

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2008

WEST ALLIS
WISCONSIN



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

CITY OF WEST ALLIS, WISCONSIN for the year ended December 31, 2008



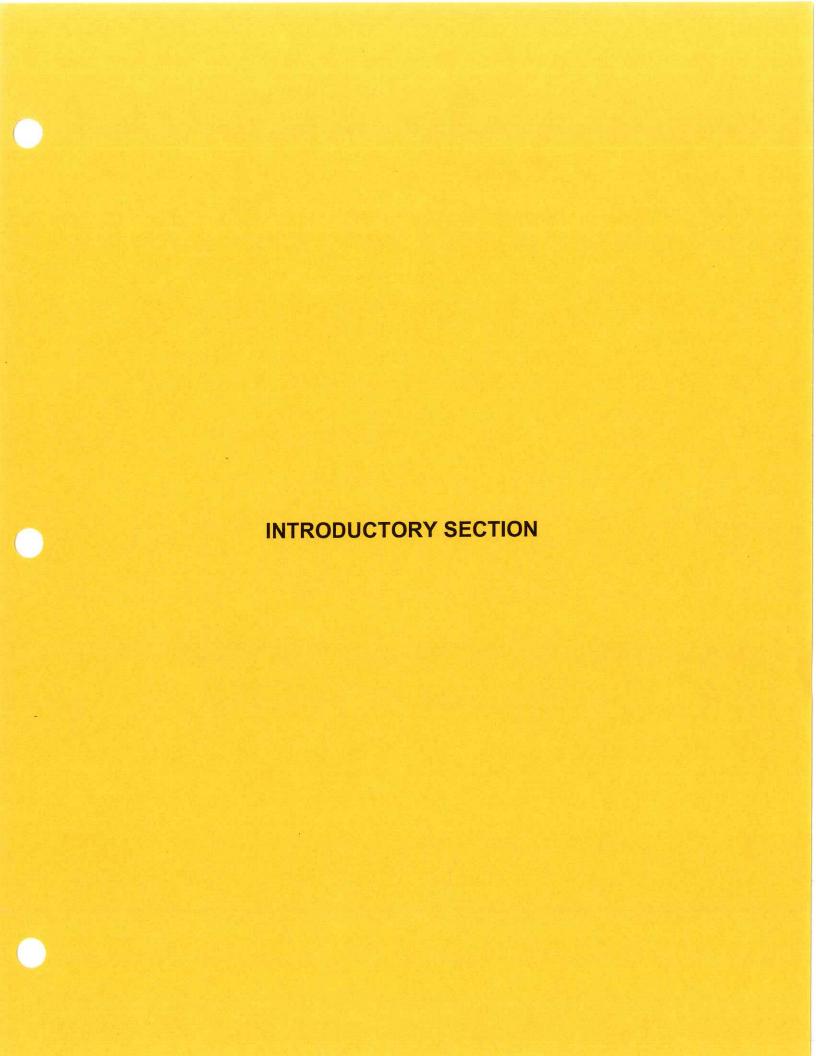
# PREPARED BY THE FINANCE DIVISION

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# On the Cover:

The designed on the cover is a collage of various building found with in the City of West Allis. This design is also used on various light pole flags throughout the City to advertise local businesses.



# CITY OF WEST ALLIS, WISCONSIN December 31, 2008

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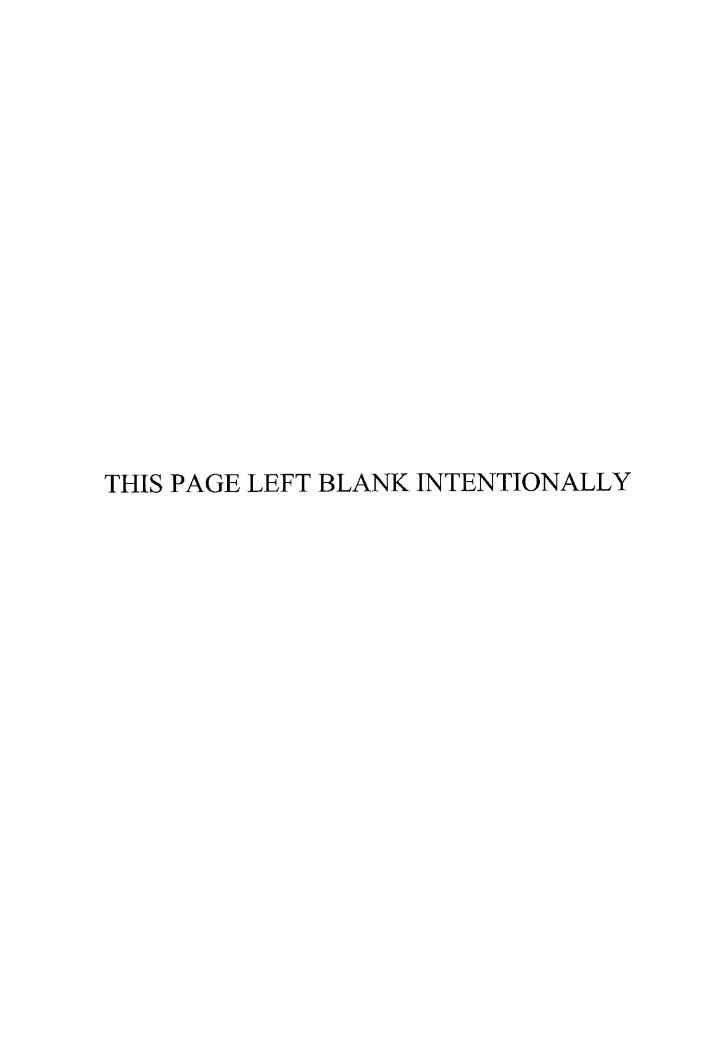
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June 25, 2009

Honorable Mayor Dan Devine Members of the Common Council

We are pleased to submit the Comprehensive Annual Financial Report of the City of West Allis, Wisconsin, for the year ended December 31, 2008. This report has been prepared by the City's Finance Division. Although the Financial Statements were examined by independent auditors, as stated in their report on pages 17, the responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. We believe the data, as presented, is accurate in all material respects, that it is presented in a manner designed to fairly set forth the financial position and results of operations of the City as measured by the financial activity of its various funds; and all necessary disclosures to enable the reader to gain maximum understanding of the City's financial affairs have been included. This letter of transmittal is designed to complement the Management's Discussion and Analysis (MD & A) and should be read in conjunction with it. The City of West Allis' MD & A can be found immediately following the report of the independent auditors.

This financial report is divided into four major sections. The Introductory Section begins with this transmittal letter, the Certificate of Achievement for Excellence in Financial Reporting for the year ended December 31, 2007, the City's organizational chart and a listing of the elected officials. This is followed by the financial section which includes the independent auditors' report on the basic financial statements and supplementary schedule of expenditures of federal awards and schedule of state financial assistance. Completing the financial section is the management's discussion and analysis and the basic financial statements, required supplemental information, other supplemental information.

The Statistical Section, which is unaudited, includes general information and major departments and related activities along with further information on selected financial and demographic information, generally presented on a multi-year basis. Due to changes required by implementing GASB 34 in 2003 several of the charts will only reflect five years of information.

Required supplemental information includes the schedule of funding progress and the schedule of employer contributions required by GASB Statement No. 45.

The Supplemental Reports Section includes the auditors' report on internal control, report on federal and state financial assistance (Single Audit), and reports on compliance.

### Profile of the Government

The City of West Allis is located in Milwaukee County immediately west of the City of Milwaukee. Incorporated in 1906, West Allis has grown from an initial population of 2,300 and is the eleventh largest city in the State of Wisconsin, with a population of 61,254 according to the 2000 census. State estimated 2008 population 60,370.

Located near, and servicing West Allis, are two airports, one for commercial aviation and one for general aviation, both owned and operated by Milwaukee County. Milwaukee County also runs the Countywide Transit System, which services West Allis. The County also owns and operates an excellent Public Museum, Humphrey IMAX Theater, a well-known zoo, and Miller Park, home of the Milwaukee Brewers. West Allis is the home of the Wisconsin State Fair Grounds, which is the location of several important national, state, regional and local activities. The State Fair Grounds are also the home of The Pettit Olympic Ice Arena, one of only 11 indoor 400-meter ovals in the world and the Milwaukee Mile.

Companies such as Quad Graphics, Aurora Home Medical Services, Alterra, Chris Hansen Laboratory Inc, C & H Distributors and many other large, medium and small businesses of a diversified nature are located in West Allis, as well as many financial institutions and places of worship.

West Allis is served by two railways, the Union Pacific Railroad and the Milwaukee Road. Also serving the Metropolitan area, including West Allis, is The Midwest Express Center, the Bradley Center, home of the Milwaukee Bucks, Milwaukee Admirals, and the Marquette Golden Eagles, and the Summerfest Grounds, home of the largest annual outdoor music festival in the Midwest, as well as several ethnic festivals held throughout the summer.

The City of West Allis operates and maintains ten parks of varying size throughout the City. In addition, the City also has several large and small county owned and operated parks and golf courses within its boundaries. The City also sponsors several parades and celebrations annually, including National Night Out.

The City operates under the Council-Mayor form of government. The Common Council is composed of ten alderpersons elected from five geographic districts, who are elected to four year terms. The Chief Executive Officer of the City is the Mayor, who monitors and supervises departmental operations for the Common Council. The City Administrative Officer assists the Council and Mayor in their overall and day-to-day role of direction and operation of the City.

West Allis is a full service community, providing for: public safety, housing assistance, water distribution and disposal, public works, recreation and general government. The City of West Allis employs on a permanent, full-time basis a total of 515 people. At different times during the year West Allis also employs temporary and part-time help to do seasonal and other work. The City requires that all employees reside within a thirty-minute drive radius of the West Allis city limits within eighteen months of employment. The City operates daily through thirteen departments, headed by ten appointed officials and two elected officials (Attorney & Municipal Judge).

This report includes all of the funds and account groups of the City. It includes all governmental organizations and activities for which the Common Council is financially accountable.

The City of West Allis maintains budgetary controls; the objective being to ensure compliance with legal provisions embodied in the annual budget adopted by the Common Council in November for the following calendar year. Generally, the majority of all-governmental funds and enterprise funds are included in the annual budget. The statutory level of budgetary control for operating budgets, that is, the level at which expenditures cannot exceed the appropriated amount, is established by activity within each fund.

Each department is required to submit their request to the Mayor prior to the first week in August. After the Mayor has completed their review it is forwarded to Common Council for their evaluation. In November of each year, the Common Council adopts the City budget for the ensuing year. Taxes are mailed in the first week of December to all property taxpayers.

Management of the City is responsible for establishing and maintaining an internal control structure to provide reasonable, but not absolute, assurance regarding (1) the safeguarding of assets against loss from unauthorized use or disposition, and (2) the reliability of financial records for preparing financial

statements and maintaining accountability of assets. The concept of reasonable assurances recognizes that: (1) the cost of control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of Federal and State financial assistance, the government is also responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by management.

# **FACTORS AFFECTING FINANCIAL CONDITIONS**

Instead of waiting for development to just occur on its own, the City of West Allis aggressively, in cooperation with local business, Milwaukee County and the State of Wisconsin, reaches out to make it happen. The City's steady growth in value and employment combined with current and proposed undertakings, make West Allis' prospects for the future very favorable. The following is a description of the major undertakings in the City:

TIF 1 (S. 70<sup>th</sup> & W. Walker)

management research
\$5,781,900
\$39,386,200
\$161,200
\$928,000
\$791,770
\$-0-
15 years (2008)



Tax Incremental District No. One was established on October 6, 1992; effective date was January 1, 1993. The District is comprised of two areas – the West Area and the East Area. Within these areas various conditions are exhibited prompting the establishment of the District. These include declining property values at a time when properties throughout the rest of the community are remaining stable or increasing in value. Furthermore, there were a great number of vacant and/or underutilized buildings and properties. Over fifty percent of the coverage area was blighted per section 66.46(2)(a) of the Wisconsin Statutes. The buildings in this TID include a medical office building, a Tri-City Bank office facility, Poblocki Sign Co, and C&H Distributors INC. In 2008 the TID was closed which was 12 years before the statutory limit. The TID shared \$684,000 with TID #2 and \$416,000 with TID #6.

# TIF 2 (Veterans' Park)

Base value:	\$1,681,600
Current value:	\$10,519,600
Original property taxes:	\$46,900
Current property taxes:	\$247,858
Tax Increment:	\$208,237
Debt & Fund Balance:	\$842,158
Date TIF is to expire:	23 years (2017)



Tax Incremental District No. Two saw a decline in both appearance and values of properties within the District. This led to declining tax base and falling revenues for the City prompting the establishment of TID #2. In addition, a number of properties within the District were blighted or in need of dire redevelopment. Over seventy four percent of the real property in the District was considered blighted. Many of the structures were non-conforming uses and not consistent with the City's Master Plan.

The mixture of land use and property types hindered the City's ability to deliver basic services and provide public safety. Since the creation of the TID, the blighted buildings were razed and 4 apartment buildings were constructed. Upon termination, the estimated annual property taxes generated will be \$240,000.

# **TIF 3 (Quad Graphics)**

 Base value:
 \$4,307,500

 Current value:
 \$19,816,900

 Original property taxes:
 \$120,100

 Current property taxes:
 \$466,917

 Tax Increment:
 \$365,426

 Debt & Fund Balance
 \$1,705,966

 Date TIF is to expire:
 19 years (2013)



Tax Incremental District No. Three consists of a single tax parcel, which is a portion of the former Kearney & Trecker Corporation manufacturing property located in the northwestern part of the City that consists of approximately 40 acres of land approximately 589,000 square feet of building area. The property was abandoned for manufacturing purposes in 1992. It was purchased by the City and subsequently sold to a manufacturing company for printing operations. Pay off anticipated in 2013, 8 years before the statutory limit. In 2008, TID funds were used to improve the street that runs along side the facility. Upon termination, the estimated annual property taxes generated will be \$450,000.

# TIF 5 (Six Points/Farmer's Market)

Base value:	\$18,524,000
Current value:	\$24,221,900
Future value:	\$93,000,000
Original Property Taxes:	\$516,600
Current property taxes:	\$570,706
Projected property taxes:	\$2,300,000
Tax Increment:	\$134,252
Debt & Fund Balance	\$18,160,429
Date TIF is to expire:	31 years (2031)

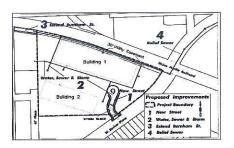


Tax Incremental District No. Five consists of approximately 44 acres of land located in a four block long by two block wide corridor in the northeastern portion of West Allis commonly referred to as the "Six Point/Farmer's Market" Neighborhood. The creation of the District was necessary to eliminate and prevent the spread of blight experienced in the years following the closing of the Allis-Chalmers Mfg. Plant. In 2004, the General Capital Group completed the first building in the TID - an 80 unit apartment building. The Common Council selected Brookfield-based Toldt Development to develop 17 acres west of S 65. St. between W Greenfield Ave and W Mitchell St. Toldt plans to develop 16 buildings with 658 apartments, 21 condos and 48,000 square feet of commercial space, with a total value of \$81 million. Ground breaking on the second phase of the development, which is located just west of the Farmers Market, is scheduled for fall of 2009. In 2008 the Pressed Steel Tank operating facility was demolished and cleared making room for Phase three in the next few years.

