

36



# City of West Allis Matter Summary

7525 W. Greenfield Ave.  
West Allis, WI 53214

File Number	Title	Status
R-2006-0135	Resolution	In Committee
Resolution amending the Cooperation Agreement by and between the Community Development Authority and the City of West Allis for Tax Incremental District Number Nine - Pioneer Neighborhood.		
Introduced: 5/2/2006		Controlling Body: Safety & Development Committee

## COMMITTEE RECOMMENDATION Adopt

ACTION DATE:	MOVER	SECONDER		AYE	NO	PRESENT	EXCUSED
<u>5/2/06</u>		<input checked="" type="checkbox"/>	Barczak	<input checked="" type="checkbox"/>			
			Czaplewski				
			Dobrowski				
			Kopplin				
			Lajsic	<input checked="" type="checkbox"/>			
			Narlock				
	<input checked="" type="checkbox"/>		Reinke	<input checked="" type="checkbox"/>			
			Sengstock				
			Vitale	<input checked="" type="checkbox"/>			
			Weigel	<input checked="" type="checkbox"/>			
			TOTAL	<u>5</u>	<u>0</u>		

### SIGNATURE OF COMMITTEE MEMBER

Chair

Vice-Chair

Member

## COMMON COUNCIL ACTION adopt

ACTION DATE:	MOVER	SECONDER		AYE	NO	PRESENT	EXCUSED
<u>5-2-06</u>		<input checked="" type="checkbox"/>	Barczak	<input checked="" type="checkbox"/>			
			Czaplewski	<input checked="" type="checkbox"/>			
			Dobrowski	<input checked="" type="checkbox"/>			
			Kopplin	<input checked="" type="checkbox"/>			
	<input checked="" type="checkbox"/>		Lajsic	<input checked="" type="checkbox"/>			
			Narlock	<input checked="" type="checkbox"/>			
			Reinke	<input checked="" type="checkbox"/>			
			Sengstock	<input checked="" type="checkbox"/>			
			Vitale	<input checked="" type="checkbox"/>			
			Weigel	<input checked="" type="checkbox"/>			
			TOTAL	<u>10</u>	<u>1</u>		



Dev

**STANDING COMMITTEES OF THE  
CITY OF WEST ALLIS COMMON COUNCIL  
2004**

**ADMINISTRATION & FINANCE**

Chair: Michael J. Czaplewski  
Vice-Chair: Martin J. Weigel  
Gary T. Barczak  
Thomas G. Lajsic  
Rosalie L. Reinke

**PUBLIC WORKS**

Chair: Richard F. Narlock  
Vice-Chair: Linda A. Dobrowski  
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Vincent Vitale  
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**SAFETY & DEVELOPMENT**

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Vice-Chair: Vincent Vitale  
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**ADVISORY**

Chair: Rosalie L. Reinke  
Vice-Chair: Gary T. Barczak  
Linda A. Dobrowski  
Vincent Vitale  
Martin J. Weigel



# City of West Allis

7525 W. Greenfield Ave.  
West Allis, WI 53214

## Resolution

**File Number: R-2006-0135**

**Final Action:**  
**MAY 02 2006**

Resolution amending the Cooperation Agreement by and between the Community Development Authority and the City of West Allis for Tax Incremental District Number Nine - Pioneer Neighborhood.

WHEREAS, the City of West Allis and the Community Development Authority of the City of West Allis are desirous of redeveloping the area generally described as Pioneer Neighborhood Redevelopment Project; and,

WHEREAS, the City of West Allis has created Tax Incremental District Number Nine to pay for the costs of such improvements; and,

WHEREAS, the Common Council of the City of West Allis approved, on March 21, 2006, via Resolution No. R-2006-0083, a Cooperation Agreement by and between the Community Development Authority of the City of West Allis; and,

WHEREAS, said Cooperation Agreement needs to be amended relative to legal fees and interest payments.

NOW, THEREFORE, BE IT RESOLVED by the Common Council of the City of West Allis that the Cooperation Agreement for the Pioneer District Redevelopment Project by and between the City of West Allis and the Community Development Authority of the City of West Allis, be amended and a copy of which Agreement is attached hereto and made a part hereof, be, and the same is hereby approved.


BE IT FURTHER RESOLVED that the City Attorney be and is hereby authorized to make such non-substantive changes, modifications, additions and deletions to and from the various provisions of the amended Agreement, including any and all attachments, exhibits, addendums and amendments, as may be necessary and proper to correct inconsistencies, eliminate ambiguity and otherwise clarify and supplement said provisions to preserve and maintain the general intent thereof, and to prepare and deliver such other and further documents as may be reasonably necessary to complete the transactions contemplated therein.

BE IT FURTHER RESOLVED that the Mayor and City Administrative Officer-Clerk/ Treasurer are hereby authorized and directed to execute and deliver the aforesaid amended Agreement on behalf of the City.

cc: Department of Development

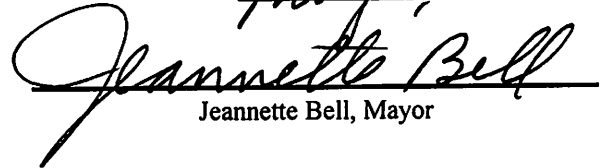
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ADOPTED

May 2, 2006  


Paul M. Ziehler, City Admin. Officer, Clerk/Treas.

APPROVED

May 5, 2006  


Jeannette Bell, Mayor

**AMENDED COOPERATION AGREEMENT  
TAX INCREMENTAL DISTRICT (TID) NUMBER NINE  
Pioneer Neighborhood**

This Amended Cooperation Agreement (hereinafter referred to as "Agreement") is entered into this 21st day of March, 2006, by and between the CITY OF WEST ALLIS, a municipal corporation (the "City") and the COMMUNITY DEVELOPMENT AUTHORITY OF THE CITY OF WEST ALLIS, a public body, corporate and politic, created and existing under the laws of the State of Wisconsin (the "Authority");

**W I T N E S S E T H:**

**WHEREAS**, the Authority with the cooperation of the City has undertaken to acquire and redevelop certain blighted property (hereinafter called "Project") located in the area of TID Number Nine in the City of West Allis and County of Milwaukee, State of Wisconsin (the "Project Area"), more particularly described and depicted on Map No. 1 – Project Boundaries, Tax Incremental District Number Nine Project Plan, which is attached as Exhibit "A" and made a part hereof; and,

**WHEREAS**, the City may, among other things, loan or contribute funds to the Authority for the purpose of carrying on redevelopment as provided in Wis. Stats. Sec. 66.1333(13); and,

**WHEREAS**, the Authority authorized execution hereof by Resolution No. 587, adopted February 28, 2006, and the City authorized execution hereof by Resolution No. R-2006-0083, adopted March 21, 2006; and amended by Resolution No. R-2006-0135, adopted 5-2-06 and,

**WHEREAS**, the City will provide financial assistance and cooperate with the Authority to provide, among other things, 100% of the cost of the Project to the Authority so that the Authority might carry out the entire Project and transfer the deed of the property located at 7939 - 43 W. National Avenue, 8001 W. National Avenue, and 80\*\* W. National Avenue, herein after referred to as the Advertoprint property.

**NOW, THEREFORE**, the parties hereby mutually agree as follows:

1. Project Definition. The Authority agrees to participate in the redevelopment of the Project Area and eliminate its status as blighted property.

