost to the City, we will competitively bid the purchase of the Bonds from local and national underwriters/banks.
	We have included an allowance for discount bidding equal to 1.00% of the principal amount of the issue. The discount is treated as an interest item and provides the underwriter with all or a portion of their compensation in the transaction.
	If the Bonds are purchased at a price greater than the minimum bid amount (maximum discount), the unused allowance may be used to lower your borrowing amount.
	<b>Premium Bids:</b> Under current market conditions, most investors in municipal bonds prefer "premium" pricing structures. A premium is achieved when the coupon for any maturity (the interest rate paid by the issuer) exceeds the yield to the investor, resulting in a price paid that is greater than the face value of the bonds. The sum of the amounts paid in excess of face value is considered

	"reoffering premium."
	For this issue of Bonds, any premium amount received will be used to reduce the issue size. These adjustments may slightly change the true interest cost of the original bid, either up or down. We anticipate using any premium amounts received to reduce the issue size.
	The amount of premium allowed can be restricted in the bid specifications. Restrictions on premium may result in fewer bids, but may also eliminate large adjustments on the day of sale and unintended results with respect to debt service payment impacts. Ehlers will identify appropriate premium restrictions for the Bonds intended to achieve the City's objectives for this financing.
Other Considerations:	The Bonds will be offered with the option of the successful bidder utilizing a term bond structure. By offering underwriters the option to "term up" some of the maturities at the time of the sale, it gives them more flexibility in finding a market for your Bonds. This makes your issue more marketable, which can result in lower borrowing costs. In the event that the successful bidder utilizes a term bond structure, we recommend the City retain a paying agent to handle responsibility for processing mandatory redemption/call notices associated with term bonds. The City has engaged the services of Bond Trust Services Corporation in the past on issues with term bonds.
Review of Existing Debt:	We have reviewed all outstanding indebtedness for the City and find that, other than the obligations proposed to be refunded by the Bonds, there are no other refunding opportunities at this time.  We will continue to monitor the market and the call dates for the City's
	outstanding debt and will alert you to any future refunding opportunities.
Continuing Disclosure:	Because the City has more than \$10,000,000 in outstanding debt (including this issue) and this issue is over \$1,000,000, the City will be agreeing to provide certain updated Annual Financial Information and its Audited Financial Statement annually as well as providing notices of the occurrence of certain reportable events to the Municipal Securities Rulemaking Board (the "MSRB"), as required by rules of the Securities and Exchange Commission (SEC). The City is already obligated to provide such reports for its existing bonds, and has contracted with Ehlers to prepare and file the reports.
Arbitrage Monitoring:	The Bonds are taxable obligations and are therefore not subject to IRS arbitrage and yield restriction requirements.
Risk Factors:	GO with Planned Abatement: The City expects to abate a portion of the City debt service with tax incremental revenues,. In the event this revenues ise not available, the City is obligated to levy property taxes in an amount

sufficient to make all debt payments.

Advance Refunding: The Bonds are being issued for the purpose of "advance" refunding prior City debt obligations. Only one advance refunding of an original tax-exempt debt obligation is permitted under current IRS rules. This refunding is being undertaken based in part on the following assumptions:

Since the new Bonds will extend the "call" date for this debt, we are assuming that the City does not expect to have revenues available to pre-pay the current obligations prior to this new call date.

That advance refunding will provide an overall lower debt cost as compared to waiting to refund the issue until its call date.

### Other Service Providers:

This debt issuance will require the engagement of other public finance service providers. This section identifies those other service providers, so Ehlers can coordinate their engagement on your behalf. Where you have previously used a particular firm to provide a service, we have assumed that you will continue that relationship. For services you have not previously required, we have identified a service provider. Fees charged by these service providers will be paid from proceeds of the obligation, unless you notify us that you wish to pay them from other sources. Our pre-sale bond sizing includes a good faith estimate of these fees, so their final fees may vary. If you have any questions pertaining to the identified service providers or their role, or if you would like to use a different service provider for any of the listed services please contact us.

Bond Attorney: Quarles & Brady LLP

**Paving Agent:** Issuer, unless term bonds than Bond Trust Services Corp.

Rating Agencies: Moody's Investors Service and Standard & Poor's

CPA Escrow Verification Agent: Barthe & Wahrman

**Escrow Agent:** To be determined through a bidding process

**Bidding Agent:** Ehlers Investments Partners

This presale report summarizes our understanding of the City's objectives for the structure and terms of this financing as of this date. As additional facts become known or capital markets conditions change, we may need to modify the structure and/or terms of this financing to achieve results consistent with the City's objectives.