Six Points-East Condominiums began construction of their mixed use building north of Greenfield Avenue between 62<sup>nd</sup> and 63<sup>rd</sup> Streets in September of 2006 with a scheduled opening in the summer of 2009. The 40 unit condo building will contain 20,000 square feet of commercial space on the ground floor, and upon completion will have an overall value of \$12 million, with condo units ranging from \$189,000 to \$450,000 top floor penthouse units with rooftop gardens. In July of 2006 the renovation of the historic West Allis Farmers Market was completed. The facility maintained its original characteristics that feature a Mediterranean-style roof, enhanced landscaping, a rain garden, decorative lighting and benches, and architectural entrances.

# TIF 6 (Lime Pit)

Base value: \$389,200 Future value: \$9,212,700 \$0 Current value: \$10,300 Original property taxes: Current property taxes: \$0 \$245,100 Projected property taxes: Property Tax Increment: \$ -0-Debt & Fund Balance: \$941,829 17 years (2021) Date TIF is to expire:



Tax Incremental District No. Six consists of 11.61 acres of land located at 1960 S. 67 Place. The site has been used as carbide gas manufacturing plant, a waste storage and transfer facility, an oil/hazardous waste trucking terminal, a salvage/junkyard, and a lime pit, used to store lime slurry. It is important to pursue redevelopment in a proactive approach to prevent the site from accumulating additional fill materials that cannot be developed upon, as well as discarded vehicles. In recognition of all the above, the area is therefore a blighted area and in need of blight elimination and an urban redevelopment project.

To prepare the District for development, the land will need to be cleared and environmental testing and clean-up will be conducted. Project costs include relocation of the existing businesses, site grading and geotechnical work to fill the former lime pits. The project will be financed primarily through the sale of bonds, land sale proceeds, and federal and state grants such as Wisconsin Department of Commerce Brownfield Grants, Wisconsin Department of Natural Resources Site Assessment Grants. Currently the two tenants have been relocated and the buildings have been razed. The site will support a 200,000 sq. ft. light industrial building and should attract 200 jobs.

### TIF 7 (Summit Place)

 Base value:
 \$15,914,400

 Current value:
 \$84,201,100

 Original property taxes:
 \$435,432

 Current Property taxes:
 \$1,983,911

 Tax Increment:
 \$1,608,942

 Debt/Payable Outstanding:
 \$6,022,167

 Date TIF is to expire:
 13 years (2017)



Tax Incremental District No. Seven is designed to encourage the revitalization of the last two undeveloped vacant and dilapidated former Allis-Chalmers Mfg. Co. properties; (1) the deteriorating Shop Buildings (about 7.8 acres of vacant warehouses) south of W. Washington St. and, (2) an obsolete Utility Corridor (10.7 acres) on the north side of the street. These two underutilized resources, in their current state, continue to foster blighting influence on the area, provide little if any property tax relief and produce virtually no employment. For the City of West Allis and Milwaukee County, the legacy of Allis-Chalmers could be a one-of-a kind office facility that would be the second largest office complex in the Metro Milwaukee area. The project was being financed primarily through the sale of bonds, land sale proceeds, and federal and state grants such as Wisconsin Department of Commerce Brownfield Grants, and Wisconsin Department of Natural Resources Site Assessment Grants. To date, over \$75 million of private and public dollars have been invested. The current success of the partnership has allowed this project to excel beyond expectations. Of the nearly 650,000 square feet of built-out space nearly 98% has been leased out and is supporting nearly 2,500 jobs. In 2008 the TID was used to assist in the repaving of National Avenue, which was the City's first offsite improvement expenditure. In 2005 Summit Place received an award from the International Economic Development Council as an outstanding public/private partnership and in 2006 it was named the Business Journal Business of the year.

**TIF 9 (Pioneer Neighborhood)** 

Base value: \$2,299,600

Current value: \$-0
Original property taxes: \$45,950

Current property taxes: \$52,270

Tax Increment: \$0 (new)

Debt/Payable Outstanding: \$2,045,497

Date TIF is to expire: (estimate) 15 years (2023)



Tax Incremental District No. Nine consists of approximately five acres of land located along the south portion of National Avenue between S. 77 St. and S. 80 St. The District is commonly described as the Pioneer Neighborhood District based upon a collection of historic buildings that abut National Avenue. These buildings date back to City's early settlement period of the late 1890's to the 1900's. In the last several years, this historic area has seen a decline in both appearance and values of properties within the District, leading to a declining tax base and falling revenues for the City prompting the establishment of a TID. Recently the opportunity presented itself to acquire several properties that were seen as catalysts for the revitalization of this neighborhood. In fall of 2005, the City purchased the former Neis Hardware building, and is in the process of acquiring the Laidlaw Bus Company site. The redevelopment of the area includes PraMax bank, \$1.3 million project that opened in March 2008, West Allis Animal Hospital, a \$1 million project, which opened in 2008, and a 200 unit elderly housing residential facility. When completed the elderly housing residential facility is expected to add nearly \$20 million in new taxable value and 70 jobs.

# First-Ring Industrial Redevelopment Enterprise (F.I.R.E)

F.I.R.E is a Community Development Entity formed to provide gap financing to mixed-use developments and business expansions throughout the Southeast Wisconsin industrial corridor. In 2007, F.I.R.E. was awarded \$35 million in New Market Tax Credits that are awarded by the CDFI Fund, an arm of the Treasury Department. The target area for F.I.R.E. includes Milwaukee County, Racine County and Kenosha County. In 2008 F.I.R.E. completed its first deal by awarding \$7.5 million in credits to Duracolor Holding located in Racine.

# **Downtown West Allis Business Improvement District (BID)**

Downtown West Allis, <a href="www.downtownwestallis.com">www.downtownwestallis.com</a> recognized by <a href="Milwaukee Magazine">Milwaukee Magazine</a> as one of the most underrated shopping areas of the Metro-Milwaukee area, has been in the midst of revitalization. In 2000, the Governor recognized the Downtown area as a Wisconsin Main Street community. The geographic boundaries of the BID are West Greenfield Avenue between 70<sup>th</sup> and 76<sup>th</sup> Streets, extending to the North and South alleys & the West side of South 70<sup>th</sup> Street North to West Madison Street and South to West Orchard Street. Most of the properties are in excess of 60 years old, with many over 80 years old. The BID is home too greater than 100 small and diverse retail/service businesses.

The City continues to work with downtown property owners offering commercial façade improvement grants and economic development loans to assist startup businesses. In 2003, a new streetscape was installed with decorative lighting and new pedestrian amenities. In the late 1980's, the downtown had a vacancy rate over 25%. Today, with vacancy at 8%, the downtown is aggressively recruiting new businesses and assisting businesses with new signage. In 2008, the downtown's total assessed value was \$20,568,500, an increase of over \$8.3 million since 2000.

The Downtown West Allis Business Improvement District host a variety of events including:

- 1. The Annual Downtown West Allis Classic Car Show.
- 2. Halloween Meet-n-Treat
- **3.** A Holiday Stroll which kicks of the holiday season with ice sculptors, breakfast with santa and the West Allis Charities annual Christmas parade.

# Wisconsin State Fair Grounds

West Allis is home of the Wisconsin State Fair Grounds, which is the location of several important national, state, regional and local activities. The State Fair Grounds are also home of the Pettit Olympic Ice Arena, which is the only operating ice rink in North America and the site of Olympic Speed Skating training. Also on the State Fair Grounds is the Milwaukee Mile "America' Legendary Oval", a one-mile oval racetrack that hosts several auto races and the oldest continuously operating motor speedways.

As part of an effort to more effectively utilize the Wisconsin Fair Grounds year round, a new 300,000 sq. ft. exposition center was constructed in 2001. Other recent improvements include new grandstands and upgrades to the track, concession areas and new gateway grand entrances to the Fair Park. The new construction and upgrades represent the use of \$34 million in Industrial Revenue Bonds. In 2005 the Milwaukee Mile racetrack was purchased by a group of private investors. The new promoters had plans to transform the Mile into a successful, state-of-the-are, sporting and entertainment facility. However, the promoters have switched hands several times in the past few years. The new promoter's deal focuses solely on racings. The Mile's future is unsure, and the City is eager to work with the State and any developer that sees a potential reuse of the site.

Directly south of the fair grounds is a manufacturing firm now vacant because of the flooding that occurred in 2008. At this time the City is working with several developers to re-use the area for a hotel, restaurant and/or a commercial office.

# Bike & Pedestrian Trails Expanded

Biking in West Allis will soon be a better experience as well as an excellent way to commute recreationally, to work or to school. The new Cross-Town Connector Trail will provide the missing link between Milwaukee's Lakefront and Waukesha County and the City of Madison. The trail represents on of the positive changes in the built environment to provide the public with an efficient, healthy and desired recreational amenity. To help make the bike path a reality the City was awarded approximately \$1.2 million to implement the Cross Town Connector Route bike path. The path was also awarded \$589,700 by Governor Doyle as part of the Statewide Multi-Modal Improvement Program 2006-2007 WDOT funding cycle. In 2008 the City had a Bicycle and Pedestrian Master Plan prepared.

# Cash Management and Investment Portfolio

Cash temporarily idle during the year was invested in repurchase agreements, Wisconsin Local Government Investment Pool, and demand deposits. All cash transactions for City operations are run through two accounts. The main account is to accommodate all vendor checks while the second account is used exclusively for payroll checks. Interest is accumulated on a daily basis and posted to the general account at the end of the month.

The investment of City funds is done in accordance with Secs. 34.01(5) and 66.04 (2), of the Wisconsin State Statutes. The Statutes permit investments in Certificates of Deposit, Government Bonds and Securities, Government Pool and Repurchase Agreements. In 2008, the highest concentrations of the City's portfolio were maintained in the MBIA Municipal Investors Fund, Tri-City Investment account and the Wisconsin Local Government Investment Pool. These investment vehicles continued to provide one of the highest rates of return available with low risk. The ranges of return for the investments were .45% - 4.43% as compared to 2007, which was 4.28% to 5.55%. Investment and special assessment revenue in 2008 was \$2.298.618 as compared to \$4,144,656 in 2007.

Please see footnote C -1 (Pages 56-58) in the financial statements for additional information.

# Risk Management

The City is exposed to a variety of accidental losses and has established a risk management strategy that attempts to minimize losses and the carrying cost of insurance. Various risk control techniques, including employee accident prevention training, have been established to reduce possible losses to persons and property. The Safety Department offered the following training courses during 2008:

Basic Risk Management and Workplace Safety & Health	Bloodborne Pathogens Training
BLS Heartsaver AED	CDL Pre-Trip Inspection & Skills Training
Coaching Employees	Confined Space Entry/Rescue
Driver Training – Defensive Training	Employment Law
Employment Practices Liability Training	Excavation and Trenching Competent Person
Fire Extinguisher Inspection Training	Fork Truck Operation
Gas Monitor Training	Health Counseling Sessions
Modifying Unacceptable Employee Behavior/Performance	New Supervisor Orientation
Parks, Playgrounds and ADA Compliance	PPE/Spray Booth SOP Review
Pre-Supervisory Training	Respirator Fit Testing
Safety Orientation/Divisional Procedures	Street Sweeper Operation
Supervisory Drug and Alcohol Training	Supervisory Training
Teams and Process Improvement	Understanding Employee Differences
Wing Plow Training	Work Zone Traffic Control

In addition to the above, the Fire Department conducted over 39,000 hours of in-service training. This was approximately 340 hours of training for each member in 2008. In order to comply with the requirements of the National Incident Management System numerous individuals continue to attend the NIMS required training classes.

The City participates in a state wide municipal insurance purchasing program (the League of Wisconsin Municipalities Insurance Trust) which provides (a) advisory services of an outside consultant, (b) pool stabilization reserves, and (c) aggregate rates, net of dividends. This program is used for all property, casualty, and liability insurance coverage, including worker's compensation.

Please see Note D – 2 (Page70) in the financial statements for additional information.

### **Relevant Financial Policies**

In 2008 all of the union contracts had voluntary settlements even with the state imposed levy limits, but with the current economic issues at hand we may need to re-open discussions with the unions to deal with the down turn in the economy. In order to deal with the levy limits and the anticipated loss in shared revenues the council established the policy that any overall increases that are in excess of the allowed City limit must be absorbed by the departments in 2009 versus creating an over all deficit for the City at the end of 2009.

The council continues to support mutual agreements between us and other governmental agencies. Some of the agreements that are in place are as follows: Milwaukee Federated Library System, Milwaukee Paramedic Program, Police and Fire mutual aid agreements, Milwaukee Area Domestic Animal Control Commission, Health Service for the City of West Milwaukee, Milwaukee Metropolitan Tunnel Rescue Program and Information Service has contracts for maintaining police software for several communities. In must cases these arrangements not only save the community money but contribute additional revenues to help offset other parts of the Cities budget.

# **AWARDS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a **Certificate of Achievement for Excellence in Financial Reporting** to the City of West Allis, Wisconsin, for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2007. This was the twelfth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR. This report must satisfy both generally accepted accounting principles and applicable legal requirements

A Certificate of Achievement is valid for a period of one year only. We believe our current CAFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

# **ACKNOWLEDGMENT**

The preparation of this report was made possible by the dedicated services of the entire staff of the Finance Division, and the advice and services provided by the independent auditors, Schenck and Associates, SC. We would also like to thank the City Council for their interest and support in planning and conducting the financial operations of the City of West Allis in a responsible and progressive manner.