2. Establishment of Funds. The City will provide to the Authority, from such sources as determined by the Common Council, in the presently estimated amount of Three Million Nine Hundred Seven Thousand Dollars (\$3,907,000) for the redevelopment of the Project Area including deferred payment loans, acquisition of the Property and to pay for site improvements, administration, and other costs attendant to the Project, as generally specified in Tax Incremental District Number Nine Project Plan, Table 1 – Project Plan Activities and Table 2 Estimated Costs and attached as Exhibit "A" and made a part hereof; such funds as approved by the Common Council to be made available to the Authority upon approval by the Administration and Finance Committee as may be appropriate, and upon requisition by the Executive Director of the Authority according to a procedure mutually agreed upon between the City Comptroller and the Executive Director. Funds include all costs related to the City's acquisition of the Advertoprint property and other costs associated with the City's ownership as defined by the City Comptroller. The requisitioned funds shall be placed in a separate bank account by the Authority and shall not be commingled with other funds of the Authority. The Authority shall draw from said deposit funds as necessary to pay for the obligations incurred under the Project. If funds in excess of the aggregate amount stated above become necessary to complete the Project, such funds shall be approved by the Common Council through usual budgetary procedures.

3. Project Receipts. Receipts of the Authority from sale of land as well as other Project income are to be deposited to the bank account of the Authority and may be used as required to meet expenditure obligations of the Authority in the carrying out of the Project.

Any sums remaining upon conclusion of the Project will be returned to the City by the Authority.

4. Verification by Comptroller. The City Comptroller shall from time to time, as his judgment is appropriate, review the receipts and expenditures of the Authority in connection with the Project, and the City Comptroller shall have full power to make such audit as is necessary to provide for a full accounting to the City. The City Comptroller shall conduct an audit and report to the Common Council with respect to the results of such audit. Upon completion of the Project, the Authority shall make a full accounting to the City of income received and amounts expended and shall return to the City all unused and unneeded funds.

5. Construction of Improvements. The City will construct or cause to be constructed within the Project area at a time mutually agreeable to the City Engineer and the Authority such improvements as are necessary to the Project or as shall be determined by resolution of the Common Council. Said improvements will be fully paid for from the Project funds provided to the Authority in accordance with Paragraph 2 above.

6. Supplemental Redevelopment Activity by City.

A. The City will take such lawful actions as may be deemed by the City and the Authority to be necessary or desirable in connection with the Project.

B. The Department of Development and the Office of the City Attorney shall assign sufficient personnel to implement and complete the Project in accordance with the Service Agreement between the City and the Authority.

7. Interest Payments. Any sums payable hereunder by either party to the other shall bear interest as determined by the City Comptroller and any interest earned on such sums shall be deposited by the Authority in accordance with Paragraph 3 above.

8. Compliance with Laws. The Authority agrees to comply fully with all applicable

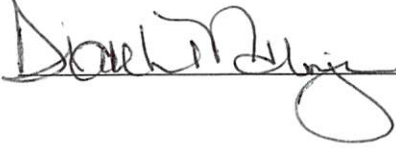
local, state and federal laws, ordinances, rules and regulations relating to the Project and any funding provided therefore.


**(SIGNATURES ON FOLLOWING PAGE)**



IN WITNESS WHEREOF, the City and the Authority have caused this Amended Agreement to be duly executed the day and year first above written.


In the Presence of:





In the Presence of:





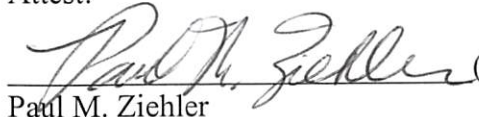
Approved as to form this 20 day June 2006

  
Scott Post,  
City Attorney

**CITY OF WEST ALLIS**

By:  (SEAL)  
Jeannette Bell, Mayor

Attest:

 (SEAL)  
Paul M. Ziehler  
City Administrative Officer, Clerk/Treasurer

**COMMUNITY DEVELOPMENT  
AUTHORITY OF THE CITY OF  
WEST ALLIS**

By:  (SEAL)  
Gerald Matter, Chairman

Attest:

 (SEAL)  
John F. Stibal, Executive Director

**COMPTROLLER'S CERTIFICATE**

Countersigned this 19 day of June, 2006 and I certify that the necessary funds have been provided to pay the liability that may be incurred, by the City of West Allis under this Agreement.

  
Gary Schmid, Chief Financial Officer-  
Manager Finance/Comptroller



# Tax Incremental District Number Nine, City of West Allis

## Project Plan Pioneer Neighborhood



Prepared for Public Hearing: February 28, 2006



Department of Development  
City of West Allis  
[www.ci.west-allis.wi.us](http://www.ci.west-allis.wi.us)  
(414) 302-8460

## TABLE OF CONTENTS

I.	INTRODUCTION	3
II.	STATEMENT OF BOUNDARIES	4
III.	PROJECT PLAN GOALS AND OBJECTIVES	4-5
IV.	EXISTING LAND USES AND CONDITIONS IN PROJECT AREA	5-6
V.	PROPOSED CHANGES IN PROJECT AREA LAND USES AND CITY ZONING ORDINANCE	6-7
VI.	STATEMENTS OF PROPOSED PUBLIC WORKS AND IMPROVEMENTS	8-10
VII.	ESTIMATED PROJECT COST	10
VIII.	PROJECT FINANCING AND TIMETABLE FOR EXPENDITURES	10-11
IV.	TAX INCREMENT PROJECTION AND ECONOMIC FEASIBILITY ANALYSIS	11
X.	STATEMENT OF A FEASIBLE METHOD PROPOSED FOR RELOCATION	12
	APPENDIX	13

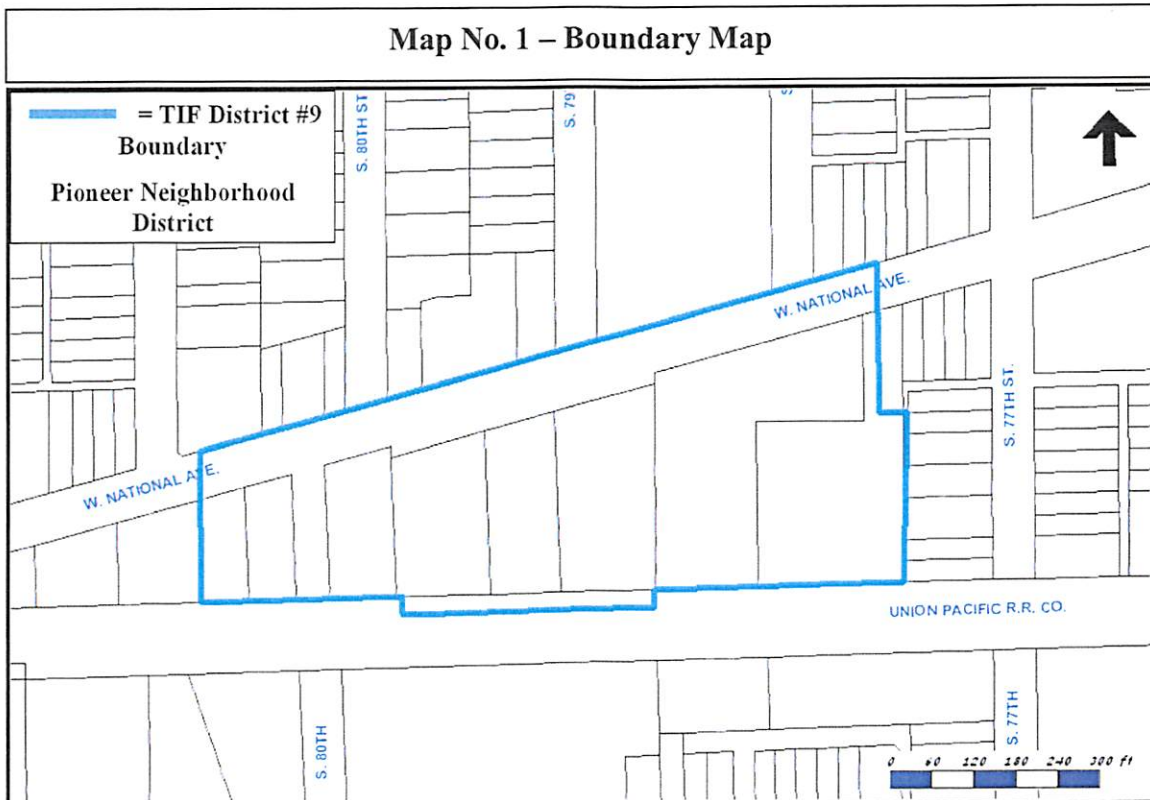


I. INTRODUCTION

This document is the Project Plan (“Project Plan”) for Tax Incremental District Number Nine, City of West Allis (the “District”). The Project Plan has been prepared in conformance with the provisions of Wisconsin Statutes Section 66.1105 (the “Tax Increment Law”).