### Proposed Debt Issuance Schedule

Pre-Sale Review by City Council:	March 15, 2016
Distribute Official Statement:	April 22, 2016
Conference with Rating Agency:	Week of April 18, 2016
City Council Meeting to Award Sale of the Bonds:	May 3, 2016
Estimated Closing Date:	May 25, 2016

### **Attachments**

Sources and Uses of Funds

Proposed Debt Service Schedule and allocation

Refunding Savings Analysis

Tax Rate Impact

Bond Buyer Index

### **Ehlers Contacts**

Municipal Advisors:	Michael Harrigan	(262) 796-6165		
	Dawn Gunderson	(262) 796-6166		
Disclosure Coordinator:	Sue Porter	(262) 796-6167		
Financial Analyst:	Mary Zywiec	(262) 796-6171		

The Official Statement for this financing will be mailed to the City Council at their home address or e-mailed for review prior to the sale date.



### City of West Allis Sizing Worksheet - 2016 Issue



	Streets	Sanitary Sewer	Water	Tax-Exempt G.O.	Taxable G.O.
		J. 100.000.000		Bonds	Bonds
				Bank Qualified	
New Projects					
Streets	2,713,680			2,713,680	
Sanitary Sewer		2,500,000		2,500,000	
Water			1,000,000	1,000,000	
Refunding					
Advance Refund 2009 \$7,105,000 Taxable G.O. Bonds dated 3/27/09 (Years 2020-24)					
Est. Escrow Cost					5,688,593
Less: Levied Funds available					(93,14
Advance Refund 2010 \$17,605,000 Taxable G.O. Bonds dated 3/29/10 (Years 2019-29)					
Est. Escrow Cost					10,783,40
Less: Levied Funds available				0	(138,249
Total Amount Needed for Capital Projects & Refunding	2,713,680	2,500,000	1,000,000	6,213,680	16,240,60
ssuance Expenses to be Paid by City excluding discount ( New Money)	(26,506)	(24,434	(9,735)	(60,675)	
Bid Premium Deposit to DS/Transfer					
Estimated Issuance Expenses					
Financial Advisor (2nd issue discount on smaller issue)	6,116	5,638	2,246	14,000	21,500
Bond Counsel	6,553	6,041	2,407	15,000	21,50
Disclosure Counsel (If chosen)	2,621	2,416	963	6,000	12,000
Underwriter's Discount	34,375	31,688	12,625	78,688	165,15
Paying Agent (If terms)	295	272	108	675	67
Advance Refunding Fee				0	2,000
Escrow Agent				0	2,500
CPA Verification				0	3,000
OPM Bidding Agent Fee				0	6,900
Rating Fee (Moody's and S & P)	10,921	10,068	4,011	25,000	35,00
TOTAL TO BE FINANCED	2,748,055	2,531,688	1,012,625	6,292,368	16,510,82
estimated Interest Earnings	(678)	(625)	(250)	(1,553)	
Rounding	2,623	3,938	(2,375)	4,186	4,17
NET BOND SIZE	2,750,000	2,535,000	1,010,000	6,295,000	16,515,000
Estimated interest earnings at .001		•			

March 15, 2016 Page 6



Pre Sale Estimates

### City of West Allis

Sizing Worksheet - 2016 Issue

2016B ISSUE PLANNING - Taxable Refunding Bonds

CITY AT THE CENTER

**WEST ALLIS** 

\$5,690,000 \$415,000 \$5,000,000 \$1,580,000 \$3,830,000 Refund 2009 TID 5 Refund 2010 TID 5 (ref 2002) Refund 2010 TID 6 Refund 2010 UFPL

Dated May 25, 2016

Principal 1-Apr

\$16,515,000

\$3,045 \$18,636 \$18,496 \$132,247 \$139,641 \$136,603 \$445,623 Net Total Refund 2010 TID 5 (ref 2002) \$3,045 \$8,636 \$8,496 \$7,247 \$4,641 \$1,603 \$33,668 Interest \$10,000 \$10,000 \$125,000 \$135,000 \$415,000 Principal 1-Apr \$51,429 \$271,158 \$269,408 \$267,267 \$838,604 \$1,010,486 \$1,274,453 \$1,291,449 \$1,314,425 \$5,690,000 \$898,677 \$6,537,248 Net Total Refund 2009 TID 5 \$51,429 \$146,158 \$144,408 \$142,267 \$133,604 \$115,486 \$89,453 \$56,449 \$19,425 Interest