Respectfully submitted,

Gary A. Schmid CPA, CGFM Manager of Finance/Comptroller

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of West Allis Wisconsin

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

COMPORTING STATES AND CORPORATION STATES AND CORPORATION STATES AND CORPORATION SERVICES AND COR

President

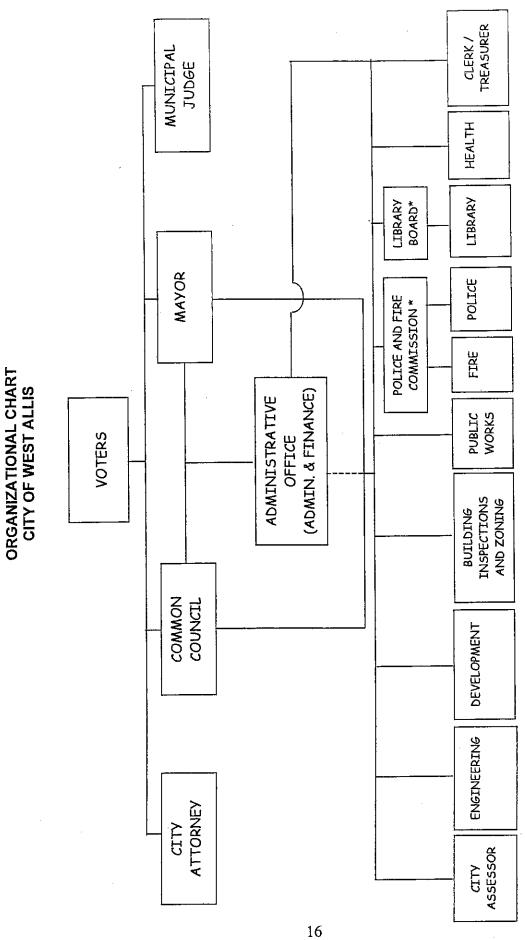
**Executive Director** 

# CITY OF WEST ALLIS, WISCONSIN General Information

# ELECTED CITY OFFICIALS

# **Mayor and Council**

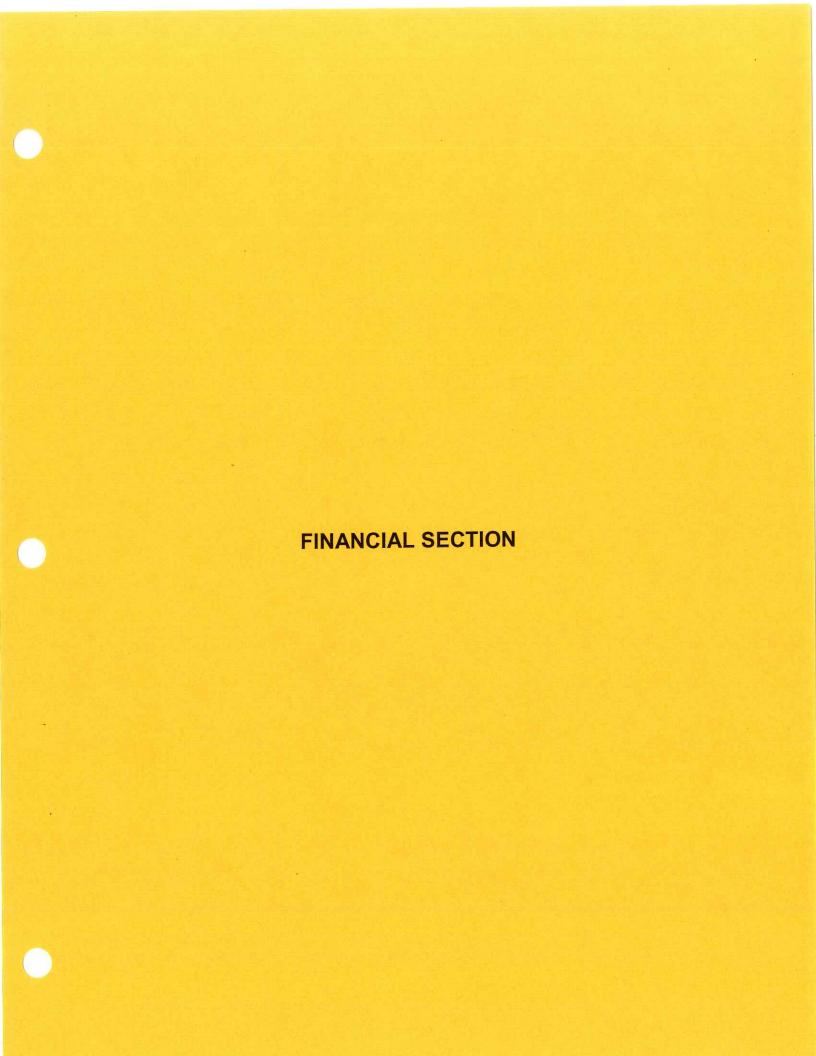
	Initial Term	Current Term			
	Commenced	<u>Expires</u>			
Dan Devine, Mayor	4/2008	4/2012			
Gary T. Barczak, Alderperson	4/1988	4/2012			
Thomas G. Lajsic, Alderperson	4/1996	4/2012			
Marty Wiegel, Alderperson	5/2003	4/2012			
Richard F. Narlock, Alderperson	4/1988	4/2012			
Michael Czaplewski, Alderperson	4/1995	4/2012			
Rosalie Reinke, Alderperson	4/1992	4/2012			
James W. Sengstock, Alderperson &	4/1972	4/2012			
Council President					
Kurt E. Kopplin, Alderperson	4/1997	4/2012			
Daniel Roadt, Alderperson	4/2008	4/2012			
Vincent Vitale, Alderperson	4/1988	4/2012			
Elected Official					
Scot Post, City Attorney	3/2002	4/2012			
Paul Murphy, Judge	5/2003	4/2011			



\*Appointed by the Mayor and confirmed by the Common Council, with policy responsibility.

Note: Solid lines indicate direct lines of authority.

Dashed lines indicate indirect lines of administration.





# INDEPENDENT AUDITORS' REPORT ON BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

To the Honorable Mayor and Common Council City of West Allis Milwaukee County, Wisconsin

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discreetly presented component units, each major fund, and the aggregate remaining fund information of the City of West Allis, Wisconsin ("the City") as of and for the year ended December 31, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of West Allis, Wisconsin's management. Our responsibility is to express opinions on these basic financial statements based on our audit. We did not audit the financial statements of the First-Ring Industrial Redevelopment Enterprise, Inc. (FIRE), which represents 25% and 54%, respectively, of the assets and expenses of the component units. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and in our opinion, insofar as it relates to the amounts included for FIRE, is based upon the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discreetly presented component units, each major fund, and the aggregate remaining fund information of the City as of December 31, 2008, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note D, the City has implemented GASB Statement No. 45, Accounting and Financial Reporting for Post-employment Benefits Other than Pensions, for the year ended December 31, 2008.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2009, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.





The management's discussion and analysis, the schedule of funding progress and the schedule of employer contributions are not a required part the basic financial statements but are supplemental information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplemental information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The financial information listed in the table of contents as supplemental information, and the accompanying schedule of expenditures of federal awards and schedule of state financial assistance, as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and the State Single Audit Guidelines issued by the Wisconsin Department of Administration, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The information identified in the table of contents as the Introductory and Statistical Sections is presented for purposes of additional analysis and is not a required part of the basic financial statements of City of West Allis, Wisconsin. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.

Schmick SC

Certified Public Accountants Green Bay, Wisconsin June 23, 2009 MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis December 31, 2008

As management of the City of West Allis, Wisconsin, we offer readers of the City's financial statements this narrative overview and analysis of the financial statements of the City for the fiscal year ended December 31, 2008. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 5-13 of this report.

# **Financial Highlights**

- The assets of the City exceeded its liabilities at the close of the most recent year by \$258,112,494 (net assets). Of this amount, \$45,275,056 are unrestricted net assets and because of the positive position, funds would be available to meet the City's ongoing obligations to citizens and creditors. This is a major change from 2007 when we had a negative \$5,959,123 in unrestricted net assets. This difference is attributable to prior year adjustment relative to the implementation of GASB Statement #45. Additional information is available in the Notes area under Note E (9)
- The City's net assets for the governmental activities decreased by \$5,325,774. A large percent of this net decrease was due to the depreciation expense and the accrual for post-retirement benefits. The increase in depreciation expense and the accrual for post-retirement benefits will continue to draw down the unrestricted net assets of the City. Depreciation expense for governmental activities reflected in the statement of activities is \$13,172,790 and the net adjustment between the depreciation expense and the capital outlay was a negative \$3,083,112. The accrual for future health insurance benefit increased by \$6,431,781 as compared to \$342,519 in 2007. The large change is attributable to the implementation of GASB Statement #45 and the related ARC. These expenses do not have a cash outflow so there is no offsetting revenue reflected in the statement of activities. This would have the effect of reducing net assets in the statement of activities.
- As of the close of the current year, the City's governmental funds reported combined 2008 ending fund balances of \$32,795,547 as compared to \$32,973,663 at the end of 2007. Approximately 90% of \$32,795,547 or \$29,554,527 is available for spending at the City's discretion as compared to \$29,319,473 or 89% at the end of 2007. (unreserved fund balance).
- At the end of the current year, unreserved fund balance for the general fund was \$26,884,171 or approximately 52% of total general fund expenditures compared to \$24,143,723 or approximately 49% at the end of 2007. The major change occurred because of strong interest earnings (a positive \$438,618), increase ambulance

Management's Discussion and Analysis December 31, 2008

billing (a positive \$778,746) and a decrease in over all fringe benefit costs (a positive \$616,085).

This discussion and analysis is designed to be an introduction to the basic financial statements of the City. These statements are comprised of three components: 1) the government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The government-wide statements are made up of the statement of net assets and the statement of activities.

The statement of net assets presents information on all of the City's assets and liabilities, with the difference between the two being reported as net assets. Over time, increases or decreases in net assets will serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. This means, some revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues from those functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities (those supported by taxes and intergovernmental revenues) of the City include general government; public safety; public works; health and human services; culture and recreation, and development. The business-type activities (those supported by user fees) are the Water Utility, Sanitary Sewer Utility, Storm Water Utility, Solid Waste Utility, Parking Utility and the Senior Citizen's Housing.

The government-wide financial statements include not only the City itself (known as the primary government), but also the legally separate component units known as the First-Ring Industrial Redevelopment Enterprise, Inc. (FIRE) and the Terchak Endowment Fund. Financial information for these components unit are reported separately from the financial information presented for the primary government itself.

Management's Discussion and Analysis
December 31, 2008

The government-wide financial statements can be found on pages 34-36 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions as governmental activities in the government-wide financial statements; however, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. This comparison may help readers better understand the long-term impact of a government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintained 25 individual governmental funds during 2008. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund and the debt service fund, each of which are considered major funds. Data from the other 23 funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major funds is provided in the combining statements found elsewhere in this report.

The City adopts annual appropriation budgets for the general, special revenue, debt service, and public works improvements capital projects funds. Budgetary comparison statements have been provided for these funds to demonstrate compliance with these budgets.

The basic governmental fund financial statements can be found starting on page 37 of this report.

Management's Discussion and Analysis December 31, 2008

Proprietary funds. The City maintains two different types of proprietary funds. Enterprise funds are used to report the functions of the Water Utility, Sanitary Sewer Utility, Storm Water Utility, Solid Waste Fund, Parking Utility, and the Senior Citizen's Housing and are presented as business-type activities in the government-wide financial statements. Internal service funds are used to accumulate and allocate costs internally among various functions. The City uses internal service funds to account for its self-funded programs for health insurance and general liability insurance. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds are provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found starting on page 42 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 48-74 of this report.

**Required supplemental information (RSI).** RSI includes the schedule of funding progress and the schedule of employer contributions required by GASB Statement No. 45. These schedules can be found starting on page 75 of this report.

**Supplemental information.** The combining statements referred to in connection with non-major governmental funds and internal service funds are presented immediately following the required supplementary information – which contains the Other Post-Employment Benefit Plan information. Combining and individual fund statements and schedules can be found starting on page 77 of this report.

**Government-wide Financial Analysis** As discussed earlier, net assets may serve as a useful indicator of a government's financial position over time. The assets of the City exceeded liabilities by \$258,112,494 at the close of 2008 this compares to \$214,349,911 at the close of 2007. As indicated earlier – the large increase was due to the implementation of GASB Statement 45.

Although the City's net assets are positive a major portion is due to the investment in capital assets (e.g., land, buildings, improvements, equipment, and infrastructure), less any related outstanding indebtedness used to acquire those assets.

Management's Discussion and Analysis December 31, 2008

The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of West Allis Net Assets (amount expressed in \$1,000's)						
	Governmental Activities		Business-Type Activities		Total	Total
	2008	2007	2008	2007	2008	2007
Current and other assets	\$134,993	\$134,431	\$8,378	\$7,704	\$143,371	\$142,135
Capital assets	221,350	224,496	65,443	61,545	286,793	286,041
Total assets	356,343	358,927	73,821	69,249	430,164	428,176
Long-term liabilities						
Outstanding	67,703	111,956	15,552	12,612	83,255	124,568
Other Liabilities	86,486	87,395	2,310	1,863	88,796	89,258
Total liabilities	154,189	199,351	17,862	14,475	172,051	213,826
Net assets:						
Invested in capital assets,						
net of related debt	162,230	170,150	49,844	48,933	212,074	219,083
Restricted	764	1,226	0	0	764	1,226
Unrestricted	39,160	-11,800	6,115	5,841	45,275	-5,959
Total net assets	\$202,154	\$159,576	\$55,959	\$54,774	\$258,113	\$214,350

An additional portion of the City's net assets (.30%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets a positive \$45,275,056 is available to meet the government's ongoing obligations to citizens and creditors. The major change between the Unrestricted amount is due to the prior year adjustment of \$47,903,521 which is related to the implementation of GASB Statement 45 as outlined in Note E (9) on page 73.

At the end of the current fiscal year, the City is able to report a positive balance in the invested in capital assets, net of related debt and the restricted categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

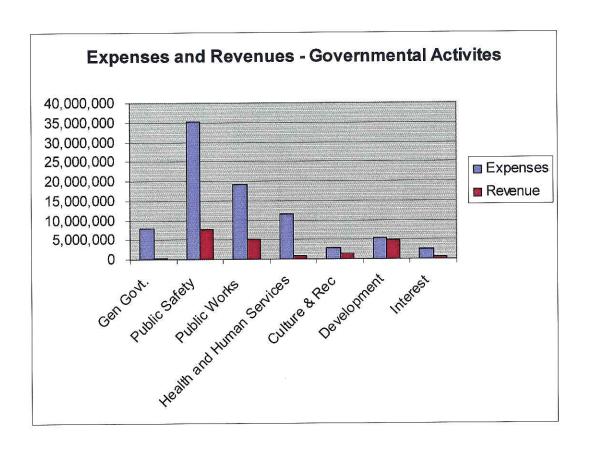
Management's Discussion and Analysis December 31, 2008

City of West Allis Changes in Net Assets						
	Governmental Activities		Business-type Activities		Total	
	2008	2007	2008	2007	2008	2007
Revenues:						
Program Revenues:						
Charges for services	\$8,589,142	\$7,551,894	\$15,789,002	\$15,481,812	\$24,378,144	\$23,033,706
Operating grants and contributions	10,417,700	10,386,842	389,162	307,758	10,806,862	10,694,600
Capital grants and contributions	1,473,666	5,655,109	633,848	526,703	2,107,514	6,181,812
General Revenues:						
Property taxes	38,500,753	37,339,842	22,000	20,000	38,522,753	37,359,842
Other taxes	736,287	713,241	0	0	736,287	713,241
Grants and contributions not						10 GE 01 / 10 / 10 / 10 / 10 / 10 / 10 / 10
restricted to specific programs	11,277,255	11,112,106	0	0	11,277,255	11,112,106
Other	7,252,328	7,868,473	12,698	53,780	7,265,026	7,922,253
Total Revenues	\$78,247,131	\$80,627,507	\$16,846,710	\$16,390,053	\$95,093,841	\$97,017,560
No.						
Expenses	= 004 04=	0.450.500	0	0	7,931,317	9,158,568
General Government	7,931,317	9,158,568	0	0	35,322,808	32,209,833
Public Safety	35,322,808	32,209,833	0	0	19,059,398	15,492,747
Public Works	19,059,398	15,492,747	0	0	11,422,393	10,603,940
Health and Human Services	11,422,393	10,603,940	0	0	2,953,551	4,204,967
Culture & Recreation	2,953,551	4,204,967	0	0	5,225,216	7,639,845
Development	5,225,216	7,639,845	0	0	2,624,692	2,865,726
Interest on long-term debt	2,624,692	2,865,726	6,497,676	5,937,617	6,497,676	5,937,617
Water Utility	0	0	4,866,936	4,305,675	4,866,936	4,305,675
Sanitary Sewer Utility	0	0	1,633,786	1,566,017	1,633,786	1,566,017
Storm Sewer Utility	0	0	917,135	792,116	917,135	792,116
Solid Waste Utility	0	0	86,878	58,847	86,878	58,847
Parking Utility	0	0	358,993	250,681	358,993	250,681
Senior Citizen's Housing	<u>0</u> \$84,539,375	\$82,175,626	\$14,361,404	\$12,910,953	\$98,900,779	\$95,086,579
Total Expenses	\$64,559,575	Ψ02,175,020	Ψ14,001,101	ψ12,010,000		
Increase in net assets	-6,292,244	-1,548,119	2,485,306	3,479,100	-3,806,938	1,930,981
before transfer	966,470	966,593	-966,470	-966,593	0	C
Transfers	-5,325,774	-581,526	1,518,836	2,512,507	-3,806,938	1,930,981
Change in net assets	159,576,064	160,157,590	54,773,847	52,261,340	214,349,911	212,418,930
Net assets - January 1		160,157,590	-334,000	0	47,569,521	212,110,000
Prior Period Adjustment	47,903,521 207,479,585	160,157,590	54,439,847	52,261,340	261,919,432	212,418,930
Net assets - January 1 restated	•	\$159,576,064	\$55,958,683	\$54,773,847	\$258,112,494	\$214,349,911
Net assets - December 31	\$202,153,811	φ109,070,00 <del>4</del>	\$55,856,065	ψυτ,110,011	ΨΕΟΟ, Ι ΙΕ, ΤΟΤ	PE 1 1,0 10,011