Often, the District is commonly described as part of the broader Pioneer Neighborhood based upon a collection of historic buildings that abut W. National Ave. These buildings date back to City’s early settlement period of the late 1890’s to the early 1900’s. The District consists of approximately five acres of land located along the south portion of W. National Ave. between S. 77 St. and S. 80 St. The District boundaries are coterminous with those of a redevelopment plan, prepared and approved pursuant to Wisconsin Statutes Section 66.1333. The “Pioneer District Redevelopment Plan” addresses opportunities for redevelopment within the District. The Redevelopment Plan and the District have consistent goals, objectives, and strategies.

The District Plan and Redevelopment Plan will be implemented by the Community Development Authority (the “Authority”) of the City of West Allis. The District boundaries are outlined on **Map No. 1 – Boundary Map**.



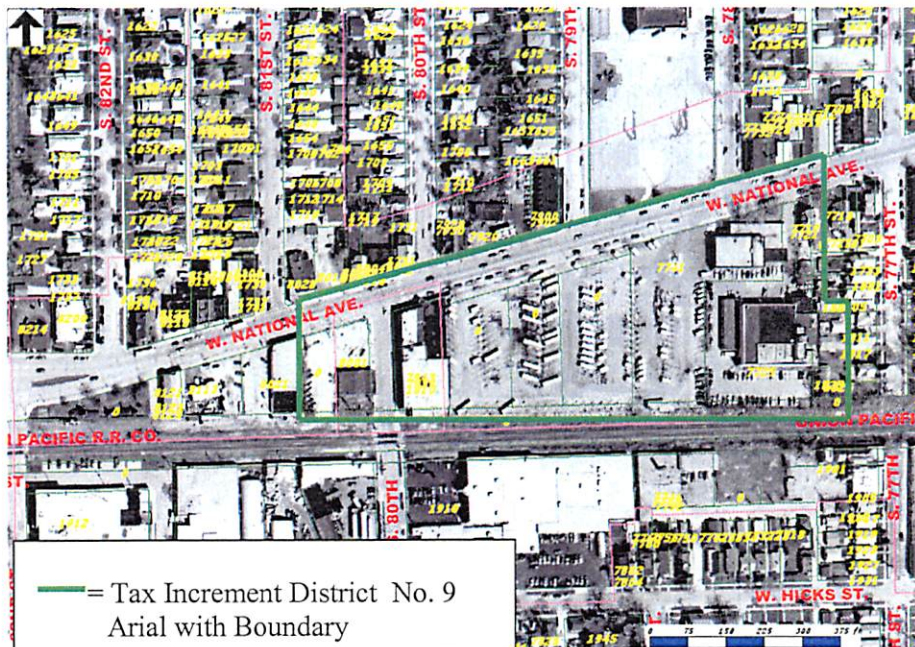


## II. STATEMENT OF BOUNDARIES

The District is generally bounded on the **west** by S. 81 St.; on the **north** by W. National Ave.; on the **east** by S. 77 St., and on the **south** by the Union Pacific Railroad. A map of the District is reproduced below. The legal description for the District is attached as **Exhibit No. 1 – Legal Description**.

The total area of sellable site acreage in the District is approximately 5 acres.

Map No. 2 - Aerial with Boundary



## III. PROJECT PLAN GOALS AND OBJECTIVES

The creation of the District promotes the redevelopment of the City as follows:

### *Goals:*

1. To reverse the below-average increase in tax base and to increase the economic vitality of the neighborhood by eliminating blighted, underutilized property and by encouraging new private/public development attuned with the surrounding high-density residential and commercial land uses in the project's vicinity;
2. To broaden the property tax base of the community;
3. To strengthen the existing commercial neighborhood, created in the early 1900's;
4. To foster a project that positively impacts the district while reducing the negative influence of current conditions (infrastructure); and,
5. To eliminate blight and prevent the development and spread of blighted areas.

**Objectives:**

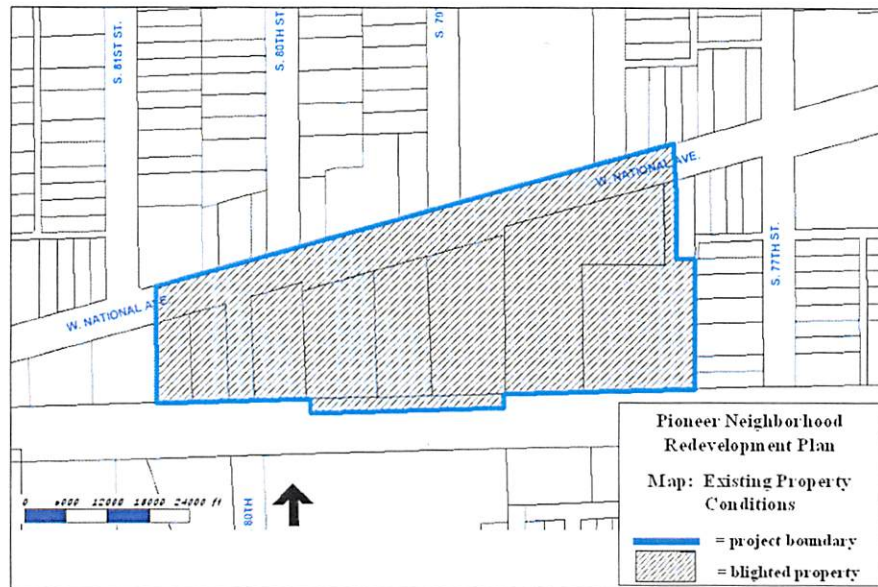
1. Eliminate obsolescent and deteriorating buildings, blighting influences and environmental deficiencies;
2. Eliminate underutilized land and inconsistent land uses;
3. Support the adaptive reuse, preservation, and rehabilitation and conservation of buildings and structures that are feasible for continued uses;
4. Assemble land into parcels functionally adaptable with respect to shape and size for disposition and redevelopment in accordance with development needs and standards; and,
5. Remove vacant, deteriorated, obsolete, blighted and structurally substandard buildings for uses permitted in this Project Plan.

**IV. EXISTING LAND USES AND CONTITIONS IN PROJECT AREA**

The creation of the District is necessary to eliminate and to prevent the spread of blight. **Map No. 3 – Blighted Properties (Existing Property Conditions)** details the extent of blighted properties as described below.

This area has been lagging behind the City-wide average increase of property values and the surrounding neighborhood commercial district has experienced high levels of commercial vacancies. Several key factors, as defined by State Statutes, impact these properties, including building age, state of deterioration, provisions for open space and lot layout, and property maintenance. Laidlaw Bus Company, a tenant that occupies a large portion of the District, has decided to terminate its lease effective June 30, 2006. The continued use or the potential vacancy of the property that is occupied by Laidlaw would underutilize this area. In addition, the property at 7943 W. National Ave. has experienced disinvestment and was acquired by the City of West Allis at Sheriff's auction in Fall of 2005. As noted in **Map No. 3 – Blighted Properties (Existing Property Conditions)** approximately 100% by area of the real property within the District is in a blighted area or in need of rehabilitation or conservation work, as defined in State Statutes Section 66.1333(2m)(b). Redevelopment within the district would significantly enhance the value of substantially all the other real property in the District. Therefore, it is hereby determined that the project area of the District is blighted within the statutory definition of a blighted area. Deterioration of the area will continue if appropriate actions are not pursued.