\$125,000 \$125,000 \$125,000 \$705,000 \$895,000 \$1,185,000 \$1,235,000 \$1,235,000

2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2025 2026 2027 2028 2028 2028

JE P	-	.0	10	~	~	~	′0	~	•							
Refund 2010 UFPI	Interest	\$31,665	\$90,098	\$89,218	\$82,573	\$69,048	\$52,936	\$34,003	\$11,899							
	Principal 1-Apr		\$60,000	\$65,000	\$655,000	\$695,000	\$735,000	\$785,000	\$835,000							
	_	65	46	99	27	21	14	75	96	48	75	70	94	28	20	
9	Net Total	\$16,265	\$66,346	\$66,066	\$149,927 \$165,014 \$17,721 \$165,014 \$171,775 \$168,096 \$164,148 \$155,075 \$175,470 \$178,894 \$178,898											
Refund 2010 TID 6	Interest	\$16,265	\$46,346	\$46,066	\$44,927	\$42,721	\$40,014	\$36,775	\$33,096	\$29,148	\$25,075	\$20,470	\$14,894	\$8,858	\$2,920	
Refu	Principal 1-Apr		\$20,000	\$20,000	\$105,000	\$115,000	\$125,000	\$135,000	\$135,000	\$135,000	\$130,000	\$155,000	\$175,000	\$170,000	\$160,000	
(5005)	Total	\$48,990	\$204,564	\$203,654	\$598,791	\$604,331	\$588,591	\$581,710	\$563,701	\$594,133	\$568,300	\$542,018	\$515,315	\$483,431		
Refund 2010 TID 5 (ref 2005)	Interest	\$48,990	\$139,564	\$138,654	\$133,791	\$124,331	\$113,591	\$101,710	\$88,701	\$74,133	\$58,300	\$42,018	\$25,315	\$8,431		
	Principal 1-Apr		\$65,000	\$65,000	\$465,000	\$480,000	\$475,000	\$480,000	\$475,000	\$520,000	\$510,000	\$500,000	\$490,000	\$475,000		

\$1133 \$710,800 \$710,800 \$710,841 \$2,686,829 \$2,686,829 \$2,870,145 \$2,775 \$7,775 \$7,775 \$7,773 \$7,773 \$7,773 \$7,774 \$7,733 \$7,745 \$7,733 \$7,748 \$7,733 \$7,748 \$7,733 \$7,748 \$7,733 \$7,748 \$7,733 \$7,748 \$7,733 \$7,748 \$7,733 \$7,748 \$7,733 \$7,748 \$7,733 \$7,748 \$7,733 \$7,748

\$415,393 \$430,800 \$426,641 \$5374,345 \$5374,345 \$5261,940 \$5190,145 \$62,148 \$62,48 \$51,705 \$62,48 \$51,205 \$51,2

\$0 \$286.000 \$246.000 \$1,476.000 \$2,130.000 \$2,586.000 \$2,586.000 \$1,950.000 \$1,950.000 \$656.000 \$665.000 \$665.000 \$665.000 \$665.000 \$665.000 \$665.000 \$665.000

\$31,665 \$150,096 \$154,218 \$737,573 \$764,048 \$781,936 \$819,003 \$846,899

DEBT TOTAL

INTEREST

PRINCIPAL

Net Total

TOTAL

TOTAL

\$2,898,883 \$19,413,883

\$16,515,000

\$4,259,772

\$3,830,000 \$461,437

\$1,580,000 \$407,574 \$1,971,309

\$5,000,000 \$1,097,527 \$6,048,538

March 15, 2016 Page 7 Prepared by Ehlers and Associates, Inc. Leaders in Public Finance