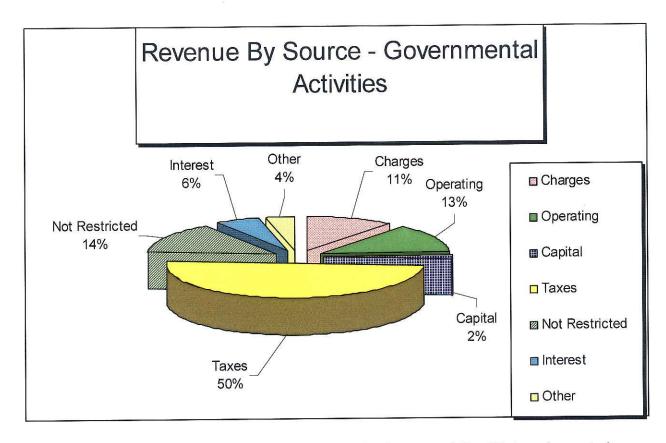
Management's Discussion and Analysis December 31, 2008

**Governmental activities.** Governmental activities decreased the City's net assets by \$5,325,774. Key elements of this net increase are as follows:

- Other Post-Employment Benefits increased by \$6,431,781.
- Depreciation expense for governmental activities reflected in the statement of activities is \$13,172,790. This is an expense without a cash outflow so there is no offsetting revenue reflected in the statement of activities. This would have the effect of reducing net assets in the statement of activities. Additional capital assets acquired during the year amounted to \$10,089,678 for a net negative change of \$3,083,112. The capital addition at West Allis Memorial Hospital of \$4,234,413 flows through, as a contribution to the City without a corresponding expenditure would also have the effect of increasing the net asset position.



Management's Discussion and Analysis December 31, 2008

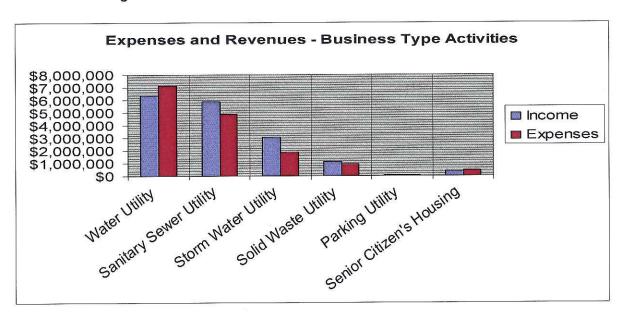


**Business-type activities.** Business-type activities increased the City's net assets by \$1,518,836. Key elements of this net increase in assets are as follows:

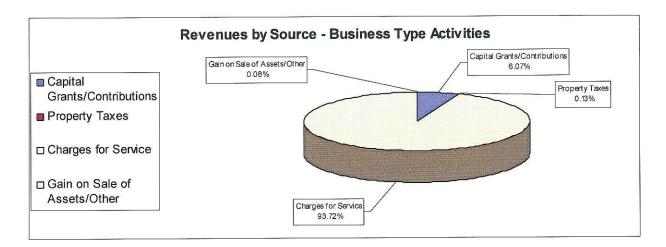
- The Water Utility decreased net assets by \$734,319 as compared to an decrease of \$389,578 in 2007. Although the loss was a budgeted loss part of the loss was due to the loss of two large user of water over the past year. The utility realized a (7.97%) rate of return as compared to (1.81%) in 2007 based on the Public Service Commission calculation. In 2008 the City applied for a rate increase and the Public Service Commission granted the rate increase effective 2/01/09. With the recent rate increase the Utility should realize a positive rate of return in 2009.
- The Sanitary Sewer Utility increased net assets by \$997,264 as compared to a increase of \$724,638 in 2007. The increase in operating income continues to be due from a rate increase of 30% done in 2006. The rate for 2008 has remained the same since 2006. The reason maintaining the higher rate is to allow for sufficient cash flow to deal with the bond payment needs. Over the past several years the amount of required repairs has risen significantly because of new DNR regulations.

Management's Discussion and Analysis
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- The Storm Water Utility increased net assets by \$1,163,752 as compared to an increase of \$1,507,727 in 2007. In 2008 the rate was \$5.05 per month versus \$4.95 in 2007 a 2.0% increase. The prior year's net assets were reduced to reflect an accrual of \$334,000 that had not been reversed in 2007.
- The Solid Waste Utility was established in 2006 to provide a revenue source to fund the costs of the state mandated city-recycling program. The Utility increased net assets by \$224,297 as compared to an increase of \$635,993 by 2007. In 2008 the rate was \$2.90 per month which was the same rate used in 2007. The decrease of approximately \$400,000 was the result of increase wages relative to the collection process and the reduction in revenue.
- The Parking Utility decreased net assets by \$49,760 as compared to an increase of \$4,852 in 2007. The increase in losses was attributable to the increase snow removal costs that were incurred over the past winter. In addition, the collection of parking permit revenue has dropped of significantly over the past year potential to the loss of some retailers in the area.
- The Senior Citizen's Housing decrease net assets by \$82,398 as compared to a decrease of \$28,875 in 2007. The loss was attributable to a large in costs related to snow removal and repairs. In 2009 the Housing Division will be increasing the rates to curtail future decrease in the net assets.



Management's Discussion and Analysis December 31, 2008



# Financial Analysis of the Government's Funds

As indicated earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus on the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financial requirements. Unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2008 the City's governmental funds reported combined ending fund balances of \$32,795,547 a decrease of \$178,116 in comparison with the prior year. Of the total fund balance, \$29,554,527 constitutes unreserved fund balance, which is available for spending at the government's discretion. The remainder \$3,241,020 compared to \$3,654,190 in 2007 of fund balance is reserved to indicate that it is not available for new spending because it has already been committed as follows: End of the year encumbrances equaled \$178,143, Inventories and prepaid items equaled \$1,177,580, Subsequent year's budget (carry-overs) \$535,518, Long-term Receivables \$274,906, Capital Projects \$311,365, and Debt Service Reservation \$763,508.

**General Fund:** The general fund is the main operating fund of the City. At the end of the current fiscal year, unreserved fund balance of the general fund was \$26,884,171, while total fund balance was \$28,759,062. As a measure of the general fund's liquidity, it may be useful to compare both reserved fund balance and total fund balance to expenditures. Unreserved fund balance represents 55% of total general fund expenditures, while total fund balance represents 52% of total general fund

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expenditures. The fund balance increased by \$2,705,784 due to an increase in income in the area of: interest income, ambulance fees and permitting fees in addition to under spending in the fringe benefit area because of changes being negotiated with the unions and a reduction in retirees utilizing the health insurance plan.

**Debt Service Funds.** The debt service fund continues to have a reduction in its net assets because in prior years the fund continued capitalized interest that was set aside for its tax incremental financing districts.

**Proprietary Funds.** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets for these funds can be seen in the following table.

Unrestricted Assets:	2008	2007
Water Utility	\$1,885,238	\$1,806,333
Sanitary Sewer Utility	\$2,739,164	\$2,082,902
Storm Water Utility	\$186,792	\$798,703
Solid Waste Fund	\$784,677	\$534,187
Parking Utility	\$189,799	\$239,559
Senior Citizen's Housing	\$329,024	\$379,116
	\$6,114,694	\$5,840,800

 The change to the Sanitary Sewer Utility and Storm Water Utility is due to the on going work required by the Milwaukee Metropolitan Sewerage District.
 Over the past several years several major repair projects have been completed to tighten up the system.

# General Fund Budgetary Highlights

Differences between the original budget and the final amended budget amounted to an increase in appropriations of \$1,008,669 with the major items being as follows:

- Carry-over requests from 2007 for budgeted projects and expenditures that were unfinished at the end of the year totaled \$424,698.
- Encumbrances from 2007 totaled \$317,517.
- Purchases from contingency \$266,454. Some of the major items were: a Comprehensive Plan - \$149,000, repair of elevator - \$44,000, Bicycle & Pedestrian Master Plan - \$20,000 and remodeling - \$28,000.

Management's Discussion and Analysis December 31, 2008

# Revenues were more than budgetary estimates – explanation:

During this year, revenues were higher than budget by \$2,024,830. The major reason for the difference is due to the additional revenues generated from interest income because of very favorable rates - \$439,000. Positive variances also occurred because of conservative budgeting. Some of the major positive variances included: transportation funding - \$95,000, Ambulance Fees - \$800,000, permitting fees \$143,000, public works truck rental - \$219,000, Municipal Court/Police Department increased collections \$217,000, and higher than expected funds from the sale of equipment \$140,000.

# Expenditures were less than budgetary estimates – explanation:

Actual operating expenditures were less than final budget by \$1,929,705. The City realized savings of \$616,000 in fringe benefit cost because of a decrease in retirees utilizing the insurance program, \$356,000 in equipment purchases delayed into 2009, open encumbrances of \$97,000 delayed into 2009 and carry-overs of \$535,518 delayed into 2009. Unfilled vacancies in Police, Fire, Library and Public Works accounted for the additional savings in 2008.

# Capital Assets and Debt Administration

Capital assets. The City's investment in capital assets for its governmental and business type activities as of December 31, 2008, rounded and net of accumulated depreciation amounts to \$286,745,820. Total investment in capital assets prior to accumulated depreciation was \$525,466,570. This investment in capital assets includes land, buildings, machinery and equipment, vehicles, and infrastructure including roads, sewers, bridges, parking lot improvements, and lighting. The total net increase in the government wide activities investment in capital assets for the current fiscal year was a positive \$705,316 or a .25% increase (a 1.40% decrease for governmental activities and a 6.26% increase for business-type activities).

Management's Discussion and Analysis December 31, 2008

Major capital asset events during the current fiscal year included the following:

# **Governmental Activities:**

- Numerous contracts for the improvements of infrastructure added \$5,855,265.
- The hospital added over \$4,234,413 between buildings and equipment.
- The addition within Public Safety was a new parking garage that will be used to store vehicles that are involved in an investigation.
- In the future the city will see a net decline to its net assets because its depreciation
  is ticking away faster than what we can financially replace. The majority of our
  capital project account is dedicated to repairs as opposed to replacement or the
  adding of new streets.

# **Business Type Activities:**

- The Water Utility increased total assets by \$1,319,364 for water distribution mains, services, hydrants, and meters. The majority was for replacement of assets.
- The Storm Water Utility increased assets by \$1,771,581. The majority was for infrastructure replacement.
- The Sanitary Sewer Utility increased assets by approximately \$1,981,044 for main replacement.

#### City of West Allis Capital Assets

	Governmental Activities 2008	Governmental Activities 2007	Business- Type Activities 2008	Business- Type Activities 2007	Total 2008	Total 2007
Land	\$12,519,043	\$12,519,043	\$1,068,702	\$1,068,702	\$13,587,745	\$13,587,745
Construction in Progress	\$2,858,670	\$2,433,341	\$27,423	\$74,640	\$2,886,093	\$2,507,981
Buildings	\$149,104,563	\$146,972,657	\$2,123,632	\$2,123,632	\$151,228,195	\$149,096,289
Improvements other than Buildings	\$1,860,462	\$1,860,462	\$0	\$0	\$1,860,462	\$1,860,462
Machinery and Equipment	\$126,002,581	\$122,056,131	\$4,384,585	\$4,216,616	\$130,387,166	\$126,272,747
Infrastructure	\$141,025,753	\$138,921,038	\$84,491,156	\$79,527,329	\$225,516,909	\$218,448,367
Total Assets	\$433,371,072	\$424,762,672	\$92,095,498	\$87,010,919	\$525,466,570	\$511,773,591
Less Accumulated Depreciation	\$212,020,777	\$200,267,090	-\$26,699,973	-\$25,465,997	\$238,720,750	\$225,733,087
Net Fixed Assets	\$221,350,295	\$224,495,582	\$65,395,525	\$61,544,922	\$286,745,820	\$286,040,504
Percentage Change	-1.40%		6.26%		0.25%	

Management's Discussion and Analysis December 31, 2008

Additional information on the City's capital assets can be found in the footnote A-6f (page 52) and footnote C-3 (pages 59-60).

**Long-term debt.** At the end of the current fiscal year, the City had total bonded debt outstanding of \$75,469,073 backed by the full faith and credit of the City. Moody's rating on the general obligation debt is Aa3 and Standard & Poor's is AA.

The City's total net general-obligation debt outstanding decreased by \$2,657,247 or (4.23%) during the current year. The City issued \$7,349,975 in new debt while paying down \$7,371,597 in debt. The breakdown of new debt issued in 2008 was for the following purposes: TIF #5 issued \$749,975, the Water Utility issued \$1,600,000, the Sewer Utility issued \$2,000,000 and the General Fund issued \$3,000,000. The continual pay down of the Hospital debt (\$2,125,000) without the issuance of new debt continues to offset some of the increases found in the other funds.

State Statutes limit the amount of general obligation debt a City may issue to 5% of its total equalized value. The City's current debt level (including BAN's) is 33.4% of its limitation of \$223,889,595 compared to 33.3% in 2007. The City's outstanding general obligation debt is \$74,705,565, net of the debt service reserve fund of \$763,508. The City's net total indebtedness for Business type activities increased by \$2,635,625; the net increase is attributable to the needs of the Sanitary Sewer Utility for \$1,371,103 and the Water Utility for \$1,264,522.