**Map No. 3 - Blighted Properties (Existing Property Conditions)**



**V. LAND USE AND ZONING ORDINANCE CHANGES**

In order to achieve the objectives of this Plan, all development proposals for land within the Project Area will be subject to the regulations specified in this Plan and in applicable State and City codes and ordinances. In those instances where the provisions and regulations set forth in this Plan are more restrictive than those prescribed in applicable state and local codes and ordinances, as may be amended from time to time, the more restrictive regulations imposing a higher standard shall govern, unless otherwise specifically waived by the Common Council.

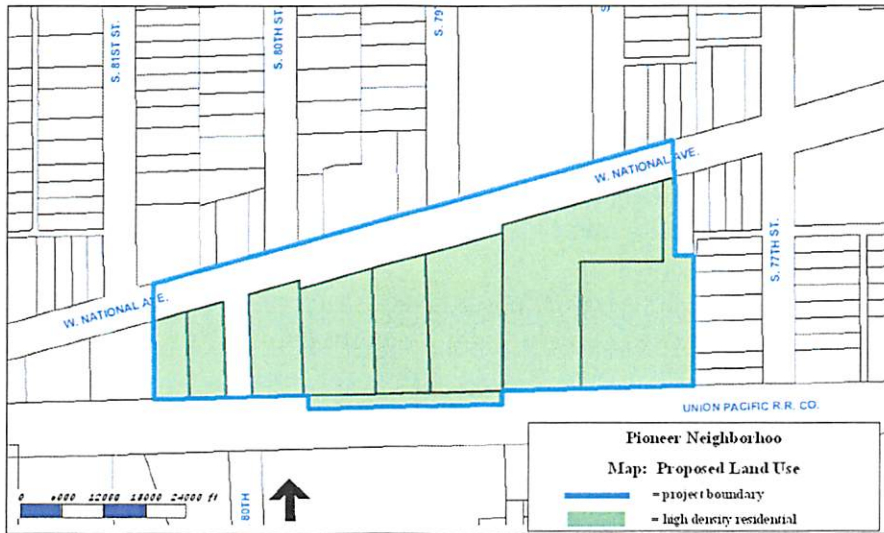
- A. Land Use Zoning Provisions.** Existing Land Uses within the project area can be categorized as light industrial and commercial uses. Tenants consist of a commercial bus company and parking lot, a vehicle repair facility and warehouse/storage. Other uses within the project area formerly include a commercial printing/storage and surface parking. The Comprehensive Land Use Plan for the City identifies this area as a location desirable for a high density residential reuse. The project area is currently comprised of two different zoning districts. The Laidlaw property is currently zoned C-2 Neighborhood Commercial District, and the former Neis Hardware/Advertoprint property is zoned C-3 Community Commercial District. Based on the Revised Municipal Code, a bus/transportation facility use is non-conforming within a neighborhood commercial zoning district. Please refer to the **Map No. 4 - Existing Land Use, and Map No. 5 - Proposed Land Use.**



### Map No. 4 - Existing Land Use



### Map No. 5 - Proposed Land Use





The appropriateness and compatibility of proposed uses will be determined by the Authority prior to land disposition or the execution of any instruments involving rehabilitation and/or construction loans. For purposes of redevelopment, the underlying zoning of the Project Area will be rezoned to C-3 Community Commercial District. In addition to the zoning change, a Planned Development District overlay is anticipated as part of the Statement of Proposed Changes in Zoning of the properties. In order to provide for the best utilization of the project site with relation to topography, open space and recreation areas, structure location and design, flexibility will be allowed in the establishment of population density, setback and side yard restrictions, maximum lot coverage and floor area ratio. The use restrictions for the property shall be in accordance with the proposed underlying C-3 Community Commercial District (sec. 12.42 RMC).

**VI. STATEMENTS OF PROPOSED PUBLIC WORKS AND IMPROVEMENTS**

The following **Table 1 – Project Description** provides a description and the location of all proposed developments and public improvements within the District.

**Table 1 - Project Plan Activities**

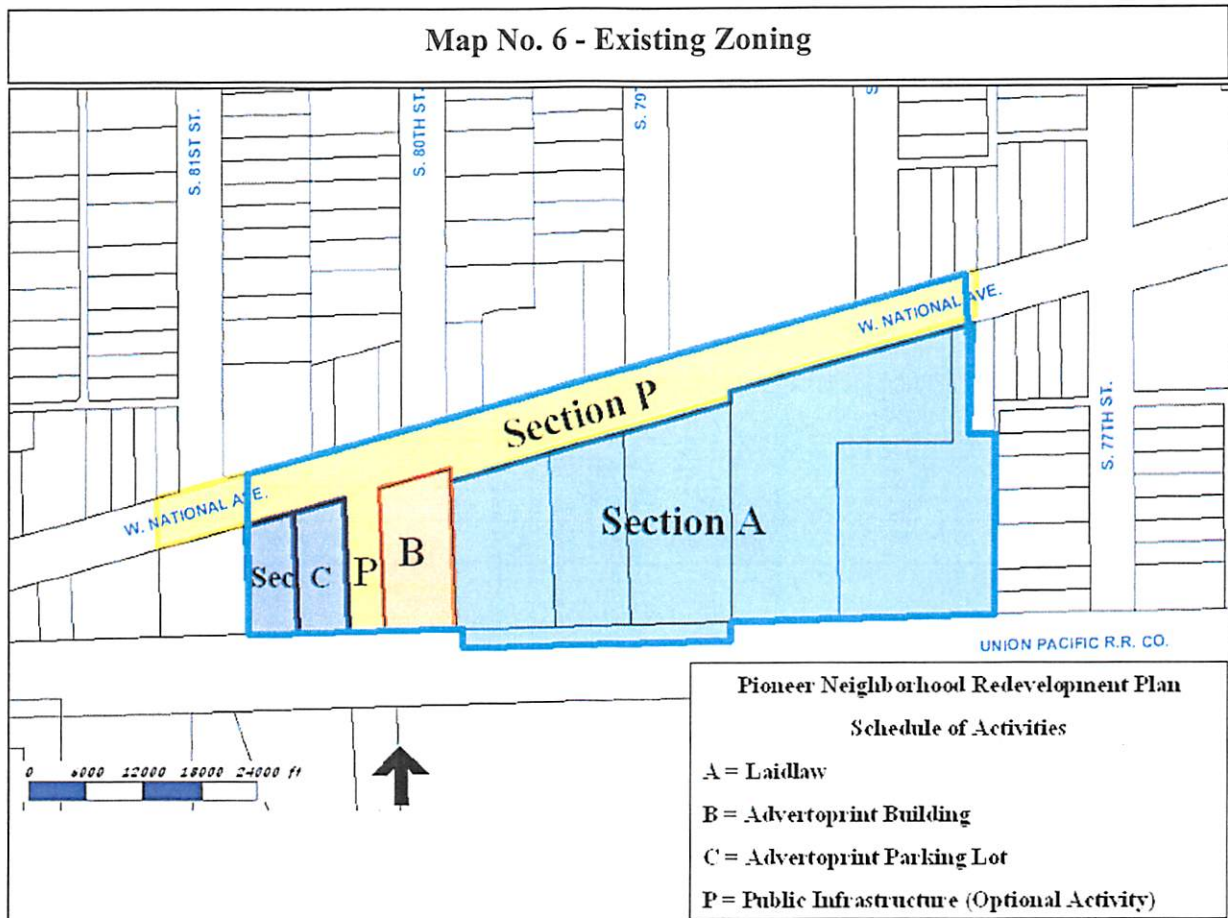
#	Project Name	Location
A	Mixed Use Development	7725-41 W. National Ave
B	Mixed Use Development or Adaptive Reuse	7939-43 W. National Ave.
C	Commercial/Retail Development/Parking Lot	8001 and 80** W. National
D	Administrative Expenses	Area-wide
E	Contingency	Area-wide