3.21% 575,554 54,778 53,736 59,468 55,971 58,036 58,243 60,140 46,408 31,318 31,318 6,824 482,772 Savings 4,174 Total 151,393 710,800 711,841 11,885,804 2,504,345 2,686,940 2,870,145 2,072,705 723,375 717,488 705,209 662,289 162,920 **Net Present Value Savings** NET PRESENT VALUE SAVINGS AS A PERCENT OF REFUNDED PRINCIPAL = 19,413,883 Proposed 2016 Taxable G.O. Refunding Bonds Total 151,393 430,800 426,841 410,804 374,345 323,629 261,940 190,145 122,705 62,488 40,209 2,920 2,898,883 Interest \$16,515,000 25-May-16 Pre Sale Estimates Est. Rate 1.25% 1.55% 2.13% 2.60% 2.60% 3.00% 3.15% 3.30% 3.45% 3.55% 3.55% 3.65% 280,000 285,000 2,130,000 2,365,000 2,585,000 2,585,000 1,950,000 640,000 665,000 645,000 160,000 16,515,000 Prin (4/1) Existing Debt to be paid by Issuer 2,303,666 1,977,554 2,051,588 539,109 6,871,917 1,308,325 1,310,248 1,336,200 3,954,773 Total Taxable G.O. Refunding Bonds \$17,605,000 29-Mar-10 118,325 75,248 26,200 3,735,000 219,773 Interest **Estimated Refunding Savings** City of West Allis, WI 1,190,000 1,235,000 1,310,000 Refunding Analysis Prin (4/1) 381,156 667,306 715,388 539,109 2,065,000 237,959 2,302,959 Total NON REFUNDED PORTION Taxabke G.O. Bonds 101,156 77,306 45,388 14,109 \$7,105,000 27-Mar-09 Interest 280,000 590,000 670,000 525,000 Prin (4/1) 476,425 476,425 476,425 11,656,120 17,702,105 11,702,105 16,16,190 784,615 754,390 754,390 746,333 735,983 693,606 169,744 13,614,225 Total **Faxable G.O. Refunding Bonds** 451,120 397,105 336,655 211,190 164,615 134,390 101,333 65,983 476,425 476,425 476,425 274,210 28,606 10,015,000 3,599,225 Interest \$17,605,000 29-Mar-10 1-Apr-18 1,305,000 1,335,000 1,335,000 1,405,000 620,000 645,000 645,000 665,000 1,205,000 Prin (4/1) Rates based on AA- taxable sale 12/8/15 + .25 289,153 289,153 289,153 289,153 858,211 1,030,010 1,295,973 1,314,095 1,999,396 6,989,396 Total **Existing Debt Service To Be Refunded** Taxabke G.O. Bonds 273,211 235,010 289,153 289,153 289,153 289,153 180,973 114,095 39,498 Interest \$7,105,000 27-Mar-09 1-Apr-19 285,000 1,115,000 1,200,000 1,295,000 4,990,000 Prin (4/1) Amount Dated Call Date 2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2026 2027 2028 2028 **Fotal** 

March 15, 2016 Page 8



### City of West Allis



### Summary of 2016 Proposed Issues & Projected Tax Impact

Existing	g Debt Only Does	NOT includ	e issues to be	refunded					
	Equalized Value Projection	Change in EV	Annual P&I Payment	Less Non-Levy <sup>(V</sup> Sources	Less TID 6 Rev 2016B	Bid Premium Deposit Debt Service/adj to Levied Funds	Net Debt Service	New Rate Impact (Equalized)	
YEAR									YEAR
2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030	3,660,116,000 3,660,116,000 3,669,266,290 3,678,439,456 3,696,831,653 3,724,557,890 3,761,803,469 3,799,421,504 3,856,412,827 3,914,259,019 3,982,758,552 4,062,413,723 4,143,661,997 4,226,535,237 4,311,065,942	0.95% 0.00% 0.25% 0.25% 0.50% 0.75% 1.00% 1.50% 1.50% 1.75% 2.00% 2.00% 2.00%	10,918,286 9,562,993 9,212,746 7,028,931 5,745,177 4,877,523 4,158,780 3,691,405 3,118,265 2,548,904 2,026,004 1,572,303 1,110,487 819,092 457,194	(7,151,412)³3) (6,071,349)*8) (6,011,688)*8) (4,774,430)*4) (3,900,354)*6) (3,334,249)*9) (2,915,343)³3) (2,746,056)*0) (2,465,273)*8) (2,231,165)*0) (2,026,004)*8) (1,572,303)*5) (1,110,487)*1) (819,092) (457,194)**	(16,265) (66,346) (66,066) (149,927) (157,721) (165,014) (171,775) (168,096) (164,148) (155,075) (175,470) (189,894) (178,858) (162,920)	(16,549)	3,796,884 3,958,059 3,668,639 3,301,999 2,915,186 2,633,503 2,360,333 2,085,398 941,123 600,715 277,681 0 0	1.04 1.08 1.00 0.90 0.79 0.71 0.63 0.55 0.24 0.15 0.07 0.00 0.00	2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030
2031 TOTALS	4,397,287,261	2.00%	66,848,089	0 (47,586,398 <mark>1)</mark>	(1,987,574)	(16,549)	26,539,521	0.00	2031 TOTALS

# 1 YEAR TREND IN MUNICIPAL BOND INDICES

## Weekly Rates March, 2015 - March, 2016