# City of West Allis Outstanding Debt General Obligation Notes and Bonds

	Governmental Activities		Business-Ty	e Activities	Total		
	2008	2007	2008	2007	2008	2007	
General Obligation Notes	\$15,909,073	\$16,355,695	0	0	\$15,909,073	\$16,355,695	
General Obligation Bonds	28,107,500	29,318,125	15,247,500	12,611,875	43,355,000	41,930,000	
Anticipation Notes	16,205,000	17,205,000	0	0	16,205,000	17,205,000	
	\$60,221,573	\$62,878,820	\$15,247,500	\$12,611,875	\$75,469,073	\$75,490,695	

Additional information on the City's long-term debt can be found in the footnotes on pages 62-65 of this report.

Management's Discussion and Analysis December 31, 2008

# **Economic Factors and Next Year's Budgets and Rates**

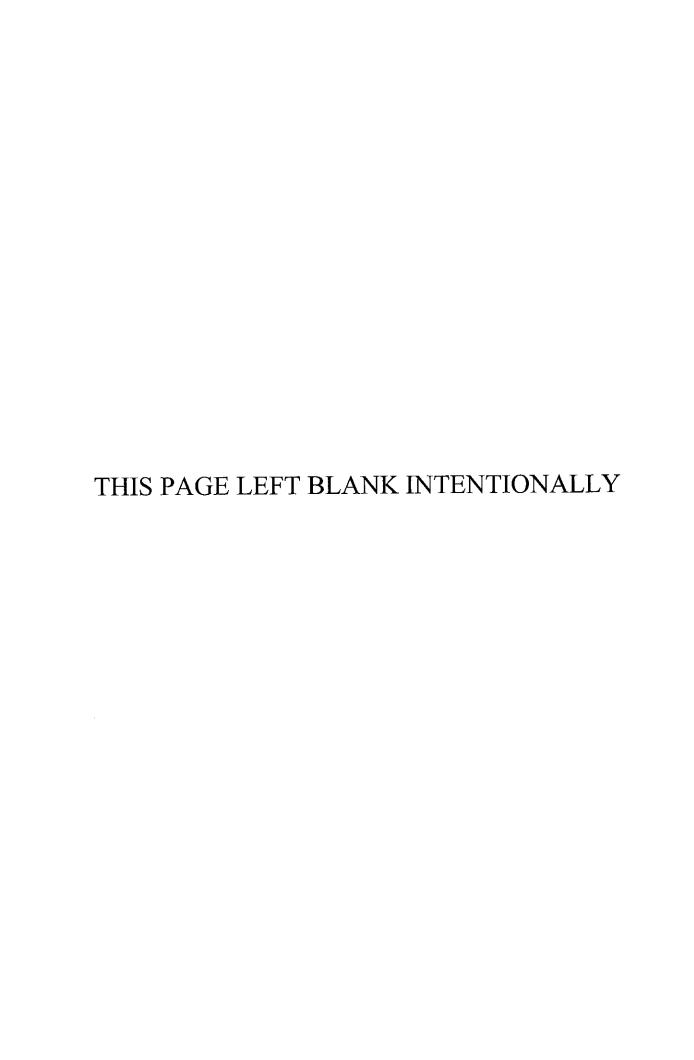
- The unemployment rate as of December 31, 2008, for the Milwaukee County metropolitan area, which includes the City of West Allis was 6.5%. This is higher in comparison to the unemployment rate of 5.8% for the State of Wisconsin and a national rate unemployment rate of 5.8%.
- Inflationary trends in the region compare favorable to national indices.
- The City continues to experience economic recovery as evidenced by the continual growth within its TIF districts and the revitalizing of its downtown area. A major concern is what is happening in the housing sector.
- The general fund finished the year with an undesignated fund balance of \$26,884,171, a solid increase of \$2,740,448 from the previous year. A strong fund balance is available to meet unforeseen events and needs. The City will be utilizing a portion of its fund balance to help deal with the on going levy limits of the state.
- Health Insurance Rate increases for the City have stabilized considerably over the past couple of years and the next years continue to look promising because of new Wellness initiatives the City has implemented including a smoking cessation program and an over the counter drug prescription program.
- The General Fund will benefit from the decrease rates on debt issuances but at the same time the reduction in interest rates will have a negative impact on the investment earnings.

All of these factors were considered in preparing the City's budget for the 2009 fiscal year.

# Requests for Information

This financial report is designed to provide a general overview of the finances of the City of West Allis for interested parties. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of West Allis – Attn: Gary Schmid, CPA, CGFM, 7525 West Greenfield Ave, West Allis, WI 53214, or 414-302-8252 or <a href="mailto:gschmid@ci.west-allis.wi.us">gschmid@ci.west-allis.wi.us</a>.

General information relating to the City of West Allis, Wisconsin can be found at the City's website www.ci.west-allis.wi.us.



BASIC FINANCIAL STATEMENTS

Statement of Net Assets December 31, 2008

	Go	overnmental	Вι	usiness-type		Co	mponent
		Activities		Activities	Total		Units
ASSETS							
Cash and investments	\$	96,858,285	\$	3,700,525	\$ 100,558,810	\$ 1	1,013,322
Receivables							
Taxes		21,761,304		-	21,761,304		-
Accounts		1,002,759		4,886,271	5,889,030		41,489
Notes and loans		4,950,984		-	4,950,984		-
Special assessments		1,056,701		-	1,056,701		_
Interest		155,983		-	155,983		-
Internal balances		1,847,970		(1,847,970)	-		-
Due from component unit		105,527		-	105,527		-
Due from other governments		2,830,834		-	2,830,834		-
Inventories and prepaid items		1,177,581		1,632,439	2,810,020		-
Deferred charges		-		53,717	53,717		-
Deposit with CVMIC		3,244,299		-	3,244,299		_
Capital assets							
Land		12,519,043		1,068,702	13,587,745		-
Construction in progress		2,858,670		27,423	2,886,093		-
Buildings		149,104,563		2,123,632	151,228,195		-
Improvements other than buildings		1,860,462		-	1,860,462		-
Machinery and equipment		126,002,581		4,384,585	130,387,166		-
Infrastructure		141,025,753		84,491,156	225,516,909		-
Less: Accumulated depreciation	(;	212,020,777)		(26,699,973)	(238,720,750)		_
TOTAL ASSETS		356,342,522		73,820,507	430,163,029		1,054,811
LIABILITIES							
Accounts payable		4,412,215		635,795	5,048,010		1,775
Accrued liabilities		4,927,695		189,487	5,117,182		54,332
Due to other governments		34,261,416		1,158,716	35,420,132		105,527
Accrued interest payable		908,500		147,959	1,056,459		´-
Deposits		3,075,594		79,578	3,155,172		233,836
Unearned revenues		38,900,146		98,753	38,998,899		-
Long-term obligations		,,		•	, ,		
Due within one year		12,264,082		1,214,375	13,478,457		_
Due in more than one year		55,439,063		14,337,161	69,776,224		-
TOTAL LIABILITIES		154,188,711		17,861,824	172,050,535		395,470
				-			
NET ASSETS				10.010.000	040.070.000		
Invested in capital assets, net of related debt		162,229,941		49,843,989	212,073,930		-
Restricted for debt service		763,508		-	763,508		000.044
Unrestricted	_	39,160,362		6,114,694	45,275,056	Φ	659,341
TOTAL NET ASSETS	\$ :	202 <u>,153,811</u>	<u>\$</u>	55,958,683	<u>\$ 258,112,494</u>	<u>\$</u>	659,341

Statement of Activities Year Ended December 31, 2008

			Program Revenues					
				Charges for		Operating Grants and	G	Capital Grants and
Functions/Programs		Expenses		Services	C	ontributions	Co	ontributions
Governmental Activities								
General government	\$	7,931,317	\$	267,843	\$	17,216	\$	5 <u>=</u>
Public safety	Ψ	35,322,808	Ψ	5,335,900	Ψ.	2,376,752	•	:=:
Public works		19,059,398		629,056		3,499,749		956,747
Health and human services		11,422,393		237,879		469,206		-
Culture and recreation		2,953,551		687,370		209,524		516,919
Conservation and development		5,225,216		954,634		3,845,253		
Interest on debt		2,624,692		476,460		-,,-		-
Total Governmental Activities	-	84,539,375		8,589,142		10,417,700		1,473,666
D - 1								
Business-type Activities		6,497,676		6,036,810		_		322,745
Water utility		4,866,936		5,645,300		_		236,250
Sanitary sewer utility		1,633,786		2,968,420		_		74,853
Storm water utility		917,135		743,845		389,162		7-1,000
Solid waste utility		86,878		15,118		505,102		· =
Parking utility Senior citizen housing		358,993		379,509		_		, <del>-</del>
Total Business-type Activities	S <del>ince to the</del>	14,361,404		15,789,002		389,162		633,848
Total Business-type Activities	1	14,001,404	102	10,100,002		000,102		000,0.0
Total	\$	98,900,779	\$	24,378,144	\$	10,806,862	\$	2,107,514
Component Units								
Terchak Endowment Fund		306,068		-				=
FIRE		366,073		238,856		-		-
t. 11 Nam	\$	672,141	\$	238,856	\$	-	\$	

# General revenues

Property taxes, levied for general purposes

Property taxes, levied for debt service

Property taxes, levied for capital projects

Other taxes

State and federal aids not restricted to specific

functions

Interest and investment earnings

Miscellaneous

Transfers

Total general revenues and transfers

Change in net assets

Net assets - January 1

Prior period adjustment

Net assets - January 1, restated

Net assets - December 31

Net (Expense) Revenue and Changes in Net Assets									
Governmental Activities	Business-type Activities	Total	Component Units						
7100711100									
<b>A</b> ( <b>3</b> 0.40 0.50)	•	# (7.040.0E0)	œ.						
\$ (7,646,258) (27,610,156)	\$ -	\$ (7,646,258) (27,610,156)	\$ -						
(13,973,846)	-	(13,973,846)	_						
(10,715,308)	_	(10,715,308)	-						
(1,539,738)	-	(1,539,738)	-						
(425,329)	-	(425,329)	-						
(2,148,232)		(2,148,232)							
(64,058,867)	<u>-</u>	(64,058,867)							
-	(138,121)	(138,121)	-						
-	1,014,614	1,014,614	-						
-	1,409,487	1,409,487	-						
-	215,872	215,872	-						
<b></b>	(71,760)	(71,760)	-						
	20,516 2,450,608	20,516 2,450,608							
	2,400,000	2,400,000							
(64,058,867)	2,450,608	(61,608,259)	<u> </u>						
<u>-</u>	-	- -	(306,068) (127,217)						
_	-		(433,285)						
	00.000	04 000 405							
31,307,125	22,000	31,329,125 6,401,858	<u>-</u>						
6,401,858 791,770	-	791,770	-						
736,287	-	736,287	-						
100,201			-						
11,277,255	-	11,277,255	-						
4,495,730	_	4,495,730	(306,882)						
2,756,598	12,698	2,769,296	-						
966,470	(966,470)	57,801,321	(306,882)						
58,733,093	(931,772)	07,001,021	(000,002)						
(5,325,774)	1,518,836	(3,806,938)	(740,167)						
159,576,064	54,773,847	214,349,911	1,399,508						
47,903,521	(334,000)	47,569,521							
207,479,585	54,439,847	261,919,432	1,399,508						
\$ 202,153,811	\$ 55,958,683	\$ 258,112,494	\$ 659,341						

Balance Sheet Governmental Funds December 31, 2008

		General		Debt Service	G	Other overnmental Funds	G	Total overnmental Funds
ASSETS								
Cash and investments	\$	80,353,275	\$	763,041	\$	6,103,604	\$	87,219,920
Receivables								
Taxes		12,334,830		6,388,508		3 <del>-</del>		18,723,338
Delinquent personal property taxes		237,966		<del>-</del>		=		237,966
Accounts		334,632		467		651,583		986,682
Notes and loans		192,630		<b>=</b> 0		4,758,354		4,950,984
Special assessments						1,056,701		1,056,701
Interest		155,443		=:		540		155,983
Due from other funds		4,149,467				: <del>-</del>		4,149,467
Due from component unit		105,527		_		-		105,527
Due from other governmental units		1,855,537		578.0		975,297		2,830,834
Inventories and prepaid items	ā.	967,609				209,972		1,177,581
TOTAL ASSETS	\$	100,686,916	\$	7,152,016	\$	13,756,051	\$	121,594,983
LIABILITIES AND FUND BALANCES								
Liabilities								
Accounts payable	\$	384,176	\$	=1	\$	1,588,056	\$	1,972,232
Accrued liabilities	Ψ	4,851,100	7	_	7	75,026	82	4,926,126
Due to other funds		-		<b>**</b> *		2,301,497		2,301,497
Due to other governmental units		34,261,416		-		=		34,261,416
Deposits		2,636,314		=:		356,054		2,992,368
Deferred revenue		29,794,848		6,388,508		6,162,441		42,345,797
Total Liabilities		71,927,854		6,388,508		10,483,074		88,799,436
		3				<b>W</b>		
Fund Balances								
Reserved		1,874,891		763,508		602,621		3,241,020
Unreserved, reported in								
General fund		26,884,171		=		100		26,884,171
Special revenue funds		-				2,230,086		2,230,086
Capital projects funds		<u>-</u>		<b>=</b> 9		440,270		440,270
Total Fund Balances	_	28,759,062		763,508		3,272,977		32,795,547
TOTAL LIABILITIES AND FUND BALANCES	_\$_	100,686,916	\$	7,152,016	\$	13,756,051	\$	121,594,983

(Continued)

Balance Sheet (Continued) Governmental Funds December 31, 2008

# Reconciliation to the Statement of Net Assets

Total Fund Balances from previous page		\$ 32,795,547
Capital assets used in governmental activities are not financial resources and, therefore are not reported in the funds.		221,350,295
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds. The details of this difference are as follows:  Special assessments  Delinquent taxes  Loans receivable  Net adjustment	\$ 1,056,701 237,966 4,950,984	6,245,651
Internal service funds are used by management to charge the cost of insurance programs to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net assets.		10,373,963
Long-term liabilities, including bonds and notes payable, are not due and payable in the current period and, therefore, are not reported in the funds. The details of this difference are as follows:  Bonds and notes payable Unfunded pension liability Employee benefits Accrued interest on long-term obligations Net adjustment	\$ (60,221,573) (1,049,791) (6,431,781) (908,500)	(68,611,645)
Net Assets of Governmental Activities as Reported on the Statement of Net Assets (see page 34)		\$ 202,153,811

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds Year Ended December 31, 2008