The plan includes the following:

- Item A        This concept includes the construction of several multi-family buildings with increased density and the incorporation of street-level commercial uses.
- Item B        This concept has two potential options. The first is the adaptive reuse of the property for multi-family purposes and street-level commercial. The second includes the redevelopment of the site consistent with the new development under Item A.
- Item C        This concept considers the best use of two parcels currently utilized as a parking lot and occupied with a small storage building. The parcels were used in conjunction with the property located at 7939-43 W. National Ave. Based on parking requirements for the district, the area is deficient in the amount of provided parking. As redevelopment options are reviewed and parking requirements considered, the Plan may potentially be amended to incorporate the construction of a public parking lot.

Item D & E Expenses relating to the overall administration of the District.

**Map No. 6 – Proposed Public Works and Improvements** provides a location description of the project activities within the district. These improvements are, without limitation, eligible project costs as defined under 66.1105(2)(f) of the Wisconsin Statutes.



The improvements to the project area are centered on expanding the City’s tax base through redevelopment. For planning purposes, three development scenarios were considered that centered on mixed-use and residential types of development. The scenarios include the following:

- **Senior/Mixed Use Redevelopment** – The development would include several multi-story buildings with market rate senior independent and assisted living units. The project would include 180 units with an average construction cost of \$115,000. The development would incorporate approximately 14,000 square feet of commercial space to compliment the adjoining commercial district. The potential redevelopment property value is estimated at \$22.6 million.
- **Senior/Multi-family Redevelopment** – The development is a tax credit project for a senior and mixed-income, affordable family housing. The project initially has 155 units (83 senior and 72 family) with an average construction cost of \$58,000. The site would have room for additional multi-family development. The project would have approximately 6,000 square

feet of commercial space. The potential redevelopment property value is estimated at \$13.5 million. No land purchase price has been presented during initial discussions.

- **Residential Condos** – The development has 96 condominiums for individuals 55 and older. The average construction cost is \$65,000. There would be around 6,000 square feet of commercial space added to fully utilize the street frontage of the site. Estimated redevelopment property value for the project is \$12.6 million.
- **Advertoprint** – For planning purposes, the concept includes adaptive reuse of the building converting it into 20 apartments and commercial space offered with an estimated potential redevelopment value of \$2 million.

These scenarios would maximize the full potential of the site through a development that would use quality building materials and include high density.

VII. ESTIMATED COSTS

Table 2 – Estimated Costs

	1	2	3	4	5	6	7	8	9
#	Property Acquisition	Relocation	Environmental	Demo-lition	Public Infra	Adm. Exp.(legal, title, staff, etc)	Capitalized Interest (2 yrs at 6%)	Contingency	Total Project Costs
A	\$ 1,725,000	\$ 92,000	\$ 610,000	\$ 98,000		\$ 126,250	\$ 318,150	\$ 296,940	\$ 3,266,340
B	\$ 383,100	\$ -	\$ 10,000			\$ 19,655	\$ 49,531	\$ 46,229	\$ 508,514
C	\$ 86,900		\$ 6,500	\$ 9,000		\$ 5,120	\$ 12,902	\$ 12,042	\$ 132,465
	\$ 2,195,000	\$ 92,000	\$ 626,500	\$107,000	\$ -	\$ 151,025	\$ 380,583	\$ 355,211	\$ 3,907,319

The costs indicated above are preliminary in nature and are being further defined as the City negotiates with developers. In the end, the City’s “mission” is to meet the standard of a “but for” test. The question is posed that without the creation of the District would this development and neighborhood revitalization occur? Based on the blight determination of the site, continued signs of disinvestment, and the fact that a good portion of the site is vacant/underutilized and used primarily for parking, the adoption and assistance of a District would be catalytic in promoting proper redevelopment of the district. Based on the three scenarios for redevelopment, a certain level of public participation is required to foster the highest and best use of the site. Overall, redevelopment would offer the City’s tax base long-term benefits.

VIII. PROJECT FINANCING AND TIMETABLE FOR EXPENDITURES

The project will be financed primarily through the sale of Taxable General Obligation (G.O.) Bonds, Tax Exempt G.O. Bonds, land sale proceeds, and federal and state grants such as Community

Development Block Grants (CDBG) funds, Wisconsin Department of Commerce Brownfield Grants, and Wisconsin Department of Natural Resource Site Assessment Grants.

Due to the substantially lower interest rate on G.O. Bonds, the anticipated increment revenue would be more than adequate to cover the total debt service. A cash flow analysis is provided in the Appendix as **Exhibit No. – 3 Economic Feasibility Analysis**.

The bulk of the Project Plan costs will be incurred and the expenditures will be made by the year 2006-2007.

**Table 3 – Expenditure Schedule for Plan Improvements**

<b>Laidlaw and Advertoprint</b>				
	<b>Total</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>
<b>1. Acquisition</b>	\$ 2,195,000	\$2,195,000	\$0	\$0
<b>2. Relocation</b>	\$ 92,000	\$92,000	\$0	\$0
<b>3. Environmental</b>	\$ 626,500	\$469,875	\$156,625	\$0
<b>4. Demolition</b>	\$ 107,000	\$107,000	\$0	\$0
<b>5. Public Infrastructure</b>	\$ -	\$0	\$0	\$0
<b>6. Administration</b>	\$ 151,025	\$50,342	\$50,342	\$50,342
<b>7. Capitalized Interest (two years)</b>	\$ 380,583	\$190,292	\$190,292	\$0
<b>8. Contingency</b>	\$ 355,211		\$177,605	\$177,605
<b>Total Use of Funds</b>	<b>\$ 3,907,319</b>	<b>\$3,104,508</b>	<b>\$574,864</b>	<b>\$227,947</b>
<b>Sources of Funds</b>				
Land Sales	\$1,370,000	\$1,370,000	\$0	\$0
WDOC Brownfield Grant	\$99,900	\$0	\$99,900	\$0
Federal Grants	\$0	\$0	\$0	\$0
<b>TIF Backed Debt</b>	<b>\$2,437,419</b>	<b>\$1,734,508</b>	<b>\$474,964</b>	<b>\$227,947</b>
<b>Total Sources of Funds</b>	<b>\$3,907,319</b>	<b>\$3,104,508</b>	<b>\$574,864</b>	<b>\$227,947</b>

It should be noted that environmental consultants will be preparing environmental remediation feasibility studies and action plans for submission to and approval by the Wisconsin Department of Natural Resources. It should further be noted that a number of structural engineers and geotechnical consultants will be evaluating structural and soil bearing capacity site conditions throughout the project area. Due to past uses of the site, the environmental/building/geotechnical costs may vary considerably.

Depending on the ultimate purchasers of each disposition parcels, there may be a need to install and/or relocate some public or private infrastructure such as sewer, water, roadway, gas, electric, etc., to more readily accommodate development.

**IX. TAX INCREMENT PROJECTION AND ECONOMIC FEASABILITY ANALYSIS**

The financial feasibility of the Project Plan is based upon the expected property tax increment to be generated.