	Г					Other	Total
				Debt	G.	overnmental	Governmental
_		General		Service	L	Funds	Funds
Revenues	ው	20.767.500	ው	6 404 959	\$	791,770	\$ 36,961,227
Taxes	\$	29,767,599	\$	6,401,858	Φ	812,257	812,257
Special assessments Intergovernmental		13,458,356		196,585		8,140,606	21,795,547
Licenses and permits		1,517,233		-		-	1,517,233
Fines, forfeitures and penalties		2,121,677		_		_	2,121,677
Public charges for services		2,925,428		-		587,303	3,512,731
Interdepartmental charges		-		67,119		-	67,119
Loan repayments		-		-		280,063	280,063
Payment from hospital		-		2,534,341		-	2,534,341
Interest		2,298,618		-		102,999	2,401,617
Miscellaneous		965,017		1,128		720,707	1,686,852
Total Revenues		53,053,928		9,201,031		11,435,705	73,690,664
Expanditures							
Expenditures Current							
General government		5,623,217		-		4,663	5,627,880
Public safety		29,264,756		_		2,104,462	31,369,218
Public works		12,120,311		_		389,710	12,510,021
Health		1,978,233		-		469,208	2,447,441
Culture and recreation		2,232,030		-		668,451	2,900,481
Conservation and development		-		-		4,195,633	4,195,633
Fringe benefits		756,071		-		-	756,071
Debt service							
Principal retirement		-		6,407,222		-	6,407,222
Interest and fiscal charges		-		2,704,456		50,581	2,755,037
Capital outlay		-				9,616,221	9,616,221
Total Expenditures		51,974,618		9,111,678		17,498,929	78,585,225
Excess of Revenues Over (Under) Expenditures		1,079,310		89,353		(6,063,224)	(4,894,561)
01 5 7 0 71							
Other Financing Sources (Uses)						2 740 075	2 740 075
General obligation debt issued		1 605 060		- 611 271		3,749,975	3,749,975 5,525,469
Transfers in Transfers out		1,625,968		611,274 (1,163,344)		3,288,227 (3,395,655)	(4,558,999)
Total Other Financing Sources (Uses)		1,625,968		(552,070)		3,642,547	4,716,445
Total Other Financing Sources (Oses)	_	1,025,900		(552,010)		3,042,041	4,7 70,440
Net Change in Fund Balances		2,705,278		(462,717)		(2,420,677)	(178,116)
Fund Balances - January 1		26,053,784		1,226,225		5,693,654	32,973,663
Fund Balances - December 31	\$	28,759,062	\$	763,508	\$	3,272,977	\$ 32,795,547
(Continued)							

Statement of Revenues, Expenditures and Changes in Fund Balances (Continued)
Governmental Funds
Year Ended December 31, 2008

# Reconciliation to the Statement of Activities

Net Change in Fund Balances from previous page	\$ (178,116)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period, detailed as follows:

Capital outlay	\$ 10,089,678
Depreciation expense	(13,172,790)
Net adjustment	(3,083,112)

The net effect of various miscellaneous transactions involving capital assets
(i.e., sales, trade-ins, and donations) is to decrease net assets
(62,175)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

491,711

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to the governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term and related items, detailed as follows:

Issuance of general obligation debt	\$ (3,749,975)
Principal paid on long-term debt	6,407,222
Unfunded pension liability payment	123,580
Health insurance benefit	(6,431,781)
Net adjustment	(3,650,954)

Accrued interest expense reported in the statement of activities does not require the use of current financial resources and, therefore, is not reported as an expenditure in governmental funds.

130,345

Internal service funds are used by management to charge the costs of insurance programs to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.

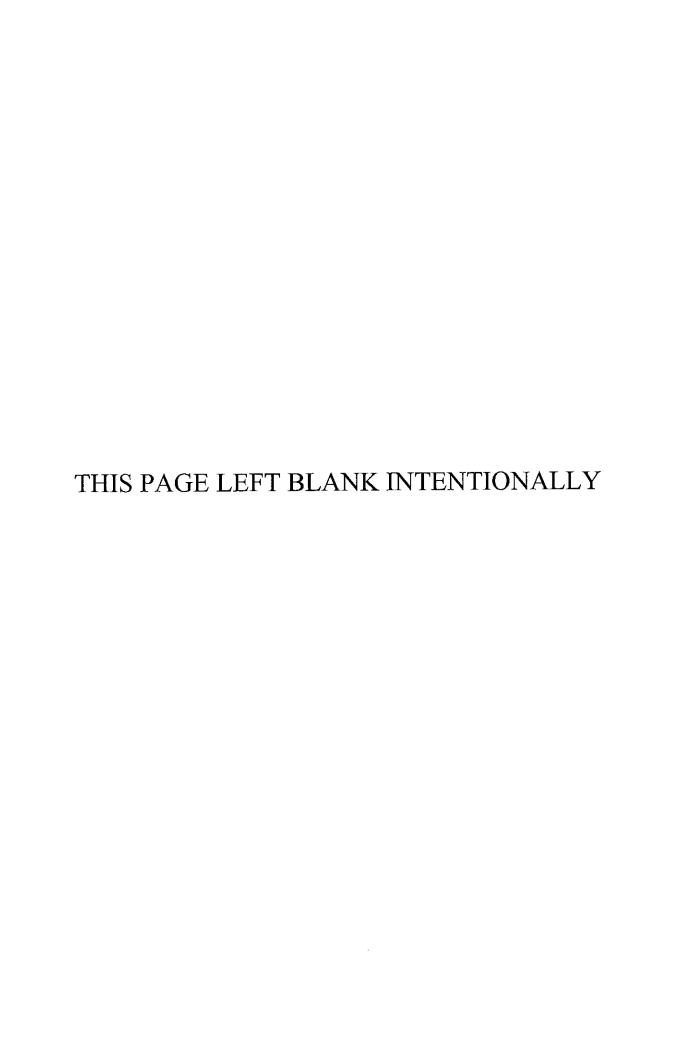
1,026,527

Change in Net Assets of Governmental Activities as Reported in the Statement of Activities (see pages 35 - 36)

\$ (5,325,774)

# Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual General Fund Year Ended December 31, 2008

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	Daagot			, ,
Taxes	\$ 29,542,583	\$ 29,542,583	\$ 29,767,599	\$ 225,016
Intergovernmental	13,420,963	13,420,963	13,458,356	37,393
Licenses and permits	1,373,520	1,373,520	1,517,233	143,713
Fines, forfeitures and penalties	1,902,300	1,902,300	2,121,677	219,377
Public charges for services	2,146,682	2,146,682	2,925,428	778,746
Interest	1,860,000	1,860,000	2,298,618	438,618
Miscellaneous	783,050	783,050	965,017	181,967
Total Revenues	51,029,098	51,029,098	53,053,928	2,024,830
Expenditures Current				
General government	4,279,742	6,085,791	5,623,217	462,574
Public safety	19,883,749	29,759,224	29,264,756	494,468
Health	1,444,576	2,032,246	1,978,233	54,013
Public works	9,000,483	12,209,432	12,120,311	89,121
Culture and recreation	1,907,643	2,445,474	2,232,030	213,444
Fringe benefits	16,379,461	1,372,156	756,071	616,085
Total Expenditures	52,895,654	53,904,323	51,974,618	1,929,705
Excess of Revenues Over (Under) Expenditures	(1,866,556)	(2,875,225)	1,079,310	3,954,535
Other Financing Sources (Uses)				
Transfers in	1,366,556	1,366,556	1,625,968	259,412
Net Change in Fund Balance	(500,000)	(1,508,669)	2,705,278	4,213,947
Fund Balance - January 1	26,053,784	26,053,784	26,053,784	-
Fund Balance - December 31	\$ 25,553,784	\$ 24,545,115	\$ 28,759,062	\$ 4,213,947



Statement of Net Assets Proprietary Funds December 31, 2008

	Busin	Business-type Activities - Enterprise Funds				
	Duoii	Sanitary	Storm	Solid		
	Water	Sewer	Water	Waste		
	Utility	Utility	Utility	Fund		
ASSETS	- Stilley	, Jan.,	1			
Current Assets						
Cash and investments	\$ -	\$ 2,561,369	\$ -	\$ 569,479		
Receivables	T	·	2.7	W ***		
Taxes	<b>=</b> 3	-	·=	=:		
Accounts	2,403,065	1,514,427	741,742	225,935		
Inventories and prepaid items	1,632,439			量		
Deferred charges	335		3 <del>≡</del>	-		
Total Current Assets	4,035,839		741,742	795,414		
Capital Assets	T.					
Land	57,990	-	71 <del>55</del> 5			
Construction in progress	26,503		11-			
Buildings	496,728		-	<b>=</b>		
Infrastructure	27,023,076		34,672,469	=		
Machinery and equipment	2,295,637		929,551	493,010		
Accumulated depreciation	(11,565,159			(237,707)		
Total Capital Assets	18,334,775		27,367,897	255,303		
Noncurrent Assets						
Deposit with CVMIC	=1	<del>(=</del> )	1 <del></del>			
Total Noncurrent Assets	18,334,775	18,044,552	27,367,897	255,303		
TOTAL ASSETS	22,370,614		28,109,639	1,050,717		
LIABILITIES						
Current Liabilities	005.004	400 000	440 574			
Accounts payable	365,684		142,574	- 40 727		
Accrued liabilities	199,769		3,290	10,737		
Deposits	43,511		4,000	-10		
Due to other funds	1,442,884		405,086	_		
Due to other governmental units	-	1,158,716	# <del>=</del>	元档		
Long-term obligations due within one year	441,192		)=	<b>■</b> 2		
Unearned revenue	98,753		-	40.707		
Total Current Liabilities	2,591,793	2,163,197	554,950	10,737		
Long-term Obligations						
Due in more than one year	5,385,151			10 707		
Total Liabilities	7,976,944	11,115,207	554,950	10,737		
NET ASSETS						
Invested in capital assets, net of related debt	12,508,432	8,319,359	27,367,897	255,303		
Unrestricted	1,885,238		186,792	784,677		
TOTAL NET ASSETS	\$ 14,393,670	\$ 11,058,523	\$ 27,554,689	\$ 1,039,980		
	-					

					G	overnmental
E	Business-type	e A	ctivities - Ent	erprise Funds		Activities -
			Senior			Internal
	Parking		Citizen's			Service
	Utility	L	Housing	Total		Funds
\$	193,438	\$	376,239	\$ 3,700,525	\$	9,638,365
	_		-	-		2,800,000
	1,102		-	4,886,271		16,077
	-		-	1,632,439		-
			-	53,717		- 10 151 110
	194,540		376,239	10,272,952		12,454,442
	005 700		404.006	4 060 700		
	905,726		104,986	1,068,702		<del>-</del>
	-		1,626,904	27,423 2,123,632		-
	-		1,020,904	84,491,156		
	109,060		-	4,384,585		_
	(109,060)		(1,244,618)	(26,699,973)		_
	905,726		487,272	65,395,525		
	903,720		401,212	00,030,020		
	=		_	-		3,244,299
	905,726		487,272	65,395,525		3,244,299
	1,100,266	-	863,511	75,668,477		15,698,741
	681		474	635,795		2,439,983
	4,060		14,674	337,446		1,569
	=		32,067	79,578		83,226
	-		-	1,847,970		-
	-		-	1,158,716		-
	-		-	1,214,375		-
	_		-	98,753		2,800,000
	4,741		47,215	5,372,633		5,324,778
			47.045	14,337,161		-
	4,741		47,215	19,709,794		5,324,778
	00E 700		407 070	40 042 000		
	905,726		487,272	49,843,989		10 373 063
	189,799		329,024	6,114,694		10,373,963
\$	1 005 525	\$	816,296	\$ 55,958,683	\$	10,373,963
Ψ	1,095,525	Ψ	010,230	Ψ 00,000,000	Ψ_	10,010,000

# Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds Year Ended December 31, 2008

	Busi	ness-type Activiti Sanitary	es - Enterprise i Storm	-unas Solid
	Water	Sewer	Water	Waste
	Utility	Utility	Utility	Fund
Operating Revenues				
Charges for services	\$ 5,924,528	\$ 5,645,300	\$ 2,968,420	\$ 743,845
Rents	99,760	-	-	-
Parking fees and permits	_		-	-
Total Operating Revenues	6,024,288	5,645,300	2,968,420	743,845
Onerating Evponess				
Operating Expenses Operation and maintenance	5,655,198	4,176,405	1,198,794	878,352
Insurance claims and estimate changes	-	-	-,100,701	-
Depreciation	644,003	310,574	434,992	38,783
Total Operating Expenses	6,299,201	4,486,979	1,633,786	917,135
Operating Income (Loss)	(274,913	1,158,321	1,334,634	(173,290)
Non-resident Devening (Evenings)				
Nonoperating Revenues (Expenses) Interest and amortization expense	(204,786)	(368,929)	_	_
State grants	(204,700)	, (000,020)	_	389,162
Property taxes	_	_	-	-
Gain (loss) on sale of capital assets	-	(11,028)	-	-
Income (expense) from merchandising and jobbing	12,522	-	-	-
Miscellaneous	6,311	8	4,265	8,425
Total Nonoperating Revenues (Expenses)	(185,953)	(379,949)	4,265	397,587
Income Before Contributions and Transfers	(460,866)	778,372	1,338,899	224,297
Customer contributions	322,745	236,250	74,853	-
Transfers out	(596,198	(17,358)	(250,000)	
Change in Net Assets	(734,319	997,264	1,163,752	224,297
Net Assets - January 1	15,127,989	10,061,259	26,724,937	815,683
Prior Period Adjustment		-	(334,000)	
Net Assets - January 1, Restated	15,127,989	10,061,259	26,390,937	815,683
Net Assets - December 31	\$ 14,393,670	\$ 11,058,523	\$ 27,554,689	\$ 1,039,980

Business-type Activities - Enterprise Funds						overnmental Activities -
		Senio			_	Internal
	Parking	Citizei				Service
	Utility	Housi		Total		Funds
\$	_	\$	-	\$ 15,282,09	3 \$	13,027,712
	-	379	,509	479,26		-
	15,118		<i>'</i> –	15,11		-
	15,118	379	,509	15,776,48		13,027,712
			_			
	86,878	326	,687	12,322,31	4	-
	-		_	-		14,801,185
	-	32	,306	1,460,65	8	<u>-</u>
	86,878		,993	13,782,97	2	14,801,185
	,					
	(71,760)	20	,516	1,993,50	8	(1,773,473)
	_		-	(573,71	5)	-
	-		-	389,16	2	-
	22,000		-	22,00	0	2,800,000
	· <u>-</u>		-	(11,02	8)	-
	_		-	12,52	2	-
	_		-	19,00	9	
	22,000		-	(142,05	0)	2,800,000
	(49,760)	20	,516	1,851,45	۵	1,026,527
	(49,700)	20	,510	1,001,40	U	1,020,021
	-		_	633,84	8	_
		(400		(000.47	۵١	
	-	(102	,914)	(966,47	U)	
	(49,760)	(82	,398)	1,518,83	6	1,026,527_
	1,145,285	898	,694	54,773,84	7	9,347,436
	_		_	(334,00	0)	-
				<u> </u>		
	1,145,285	898	,694	54,439,84	7	9,347,436
\$	1,095,525	<u>\$ 816</u>	,296	\$ 55,958,68	3 \$	10,373,963

CITY OF WEST ALLIS, WISCONSIN Proprietary Funds Statement of Cash Flows Year Ended December 31, 2008

	Business-type Activities - Enterprise Funds			rise Funds		
				Sanitary		Storm
		Water		Sewer		Water
		Utility		Utility		Utility
Cash Flows from Operating Activities				= =00 000	_	0 000 047
Cash received from customers Cash from interfund services provided	\$	5,963,672 -	\$	5,530,980 -	\$	2,933,617 -
Cash paid to suppliers		(4,074,574)		(3,681,027)		(669,298)
Cash paid to employees		(1,166,661)		(233,041)		(212,517)
Net Cash Provided (Used) by Operating Activities		722,437		1,616,912	4	2,051,802
Cash Flows from Noncapital Financing Activities						
Transfers to other funds		(596, 198)		(17,358)		(250,000)
State grants		-				
Property taxes		<del>-</del>		•		<u> </u>
Net Cash Provided (Used) by Noncapital Financing Activities		(596,198)		(17,358)		(250,000)
Cash Flows from Capital and Related Financing Activities						
Acquisition and construction of capital assets		(1,511,405)		(2,042,982)		(1,876,655)
Customer contributions		322,745		236,250		74,853
Proceeds from debt issued		1,600,000		2,000,000		-
Principal paid on long-term debt		(335,478)		(628,897)		=
Interest paid on long-term debt		(202,101)		(359,654)		8 <b>-</b>
Net Cash Provided (Used) by Capital and Related				No.		
Financing Activities		(126,239)		(795,283)		(1,801,802)
Change in Cash and Cash Equivalents		-		804,271		Æ
Cash and Cash Equivalents - January 1				1,757,098		
Cash and Cash Equivalents - December 31	_\$_		\$	2,561,369	\$	-
Cash Flows from Operating Activities						
Operating income (loss)	\$	(274,913)	\$	1,158,321	\$	1,334,634
Adjustments to reconcile operating income (loss) to	7//		**	Ø (3.0		S 8
net cash provided (used) by operating activities						
Depreciation and amortization		644,003		310,574		434,992
Depreciation charged to operating accounts		109,383		<del>22</del> 0		: <del>-</del>
Merchandising and jobbing non-operating expense		12,522		1=1		-
Miscellaneous nonoperating income (expense)		6,311		8		4,265
Changes in assets and liabilities						
Accounts receivable		(60,616)		(114,320)		(34,803)
Inventories and prepaid items		(604,478)		-		: <del>-</del>
Deferred charges				5,323		i. <del>-</del>
Accounts payable		148,854		59,450		11,654
Accrued liabilities		176		(4,140)		1,644
Deposits		2,608		;:		2 <del>-</del>
Deferred revenue		17,568		-		
Due to other funds		416,983		-		299,416
OPEB liability		304,036		3 <b>7</b> 6		1.00
Due to other governmental units			7,2	201,696	320	
Net Cash Provided (Used) by Operating Activities		722,437	\$	1,616,912	\$	2,051,802

	Busin	ess	s-type Activiti	es -	Enterprise F	un	ds	Ģ	overnmental
	Solid				Senior				Activities -
	Waste		Parking		Citizen's			_	Internal
L	Fund		Utility		Housing		Total	Se	ervice Funds
\$	736,172	\$	19,364	\$	379,509	\$	15,563,314	\$	- 13,021,777
	(432,223)		(54,353)		(165,896)		(9,077,371)		(14,789,071)
	(442,975)		(30,037)		(150,739)		(2,235,970)		
	(139,026)		(65,026)		62,874		4,249,973		(1,767,294)
	-		-		(102,914)		(966,470)		-
	389,162		-		-		389,162		<u>-</u>
	-		22,000		<del></del>		22,000		2,800,000
	389,162		22,000		(102,914)		(555,308)		2,800,000
	(40 E00)						(E 440 000\		
	(12,590)		-		-		(5,443,632)		-
	-		-		-		633,848 3,600,000		-
	-		-		-		(964,375)		-
	-		-		-		(561,755)		<u>-</u>
					<u> </u>		(301,733)		
	(12,590)		-				(2,735,914)		
	237,546		(43,026)		(40,040)		958,751		1,032,706
	331,933		236,464		416,279		2,741,774		8,605,659
\$	569,479	\$	193,438	\$	376,239	\$	3,700,525	\$	9,638,365
\$	(173,290)	\$	(71,760)	\$	20,516	\$	1,993,508	\$	(1,773,473)
	38,783		_		32,306		1,460,658		_
	20,700		_		5,000		109,383		_
	_		_		_		12,522		_
	8,425		-		_		19,009		-
	,								
	(7,673)		4,246		-		(213,166)		(5,935)
	-		-		-		(604,478)		-
	-		-		-		5,323		-
	(5,808)		(8)		(127)		214,015		1,440,199
	537		2,496		9,617		10,330		(1,409,431)
	-		-		562		3,170		(18,654)
	-		-		-		17,568		-
	-		-		-		716,399		-
	-		-		-		304,036		-
<del></del>	(4.00.000)	φ	- (CE 000)	φ	60.074	•	201,696		(1.767.204)
	(139,026)	\$	(65,026)	\$	62,874	\$	4,249,973	\$	(1,767,294)

Notes to Basic Financial Statements December 31, 2008

#### **NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the City of West Allis, Wisconsin ("the City") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the City are described below:

# 1. Reporting Entity

The City of West Allis is a municipal corporation governed by an elected Mayor and ten-member council. In accordance with GAAP, the basic financial statements are required to include the City (the primary government) and any separate component units that have a significant operational or financial relationship with the City.

# 2. Individual Component Unit Disclosures

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (a) it is able to impose its will on that organization, or (b) there is potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

Included within the reporting entity:

# First-Ring Industrial Redevelopment Enterprise (FIRE)

FIRE is a community development entity created by the City of West Allis to spur development within a three county area in southeastern Wisconsin, partially through the distribution of new market tax credits to qualifying business enterprises. FIRE is managed by an independent board appointed by the City Council. FIRE provides specific financial benefits to the City. FIRE financial information is provided for the year ended December 31, 2008. Separate financial statements are available for FIRE.

# Terchak Endowment Fund

An endowment fund has been established at the Greater Milwaukee Foundation for the sole purpose of providing funding to the West Allis Library for capital improvements. The endowment is under the control of the Greater Milwaukee Foundation Board, which is completely independent of the City of West Allis, The endowment fund is included as a discretely presented component unit since its purpose is to provide funding to the West Allis Library. Financial information is presented for the year ended December 31, 2008. Separate financial statements are not available.

#### 3. Related Organization

West Allis Memorial Hospital is a not-for-profit entity and its financial statements are not a part of this report. Because the City has title to the Hospital's assets, the Hospital uses the City's bonding authority as a convenience in obtaining financing, therefore, certain debt of West Allis Memorial Hospital issued and secured by the City and the related institutional structures for which the City retains title (See Note D.6.) has been included in the basic financial statements of the City. The City has no appointee authority on the Hospital's board nor is the Hospital fiscally dependent on the City.

Notes to Basic Financial Statements December 31, 2008

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### 4. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all activities of the City and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Governmental funds include general, special revenue, debt service and capital projects funds. Proprietary funds include enterprise and internal service funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

#### **GENERAL FUND**

This is the City's main operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

### **DEBT SERVICE FUND**

This fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The City reports the following major enterprise funds:

#### WATER UTILITY

This fund accounts for all activities necessary to provide water service to residents and businesses of the City.

#### SANITARY SEWER UTILITY

This fund accounts for all activities necessary to provide sewer service to residents and businesses of the City.

#### STORM WATER UTILITY

This fund accounts for all activities necessary to provide storm water service to residents and businesses of the City.

#### SOLID WASTE FUND

This fund accounts for all activities necessary to provide for the disposal of solid waste and recycled items for residents of the City.

### PARKING UTILITY

This fund accounts for the construction, maintenance and operation of street and off-street parking areas.

Notes to Basic Financial Statements December 31, 2008

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

SENIOR CITIZEN'S HOUSING

This fund accounts for all activities related to the operation and maintenance of the City-owned housing project.

Additionally, the government reports the following fund type:

Internal service funds account for insurance services provided to other departments or agencies of the City on a cost reimbursement basis.

# 5. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are recorded as revenues in the year for which they are levied. Only the portion of special assessments receivable collected during the current year are recorded as revenue. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met and they are collected within 60 days of the end of the current fiscal year. All other revenue items are considered to be measurable and available only when cash is received by the City.

Revenues susceptible to accrual include intergovernmental grants, intergovernmental charges for services, city ordinance forfeitures, public charges for services and interest. Other revenues such as licenses and permits, other fines and forfeits and miscellaneous revenues are recognized when received in cash or when measurable and available.

Certain private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following certain subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's water and sewer function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Notes to Basic Financial Statements
December 31, 2008

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for services. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed.

# 6. Assets, Liabilities and Net Assets or Equity

#### a. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. For purposes of the statement of cash flows, all cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less from date of acquisition are considered to be cash equivalents.

# b. Accounts Receivable

Accounts receivable are recorded at gross amount with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

# c. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements. Noncurrent portions of the interfund receivables for the governmental funds are reported as "advances to other funds" and are offset by a reservation of fund balance since they do not constitute expendable available financial resources and therefore are not available for appropriation.

The amount reported on the statement of net assets for internal balances represents the residual balance outstanding between the governmental activities and business-type activities.

#### d. Inventories

Inventories are recorded at cost, which approximates market, using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are consumed rather than when purchased.

Inventories of governmental funds in the fund financial statements are offset by fund balance reserve amounts to indicate that they do not represent spendable available financial resources.

#### e. Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items.

Prepaid items of governmental funds in the fund financial statements are offset by fund balance reserve amounts to indicate that they do not represent spendable available financial resources.

Notes to Basic Financial Statements
December 31, 2008

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### f. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

	Governmental	Business-type	۱
	Activities	Activities	
<u>Assets</u>	Y	ears	
Buildings	50	25 - 50	
Improvements other than buildings	10	200	
Machinery and equipment	5 - 20	3 - 10	
Infrastructure	30 - 50	15 - 100	

Annual depreciation expense for the enterprise fund reported on the statement of cash flows may exceed depreciation expense reported on the statement of revenues, expenses and changes in net assets. The difference results from depreciation expense applicable to transportation and certain other operating equipment of the water utility enterprise fund being charged to operating expense accounts other than the depreciation expense account. This accounting procedure is required by the Public Service Commission of the State of Wisconsin.

# g. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements. Sick leave does not vest to the employee. All vacation is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

#### h. Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period or for resources that have been received, but not yet recognizable.

Notes to Basic Financial Statements December 31, 2008

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### i. Long-term Obligations

In the government-wide financial statements, and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### j. Fund Equity

GOVERNMENTAL FUND FINANCIAL STATEMENTS

Governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

GOVERNMENT-WIDE AND PROPRIETARY FUND STATEMENTS

Equity is classified as net assets and displayed in three components:

- Invested in capital assets, net of related debt Amount of capital assets, net of accumulated depreciation, less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted net assets Amount of net assets that are subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net assets Net assets that are neither classified as restricted nor as invested in capital assets, net of related debt.

# k. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

Notes to Basic Financial Statements December 31, 2008

#### NOTE B - STEWARDSHIP AND COMPLIANCE

#### 1. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the basic financial statements:

- a. Prior to November the Mayor submits to the City Council a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. After submission to the governing body, public hearings are held to obtain taxpayer comments. Following the public hearings, the proposed budget, including authorized additions and deletions, is legally enacted at the function level by City Council action. This action is completed prior to December each year.
- b. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the general, special revenue, debt service and public works improvements capital projects funds with the following exceptions. The Information Technology Joint Ventures and Miscellaneous Grants special revenue funds are not budgeted. Budget is defined as the originally approved budget plus or minus approved amendments. Budget appropriations not expended during the year are closed to fund balance unless authorized by the governing body to be forwarded into the succeeding year's budget.
- c. During the year, formal budgetary integration is employed as a management control device for the general fund, special revenue funds, debt service and public works improvements capital projects funds. Amendments to the budget during the year are initially reviewed by the Administration and Finance Committee and are subsequently authorized by the City Council. Management does not have authority to amend the legally adopted budget. Supplemental amendments were necessary during the year but were not material in relation to the original appropriation. Over-expenditure of budget accounts at year-end were approved by the City Council.
- d. The budget as enacted includes total expenditures at the activity level. An activity can be a department, division or fund. Expenditures cannot legally exceed appropriations at this level. The general fund, special revenue funds, debt service and capital projects fund have legally adopted budgets.
- e. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of resources are recorded in order to reserve that portion of the applicable appropriation, is utilized in the general and special revenue funds. Encumbrances outstanding at year-end are reported as reservations of fund balance and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

The City did not have any material violation of legal or contractual provisions for the fiscal year ended December 31, 2008.

Notes to Basic Financial Statements December 31, 2008

# NOTE B - STEWARDSHIP AND COMPLIANCE (Continued)

# 2. Excess of Expenditures over Budget Appropriations

The following expenditure accounts of the general, special revenue, debt service and capital projects funds had actual expenditures in excess of budget appropriations for the year ended December 31, 2008 as follows:

Fund	Function/Activity/Department	Excess Expenditures
General Fund	T different found, and a second for the second for	Experience
Police and fire commission	Public safety	\$ 1,604
Building and electrical division	Public works	34,541
Sanitation and street division	Public works	292,383
Special Revenue Funds	a section of the section of	15.00 m
Housing programs	Conservation and development	7,166
Health grants	Health	276,208
Police grants	Public safety	51,090
Fire grants	Public safety	214,372
Centennial	Culture and recreation	98,643
Information technology	General government	4,663

The above excess expenditure variances were funded using favorable revenue variances, issuance of long-term debt and available fund balance in the various funds.

# 3. Deficit Fund Equity

The following funds had deficit fund equity as of December 31, 2008:

	Deficit Fund		
Fund	Equity		
Special Revenue Funds			
Block Grant	\$ 12		
Health Grants	619		
Police Grants	1,473		
Centennial	22,690		
Capital Projects Funds			
Tax Increment District No. 3	70,239		
Tax Increment District No. 5	1,693,325		
Tax Increment District No. 10	6,445		

The deficits in the special revenue funds are anticipated to be financed by future grant receipts. The deficits in the capital projects funds are anticipated to be financed through future tax increment revenues and proceeds from long-term debt.

Notes to Basic Financial Statements
December 31, 2008

#### NOTE C - DETAILED NOTES ON ALL FUNDS

#### 1. Cash and Investments

The City maintains various cash and investment accounts, including pooled funds that are available for use by all funds. Each fund's portion of these accounts is displayed on the financial statements as "Cash and investments."

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool.

The carrying amount of the City's cash and investments totaled \$100,558,810 on December 31, 2008 as summarized below:

Petty cash funds	\$ 9,984
Deposits with financial institutions	49,141,288
Investments	 51,407,538
	\$ 100,558,810

Additional information on the above deposits and investments follows:

Basic financial statements
Primary government
Component unit

\$ 100,558,810

\$ 100,558,810

Deposits and investments of the City are subject to various risks. Presented below is a discussion of the specific risks and the City's policy related to the risk.

# Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The City requires all deposits to be either insured or collateralized.

Deposits with financial institutions are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 per official custodian through December 31, 2013. In addition, the City's non-interest bearing transaction accounts are fully insured under the Temporary Liquidity Guarantee Program through December 31, 2009. On January 1, 2014, the coverage limit for all accounts will return to \$100,000 for interest bearing accounts and \$100,000 for non-interest bearing accounts. In addition, the State of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available.

As of December 31, 2008, none of the City's deposits with financial institutions were in excess of federal depository insurance limits and uncollateralized.

Notes to Basic Financial Statements December 31, 2008

# NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investments in securities to the top two ratings assigned by nationally recognized statistical rating organizations. The City has no additional credit risk policy. Presented below is the actual rating as of year end for each investment type.