The tax increment to be generated by the District is based upon the increases in real and/or personal property value and the building improvements/additions during the life of the District. The cash flows set forth in **Exhibit No.3 - Economic Feasibility Analysis** indicate that the anticipated



revenues exceed the projected estimated project cost. The Project Plan, therefore, has been determined to be economically feasible.

As a result of the projected amount of debt to be issued to finance the project costs, the incremental revenue required to service the debt will necessitate that the District continue for about 9 to 26 years, depending of the final development scenario (the maximum is 27-year period allowed by state statutes). For financial planning purposes, the 26-year scenario is noted as the primary redevelopment option.

#### X. STATEMENT OF A FEASIBLE METHOD PROPOSED FOR RELOCATION

The City and the Authority are authorized to make relocation payments to, or with respect to, persons (including families, business concerns and others) being displaced from the project for moving expenses and losses of property for which reimbursement or compensation is not otherwise made. Any persons being displaced during the course of the project relocated from properties within the area during the course of project execution, shall be afforded the opportunity to be relocated in available accommodations which are decent, safe, sanitary, and otherwise habitable and which are within their financial means, all in accordance with a Relocation Plan, prepared pursuant to Sections 32.19 and 32.25 to 32.27 and 66.1333 of the Wisconsin Statutes and subsequently approved by the Wisconsin Department of Commerce.

## **APPENDIX**

### **LIST OF TABLES, MAPS AND EXHIBITS**

#### **TABLES**

Table 1	Project Plan Activities
Table 2	Estimated Project Costs
Table 3	Expenditures Schedule for Plan Improvements

#### **MAPS**

Map No. 1	Boundary Map
Map No. 2	Arial with Project Boundary
Map No. 3	Blighted Properties (Existing Property Conditions)
Map No. 4	Existing Land Use
Map No. 5	Proposed Land Use
Map No.6	Proposed Public works and Improvements

#### **EXHIBITS**

Exhibit No. 1	Legal Description
Exhibit No. 2	Schedule of Lands & Interests to be Acquired
Exhibit No. 3	Economic Feasibility Analysis

#### **ATTACHMENTS**

Attachment No. 1	Assessor's Letter
Attachment No. 2	Legal Opinion

## EXHIBIT NO. 1

### PIONEER REDEVELOPMENT AND TIF LEGAL DESCRIPTION

A tract of land located in the Northwest  $\frac{1}{4}$  and Northeast  $\frac{1}{4}$  of Section 4, Township 6 North, Range 21 East, more particularly described as follows:

Beginning at southeast corner of the Parcel 3, Certified Survey Map No. 2389; thence Southerly, 25.00 feet; thence Westerly, 360.00 feet; thence Northerly, 25.00 feet; thence Westerly, 287.11; thence Northerly, 213.81 feet, to the North right-of-way line of West National Avenue; thence Northeasterly, 1008.66 feet, along said north line; thence Southerly, 214.33 feet; thence Easterly, 32.00 feet; thence Southerly, 240.00 feet, to the north right-of-way line of the Union Pacific Railroad; thence Westerly, 354.00 feet, along said line, to the Point of Beginning.

Said land contains 7.842 Acres, more or less.

## EXHIBIT NO. 2

### SCHEDULE OF LAND AND INTEREST TO BE ACQUIRED

Project ID	Tax Key #	Property Address	Owner	Occupant
A				
	452-0599-001	7725 W. National	Robert & Jane Bello Trust	City Screen Print
	452-0598-001	7741 W. National	Judith A Rauch Etal	Laidlaw Bus Service
	452-0597-003	77** W. National	Judith A Rauch Etal	Laidlaw Bus Service
	452-0597-002	77** W. National	Judith A Rauch Etal	Laidlaw Bus Service
	452-0597-001	77** W. National	Judith A Rauch Etal	Laidlaw Bus Service
	452-9999-007	79** W. National	Judith A Rauch Etal	Laidlaw Bus Service
B	452-0596-000	7939,43 W. National Ave. & 1810 S 80 St	City of West Allis	Advertoprint
C	452-0523-000	8001 W. National Ave.	City of West Allis	Advertoprint
	452-0522-000	80** W. National Ave.	City of West Allis	Advertoprint



## EXHIBIT NO. 3

### ECONOMIC FEASIBILITY ANALYSIS

#### I. CURRENT Property Values

I. A. - Assessed Value-2005	TOTAL	A	B	C
		Laidlaw	Advertoprint - Adaptive Reuse	Advertoprint Parking Lot
Land Value	\$ 1,138,300	\$ 974,300	\$ 77,100	\$ 86,900
Improvements	\$ 584,900	\$ 398,900	\$ 182,100	\$ 3,900
Personal Property	\$ -	\$ -	\$ -	\$ -
Total Value	\$ 1,723,200	\$ 1,373,200	\$ 259,200	\$ 90,800
Property Tax on Assessed Value	\$ 75,820	\$ 37,427	\$ 35,978	\$ 2,415

I. B. - Fair Market Value	TOTAL	A	B	C
		Laidlaw	Advertoprint - Adaptive Reuse	Advertoprint Parking Lot
Land Value				
Improvements				
Personal Property	\$ -	\$ -	\$ -	\$ -
Existing Total - Fair Market Values	\$ 1,914,600	\$ 1,525,700	\$ 288,000	\$ 100,900
Tax Rate of Fair Market Value	2.62%	2.62%	2.62%	2.62%
Property Tax on Fair Market Value	\$ 50,163	\$ 39,973	\$ 7,546	\$ 2,644

#### II. Land Size

	TOTAL	A	B	C
		Laidlaw	Advertoprint - Adaptive Reuse	Advertoprint Parking Lot
Total Sellable Site Acreage	5.778	4.836	0.443	0.499
Total Sq. Ft. in Acre	43,560			
Total Site Square Feet	251,690	210,656	19,297	21,736

### III. Development

#### A (Laidlaw)

Type of Development	Laidlaw		
	Senior/Mixed Use	Senior/Multi-family	Residential Condos
# of Units	180	227	
# of Condos			96
Sale Price for Condos			\$ 120,000
Construction Cost per Unit	\$ 115,000	\$ 58,000	\$ 65,000
Commercial Cost per sq. ft	\$ 70	\$ 50	\$ 50
Townhome			
Total Commercial sq. ft	14,500	6000	6000
Land Coverage			
Density	37	47	20
Land Value per unit	\$ 5,000	\$ -	\$ 6,000
Land Price per Acre			
Total Residential Cost	\$ 20,700,000	\$ 13,166,000	\$ 11,520,000
Total Commercial Cost	\$ 1,015,000	\$ 300,000	\$ 300,000
Total Land Price	\$ 900,000	\$ -	\$ 576,000
<b>Projected Total Property Values</b>	<b>\$ 22,615,000</b>	<b>\$ 13,466,000</b>	<b>\$ 12,396,000</b>
	2.40%	2.40%	2.40%
Estimated Taxes	<b>\$ 542,760</b>	<b>\$ 323,184</b>	<b>\$ 297,504</b>

*Sale Price per Residential/Commercial Acre	\$150,000
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#### B Advertoprint (Former Neis Hardware)

# of Units	20
Construction Cost per Unit	\$65,000
Commercial Cost per sq. ft	\$50
Total Commercial sq. ft	6000
Land Value per unit	\$ 20,000
Total Residential Cost	\$ 1,300,000
Total Commercial Cost	\$ 300,000
Total Land and Building Price	\$ 470,000
<b>Projected Total Property Values</b>	<b>\$ 2,070,000</b>

## IV. Economic Feasibility Analysis

### A. Total Property Tax Increment

	Senior/Mixed Use	Senior/Multi-family	Residential Condos
Projected Total Property Values (laidlaw)	\$ 22,615,000	\$ 13,466,000	\$ 12,396,000
Projected Total Property Values (Advertoprint)	\$ 2,070,000	\$ 2,070,000	\$ 2,070,000
Existing Total - Fair Market Values (Laidlaw)	<u>1,525,700</u>	<u>1,525,700</u>	<u>1,525,700</u>
Existing Total - Fair Market Values (Advertoprint)	<u>388,900</u>	<u>388,900</u>	<u>388,900</u>
INCREMENTAL Property Values	\$ 22,770,400	\$ 13,621,400	\$ 12,551,400
	2.40%	2.40%	2.40%
Property Tax Increment	<b>\$546,490</b>	<b>\$326,914</b>	<b>\$301,234</b>

### B. Property Redevelopment Costs

	Senior/Mixed Use	Senior/Multi-family	Residential Condos
<b><u>Laidlaw</u></b>			
1. Acquisition	\$ 1,725,000	\$ 1,725,000	\$ 1,725,000
2. Relocation	\$ 92,000	\$ 92,000	\$ 92,000
3. Environmental	\$ 610,000	\$ 610,000	\$ 610,000
4. Demolition	\$ 98,000	\$ 98,000	\$ 98,000
5. Public Infrastructure	\$ -		
6. Administration	\$ 126,250	\$ 126,250	\$ 126,250
<b>SUBTOTAL</b>	<b>\$ 2,651,250</b>	<b>\$ 2,651,250</b>	<b>\$ 2,651,250</b>
6% 7. Capitalized Interest (two years)	\$ 318,150	\$ 318,150	\$ 318,150
8. Contingency	\$ 296,940	\$ 296,940	\$ 296,940
<b>Total Redevelopment Costs &amp; Land</b>	<b>\$ 3,266,340</b>	<b>\$ 3,266,340</b>	<b>\$ 3,266,340</b>
Minus Land Sales	\$ (900,000)	\$ -	\$ (576,000)
Minus State Grants	\$ (99,900)	\$ (99,900)	\$ (99,900)
Minus Federal Grants	\$ -		
<b>Incremental Redevelopment Costs</b>	<b>\$2,266,440</b>	<b>\$3,166,440</b>	<b>\$ 2,590,440</b>
<b><u>Advertoprint - Adaptive Reuse</u></b>			
1. Acquisition	\$ 470,000	\$ 470,000	\$ 470,000
2. Relocation	\$ -	\$ -	\$ -
3. Environmental	\$ 16,500	\$ 16,500	\$ 16,500
4. Demolition	\$ 9,000	\$ 9,000	\$ 9,000
5. Public Infrastructure	\$ -	\$ -	\$ -
6. Administration	\$ 24,775	\$ 24,775	\$ 24,775
<b>SUBTOTAL</b>	<b>\$ 520,275</b>	<b>\$ 520,275</b>	<b>\$ 520,275</b>
6% 7. Capitalized Interest (two year)	\$ 62,433	\$ 62,433	\$ 62,433
8. Contingency	\$ 58,271	\$ 58,271	\$ 58,271
<b>Total Redevelopment Costs &amp; Land Purchase</b>	<b>\$ 640,979</b>	<b>\$ 640,979</b>	<b>\$ 640,979</b>
Minus Land and Building Sales	\$ 470,000	\$ 470,000	\$ 470,000
<b>Incremental Redevelopment Costs</b>	<b>\$ 170,979</b>	<b>\$ 170,979</b>	<b>\$ 170,979</b>

**C. Project Tax Increment Life**

<b>Overall Incremental Redevelopment Costs</b>		<b>\$2,437,419</b>	<b>\$3,337,419</b>	<b>\$2,761,419</b>
		<b>Senior/Mixed Use</b>	<b>Senior/Multi-family</b>	<b>Residential Condos</b>
	Projected Property Tax Increment Per Year	<b>\$546,490</b>	<b>\$326,914</b>	<b>\$301,234</b>
	Years required to finance Debt Service	<b>9.11</b>	<b>26.84</b>	<b>21.74</b>



**Schedule 1 Tax Increment Analysis (Senior/Mixed Use)**

<b>Base Value</b>		\$1,914,600	<b>Inflation Factor</b>		0.00%
<b>Senior/Mixed Use Development</b>			<b>Tax Rate Adjustment Factor</b>		-0.50%

	<b>Construction Year</b>	<b>Valuation Year</b>	<b>Revenue Year</b>	<b>Inflation Increment</b>	<b>Value Added</b>	<b>Valuation Increment</b>	<b>Tax Rate</b>	<b>Tax Increment</b>
1	2006	2007	2008	\$0.00	\$ 10,000,000	\$10,000,000	24.00	\$240,000.00
2	2007	2008	2009	\$0.00	\$ 11,600,000	\$21,600,000	23.88	\$515,808.00
3	2008	2009	2010	\$0.00	\$ 1,271,000	\$22,871,000	23.76	\$543,428.68
4	2009	2010	2011	\$0.00		\$22,871,000	23.64	\$540,711.54
5	2010	2011	2012	\$0.00		\$22,871,000	23.52	\$538,007.98
6	2011	2012	2013	\$0.00		\$22,871,000	23.41	\$535,317.94
7	2012	2013	2014	\$0.00		\$22,871,000	23.29	\$532,641.35
8	2013	2014	2015	\$0.00		\$22,871,000	23.17	\$529,978.15
9	2014	2015	2016	\$0.00		\$22,871,000	23.06	\$527,328.25
10	2015	2016	2017	\$0.00		\$22,871,000	22.94	\$524,691.61
11	2016	2017	2018	\$0.00		\$22,871,000	22.83	\$522,068.16
12	2017	2018	2019	\$0.00		\$22,871,000	22.71	\$519,457.81
13	2018	2019	2020	\$0.00		\$22,871,000	22.60	\$516,860.53
14	2019	2020	2021	\$0.00		\$22,871,000	22.49	\$514,276.22
15	2020	2021	2022	\$0.00		\$22,871,000	22.37	\$511,704.84
16	2021	2022	2023	\$0.00		\$22,871,000	22.26	\$509,146.32
17	2022	2023	2024	\$0.00		\$22,871,000	22.15	\$506,600.59
18	2023	2024	2025	\$0.00		\$22,871,000	22.04	\$504,067.58
19	2024	2025	2026	\$0.00		\$22,871,000	21.93	\$501,547.24
20	2025	2026	2027	\$0.00		\$22,871,000	21.82	\$499,039.51
21	2026	2027	2028	\$0.00		\$22,871,000	21.71	\$496,544.31
22	2027	2028	2029	\$0.00		\$22,871,000	21.60	\$494,061.59
23	2028	2029	2030	\$0.00		\$22,871,000	21.49	\$491,591.28
24	2029	2030	2031	\$0.00		\$22,871,000	21.39	\$489,133.33
25	2030	2031	2032	\$0.00		\$22,871,000	21.28	\$486,687.66
26	2031	2032	2033	\$0.00		\$22,871,000	21.17	\$484,254.22
27	2032	2033	2034	\$0.00		\$22,871,000	21.07	\$481,832.95
28	2033	2034	2035	\$0.00		\$22,871,000	20.96	\$479,423.78
<b>Totals</b>					<b>\$ 22,871,000</b>			<b>\$ 14,036,211</b>
Net Present Value of 2008-2035 Increment @ 5.0%								\$7,445,867.53

**Schedule 2 Tax Increment Analysis (Senior/Multi-family)**

<b>Base Value</b>		\$1,914,600	<b>Inflation Factor</b>		0.00%			
<b>Senior/Multi Family Development</b>			<b>Tax Rate Adjustment Factor</b>		-0.50%			
<b>Construction Year</b>	<b>Valuation Year</b>	<b>Revenue Year</b>	<b>Inflation Increment</b>	<b>Value Added</b>	<b>Valuation Increment</b>	<b>Tax Rate</b>	<b>Tax Increment</b>	
1	2006	2007	2008	\$0.00	\$ 3,000,000	\$3,000,000	24.00	\$72,000.00
2	2007	2008	2009	\$0.00	\$ 9,700,000	\$12,700,000	23.88	\$303,276.00
3	2008	2009	2010	\$0.00	\$ 1,022,000	\$13,722,000	23.76	\$326,042.95
4	2009	2010	2011	\$0.00		\$13,722,000	23.64	\$324,412.74
5	2010	2011	2012	\$0.00		\$13,722,000	23.52	\$322,790.67
6	2011	2012	2013	\$0.00		\$13,722,000	23.41	\$321,176.72
7	2012	2013	2014	\$0.00		\$13,722,000	23.29	\$319,570.84
8	2013	2014	2015	\$0.00		\$13,722,000	23.17	\$317,972.98
9	2014	2015	2016	\$0.00		\$13,722,000	23.06	\$316,383.12
10	2015	2016	2017	\$0.00		\$13,722,000	22.94	\$314,801.20
11	2016	2017	2018	\$0.00		\$13,722,000	22.83	\$313,227.20
12	2017	2018	2019	\$0.00		\$13,722,000	22.71	\$311,661.06
13	2018	2019	2020	\$0.00		\$13,722,000	22.60	\$310,102.76
14	2019	2020	2021	\$0.00		\$13,722,000	22.49	\$308,552.24
15	2020	2021	2022	\$0.00		\$13,722,000	22.37	\$307,009.48
16	2021	2022	2023	\$0.00		\$13,722,000	22.26	\$305,474.43
17	2022	2023	2024	\$0.00		\$13,722,000	22.15	\$303,947.06
18	2023	2024	2025	\$0.00		\$13,722,000	22.04	\$302,427.33
19	2024	2025	2026	\$0.00		\$13,722,000	21.93	\$300,915.19
20	2025	2026	2027	\$0.00		\$13,722,000	21.82	\$299,410.61
21	2026	2027	2028	\$0.00		\$13,722,000	21.71	\$297,913.56
22	2027	2028	2029	\$0.00		\$13,722,000	21.60	\$296,423.99
23	2028	2029	2030	\$0.00		\$13,722,000	21.49	\$294,941.87
24	2029	2030	2031	\$0.00		\$13,722,000	21.39	\$293,467.16
25	2030	2031	2032	\$0.00		\$13,722,000	21.28	\$291,999.83
26	2031	2032	2033	\$0.00		\$13,722,000	21.17	\$290,539.83
27	2032	2033	2034	\$0.00		\$13,722,000	21.07	\$289,087.13
28	2033	2034	2035	\$0.00		\$13,722,000	20.96	\$287,641.69
<b>Totals</b>					<b>\$ 13,722,000</b>		<b>\$ 8,343,170</b>	
Net Present Value of 2008-2035 Increment @ 5.0%							\$4,393,140.46	

**Schedule 3 Tax Increment Analysis (Residential Condos)**

Base Value		\$1,914,600	Inflation Factor		0.00%			
Residential Condo Development				Tax Rate Adjustment Factor		-0.50%		
Construction Year	Valuation Year	Revenue Year	Inflation Increment	Value Added	Valuation Increment	Tax Rate	Tax Increment	
1	2006	2007	2008	\$0.00	\$ 4,000,000	\$4,000,000	24.00	\$96,000.00
2	2007	2008	2009	\$0.00	\$ 7,400,000	\$11,400,000	23.88	\$272,232.00
3	2008	2009	2010	\$0.00	\$ 1,225,000	\$12,625,000	23.76	\$299,977.58
4	2009	2010	2011	\$0.00		\$12,625,000	23.64	\$298,477.69
5	2010	2011	2012	\$0.00		\$12,625,000	23.52	\$296,985.30
6	2011	2012	2013	\$0.00		\$12,625,000	23.41	\$295,500.37
7	2012	2013	2014	\$0.00		\$12,625,000	23.29	\$294,022.87
8	2013	2014	2015	\$0.00		\$12,625,000	23.17	\$292,552.76
9	2014	2015	2016	\$0.00		\$12,625,000	23.06	\$291,089.99
10	2015	2016	2017	\$0.00		\$12,625,000	22.94	\$289,634.54
11	2016	2017	2018	\$0.00		\$12,625,000	22.83	\$288,186.37
12	2017	2018	2019	\$0.00		\$12,625,000	22.71	\$286,745.44
13	2018	2019	2020	\$0.00		\$12,625,000	22.60	\$285,311.71
14	2019	2020	2021	\$0.00		\$12,625,000	22.49	\$283,885.15
15	2020	2021	2022	\$0.00		\$12,625,000	22.37	\$282,465.73
16	2021	2022	2023	\$0.00		\$12,625,000	22.26	\$281,053.40
17	2022	2023	2024	\$0.00		\$12,625,000	22.15	\$279,648.13
18	2023	2024	2025	\$0.00		\$12,625,000	22.04	\$278,249.89
19	2024	2025	2026	\$0.00		\$12,625,000	21.93	\$276,858.64
20	2025	2026	2027	\$0.00		\$12,625,000	21.82	\$275,474.35
21	2026	2027	2028	\$0.00		\$12,625,000	21.71	\$274,096.98
22	2027	2028	2029	\$0.00		\$12,625,000	21.60	\$272,726.49
23	2028	2029	2030	\$0.00		\$12,625,000	21.49	\$271,362.86
24	2029	2030	2031	\$0.00		\$12,625,000	21.39	\$270,006.04
25	2030	2031	2032	\$0.00		\$12,625,000	21.28	\$268,656.01
26	2031	2032	2033	\$0.00		\$12,625,000	21.17	\$267,312.73
27	2032	2033	2034	\$0.00		\$12,625,000	21.07	\$265,976.17
28	2033	2034	2035	\$0.00		\$12,625,000	20.96	\$264,646.29
<b>Totals</b>					<b>\$ 12,625,000</b>			<b>\$ 7,699,135</b>
Net Present Value of 2008-2035 Increment @ 5.0%								\$4,064,104.96



CITY OF WEST ALLIS

WISCONSIN



CITY ASSESSOR

February 22, 2006

John Stibal  
Director  
Department of Development  
City of West Allis

RE: Project Plan for Tax Incremental District Number Nine

Dear Mr. Stibal:

The percentage of taxable property in the eight certified districts compared with all taxable property in the City of West Allis for 2005 is: 3.43%

TOTAL TIF VALUE:	\$120,867,505
TOTAL CITY OF WEST ALLIS:	\$3,519,075,159

If you included the value of the proposed TIF number nine the percentage would be:  
3.49%

Sincerely,

Charles F. Ruud  
City Assessor



Attachment No. 2 – Legal Opinion



**CITY OF WEST ALLIS**

WISCONSIN

OFFICE OF THE CITY ATTORNEY



*City Attorney*  
Scott E. Post

*Assistant City Attorneys*  
Sheryl L. Kuhary  
Jeffrey J. Warchol  
Janilyn K. Knorr

ATTACHMENT NO. 2

March 6, 2006

John F. Stibal  
Director  
Department of Development  
City of West Allis

RE: Project Plan for Tax Incremental District Number Nine

Dear Mr. Stibal:

Pursuant to your request, I have reviewed the Project Plan for Tax Incremental District Number Nine. Based upon that review, I am of the opinion that the Plan complies with all of the statutory requirements of Wis. Stats. §66.1105(4)(f) and am rendering this opinion in compliance with that statutory provision.

Yours very truly,

A handwritten signature in black ink, appearing to read 'Scott E. Post'.

Scott E. Post  
City Attorney

SEP:da  
H:\Scot\CD\11-9-opinion-Stibal