		Exempt	•		
		From			Not
Investment Type	Amount	Disclosure	AAA	Aa	Rated
MBIA Class Pool	\$ 17,292,094	\$ -	\$ -	\$ -	\$ 17,292,094
Federal Home Loan Bank	10,065,823	-	10,065,823	-	-
Federal Home Loan Mortgage	5,145,621	-	5,145,621	-	-
Federal National Mortgage	1,556,557	-	1,556,557	-	-
Farm Credit	999,772	=	999,772	_	-
Wisconsin local government					
investment pool	16,347,671	-	-	-	16,347,671
Totals	\$ 51,407,538	\$ -	\$ 17,767,773	\$ -	\$ 33,639,765

#### Concentration of Credit Risk

The investment policy of the City recommends that no more than 50% of total investments can be invested in any one issuer. Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total City investments are as follows:

			Reported
Issuer	Investment Type		Amount
Federal Home Loan Mortgage Corp.	Mortgage securities	\$	5,145,621
Federal Home Loan Bank	Mortgage securities		10,065,823

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City's investment policy limits investment maturities to no longer than seven years as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity:

	T	Remaining Maturity (in Months)						
		12 Months		13 to 24		25 to 60	١	More Than
Investment Type	Amount	or Less		Months		Months	6	60 Months
MBIA Class Pool	\$ 17,292,094	\$ 17,292,094	\$	-	\$	_	\$	-
Federal Home Loan Bank	10,065,823	277,269		470,654		6,772,428		2,545,472
Federal Home Loan Mortgage	5,145,621	499,915		-		1,533,912		3,111,794
Federal National Mortgage	1,556,557	-		-		750,887		805,670
Farm Credit	999,772	-		-		500,000		499,772
Wisconsin local government								
investment pool	16,347,671	16,347,671		-				-
Totals	\$ 51,407,538	\$ 34,416,949	\$	470,654	\$	9,557,227	\$	6,962,708

Notes to Basic Financial Statements December 31, 2008

# NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

# Investments with Fair Values Highly Sensitive to Interest Rate Fluctuations

The City's investments include the following investments that are highly sensitive to interest rate fluctuations (to a greater degree than already indicated in the information provided above):

	Fair Value
Highly Sensitive Investments	at Year End

Mortgage backed securities. These securities are subject to early payment in a period of declining interest rates. The resultant reduction in expected total cash flows affects the fair value of these securities and makes the fair values of these securities highly sensitive to changes in interest rates.

\$17,767,763

# Investment in Wisconsin Local Government Investment Pool

The City has investments in the Wisconsin local government investment pool of \$16,347,671 at year-end. The Wisconsin local government investment pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2008, the fair value of the City's share of the LGIP's assets was substantially equal to the carrying value.

Investments in the Wisconsin Local Government Investment Pool are covered under a surety bond issued by Financial Security Assurance, Inc., in effect through February 15, 2009. The bond insures against losses arising from principal defaults on substantially all types of securities acquired by the pool. The bond provides unlimited coverage on principal losses, reduced by any FDIC, State of Wisconsin Guarantee Fund insurance, and income on the investment during the calendar quarter a loss occurs.

#### 2. Property Taxes

Property taxes consist of taxes on real estate and personal property. They are levied during December of the prior year and become an enforceable lien on property the following January 1. Property taxes are payable in various options depending on the type and amount. Personal property taxes are payable on or before January 31 in full. Real estate taxes are payable in full by January 31 or in three equal installments on or before January 31, March 31 and May 31. Real estate taxes not paid by May 31 are purchased by the County as part of the August tax settlement. Delinquent personal property taxes remain the collection responsibility of the City.

The City bills and collects its own property taxes and also levies and collects taxes for the West Allis Area Public School District, Milwaukee County, Milwaukee Area Technical College and the State of Wisconsin. Collections and remittances of taxes for other entities are accounted for in the general fund.

Notes to Basic Financial Statements December 31, 2008

# NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

3. <u>Capital Assets</u>
Capital asset activity for the year ended December 31, 2008 was as follows:

	Beginning		I	Ending
	Balance	Increases	Decreases	Balance
Governmental activities:	Balanco	interescent in the second		
Capital assets, not being depreciated:				
Land	\$ 12,519,043	\$ -	\$ -	\$ 12,519,043
Construction in progress	2,433,341	1,545,859	1,120,530	2,858,670
Total capital assets, not being depreciated	14,952,384	1,545,859	1,120,530	15,377,713
Total depiter accord, not boing depresented	,002,00	.,,		
Capital assets, being depreciated:				
Improvements other than buildings	1,860,462	-	_	1,860,462
Buildings	146,972,657	2,131,906	_	149,104,563
Machinery and equipment	122,056,131	4,873,352	926,902	126,002,581
Infrastructure	138,921,038	2,659,091	554,376	141,025,753
Subtotals	409,810,288	9,664,349	1,481,278	417,993,359
	. ,			
Less accumulated depreciation for:				
Land improvements	1,487,834	62,605	-	1,550,439
Buildings	50,618,865	4,650,779	-	55,269,644
Machinery and equipment	90,544,644	5,408,469	904,539	95,048,574
Infrastructure	57,615,747	3,050,937	514,564	60,152,120
Subtotals	200,267,090	13,172,790	1,419,103	212,020,777
Total capital assets, being depreciated, net	209,543,198	(3,508,441)	62,175	205,972,582
Governmental activities capital assets, net	\$ 224,495,582	\$ (1,962,582)	\$ 1,182,705	\$ 221,350,295
	\$ 224,495,582	\$ (1,962,582)	\$ 1,182,705	\$ 221,350,295
Business-type activities:	\$ 224,495,582	\$ (1,962,582)	\$ 1,182,705	\$ 221,350,295
Business-type activities: Capital assets, not being depreciated:				
Business-type activities: Capital assets, not being depreciated: Land	\$ 1,068,702	\$ -	\$ -	\$ 1,068,702
Business-type activities: Capital assets, not being depreciated: Land Construction in progress	\$ 1,068,702 74,640	\$ - 26,503	\$ - 73,720	\$ 1,068,702 27,423
Business-type activities: Capital assets, not being depreciated: Land	\$ 1,068,702	\$ -	\$ -	\$ 1,068,702
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated	\$ 1,068,702 74,640	\$ - 26,503	\$ - 73,720	\$ 1,068,702 27,423
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated Capital assets, being depreciated:	\$ 1,068,702 74,640 1,143,342	\$ - 26,503	\$ - 73,720	\$ 1,068,702 27,423 1,096,125
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings	\$ 1,068,702 74,640 1,143,342 2,123,632	\$ - 26,503 26,503	\$ - 73,720 73,720	\$ 1,068,702 27,423 1,096,125 2,123,632
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616	\$ - 26,503 26,503 - 317,215	\$ - 73,720 73,720 - 149,246	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment Infrastructure	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616 79,527,329	\$ - 26,503 26,503 - 317,215 5,183,245	\$ - 73,720 73,720 - 149,246 219,418	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585 84,491,156
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616	\$ - 26,503 26,503 - 317,215	\$ - 73,720 73,720 - 149,246	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment Infrastructure Subtotals	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616 79,527,329	\$ - 26,503 26,503 - 317,215 5,183,245	\$ - 73,720 73,720 - 149,246 219,418	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585 84,491,156
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment Infrastructure Subtotals  Less accumulated depreciation for:	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616 79,527,329 85,867,577	\$ - 26,503 26,503 - 317,215 5,183,245 5,500,460	\$ - 73,720 73,720 - 149,246 219,418	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585 84,491,156 90,999,373
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment Infrastructure Subtotals  Less accumulated depreciation for: Buildings	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616 79,527,329 85,867,577	\$ - 26,503 26,503 - 317,215 5,183,245 5,500,460 47,857	\$ - 73,720 73,720 - 149,246 219,418 368,664	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585 84,491,156 90,999,373
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment Infrastructure Subtotals  Less accumulated depreciation for: Buildings Machinery and equipment	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616 79,527,329 85,867,577 1,533,229 3,011,048	\$ - 26,503 26,503 - 317,215 5,183,245 5,500,460 47,857 328,842	\$ - 73,720 73,720 - 149,246 219,418 368,664 - 138,415	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585 84,491,156 90,999,373 1,581,086 3,201,475
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment Infrastructure Subtotals  Less accumulated depreciation for: Buildings Machinery and equipment Infrastructure	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616 79,527,329 85,867,577 1,533,229 3,011,048 20,921,720	\$ - 26,503 26,503 317,215 5,183,245 5,500,460 47,857 328,842 1,204,083	\$ - 73,720 73,720 - 149,246 219,418 368,664 - 138,415 208,391	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585 84,491,156 90,999,373 1,581,086 3,201,475 21,917,412
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment Infrastructure Subtotals  Less accumulated depreciation for: Buildings Machinery and equipment	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616 79,527,329 85,867,577 1,533,229 3,011,048	\$ - 26,503 26,503 - 317,215 5,183,245 5,500,460 47,857 328,842	\$ - 73,720 73,720 - 149,246 219,418 368,664 - 138,415	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585 84,491,156 90,999,373 1,581,086 3,201,475
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment Infrastructure Subtotals  Less accumulated depreciation for: Buildings Machinery and equipment Infrastructure Subtotals	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616 79,527,329 85,867,577 1,533,229 3,011,048 20,921,720 25,465,997	\$ - 26,503 26,503 26,503 - 317,215 5,183,245 5,500,460 47,857 328,842 1,204,083 1,580,782	\$ - 73,720 73,720 - 149,246 219,418 368,664 - 138,415 208,391 346,806	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585 84,491,156 90,999,373 1,581,086 3,201,475 21,917,412 26,699,973
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment Infrastructure Subtotals  Less accumulated depreciation for: Buildings Machinery and equipment Infrastructure	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616 79,527,329 85,867,577 1,533,229 3,011,048 20,921,720	\$ - 26,503 26,503 317,215 5,183,245 5,500,460 47,857 328,842 1,204,083	\$ - 73,720 73,720 - 149,246 219,418 368,664 - 138,415 208,391	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585 84,491,156 90,999,373 1,581,086 3,201,475 21,917,412
Business-type activities: Capital assets, not being depreciated: Land Construction in progress Total capital assets, not being depreciated  Capital assets, being depreciated: Buildings Machinery and equipment Infrastructure Subtotals  Less accumulated depreciation for: Buildings Machinery and equipment Infrastructure Subtotals	\$ 1,068,702 74,640 1,143,342 2,123,632 4,216,616 79,527,329 85,867,577 1,533,229 3,011,048 20,921,720 25,465,997	\$ - 26,503 26,503 26,503 - 317,215 5,183,245 5,500,460 47,857 328,842 1,204,083 1,580,782	\$ - 73,720 73,720 - 149,246 219,418 368,664 - 138,415 208,391 346,806	\$ 1,068,702 27,423 1,096,125 2,123,632 4,384,585 84,491,156 90,999,373 1,581,086 3,201,475 21,917,412 26,699,973

Notes to Basic Financial Statements December 31, 2008

# NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

Depreciation expense was charged to functions of the City as follows:

Governmental activities	
General government	\$ 196,779
Public safety	546,084
Public works	3,657,541
Health and human services	8,641,812
Culture and recreation	128,192
Conservation and development	 2,382
Total depreciation expense - governmental activities	\$ 13,172,790
Business-type activities	
Water utility	\$ 753,386
Sanitary sewer utility	310,574
Storm water utility	434,992
Solid waste fund	38,783
Senior citizen's housing	32,306
Total depreciation expense - business-type activities	\$ 1,570,041

Depreciation expense of business-type activities differs from the increase in accumulated depreciation due to a portion of depreciation being charged to other operating accounts during the year.

# 4. Interfund Receivable, Payables, and Transfers

Interfund receivables and payables between individual funds of the City, as reported in the fund financial statements, as of December 31, 2008 are detailed below:

,	Interfund Receivables	Interfund Payables
Governmental Funds	Neceivables	r ayabies
Operating Accounts Between Funds General Fund	\$ 4,149,467 \$	
Nonmajor Governmental Funds		
Special Revenue Funds		
Block Grant	-	101,559
Police Grants	-	329,152
Miscellaneous Grants	-	237,967
Centennial	-	22,690
Capital Projects Funds		
Tax Increment districts		
No. 5	-	1,603,684
No. 10		6,445
Total Nonmajor Governmental Funds		2,301,497
Enterprsie Funds		
Water Utility	-	1,442,884
Storm Water Utility	_	405,086
Total Enterprise Funds		1,847,970
Total	\$ <u>4.149,467</u> \$	4,149,467
luai	<u>Ψ 4,143,401 Ψ</u>	7, 173,707

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Notes to Basic Financial Statements December 31, 2008

# NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

Interfund transfers for the year ended December 31, 2008 were as follows:

	Transfers In										
		General	Debt			Nonmajor					
	Fund		Service			vernmental	i de la companya de l	Total			
Transfers Out											
Debt Service Fund	\$	-	\$	-	\$	1,163,344	\$	1,163,344			
Nonmajor Governmental Funds		659,498		611,274		2,124,883		3,395,655			
Proprietary Funds											
Water utility		596,198		-				596,198			
Sanitary sewer utility		17,358		<b>3</b>		·=		17,358			
Stormwater utility		250,000		1 <del>-71</del>		1		250,000			
Senior citizen's housing		102,914		1000		1.00		102,914			
-	\$	1,625,968	\$	611,274	\$	3,288,227	\$	5,525,469			

Transfers are used to: (1) move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; (2) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; and (3) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service funds as debt service payments become due.

# 5. <u>Deferred Revenues</u>

Governmental activities and governmental funds defer revenue recognition in connection with resources that have been received, but not yet earned. Governmental funds also report deferred revenue in connection with receivables for resources that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue were as follows:

	-		 	
		Inavailable	Unearned	
Subsequent year tax levy receivable				
General fund	\$	100	\$ 29,298,824	
Debt service fund		_	6,388,508	
Internal service fund				
Health insurance fund		-	2,800,000	
Delinquent personal property taxes				
General fund		237,966	<u>=</u> 2	
Special assessments				
Nonmajor governmental funds		1,056,701	=6	
Revenues received for subsequent year				
Nonmajor governmental funds			412,814	
Notes and loan receivable				
General fund		192,630	<del>=</del> 8	
Nonmajor governmental funds		4,758,354	-0	
Totals	\$	6,245,651	\$ 38,900,146	

Notes to Basic Financial Statements
December 31, 2008

# NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

# 6. Long-term Obligations

The following is a summary of changes in long-term obligations of the City for the year ended December 31, 2008:

	Г	Outstanding					Outstanding	!	Due Within
		1/1/08		Issued	Retired		12/31/08		One Year
Governmental activities:									
General Obligation Debt									
General City									
Bonds	\$	9,225,000	\$	3,000,000	\$ 1,305,000	\$	10,920,000	\$	1,570,000
Notes		11,141,539		-	998,385		10,143,154		980,391
Tax Incremental Districts									
Bonds		9,498,125		-	780,625		8,717,500		930,625
Notes		5,214,156		749,975	198,212		5,765,919		253,066
West Allis Hospital									
Bonds		10,595,000			 2,125,000		8,470,000		2,225,000
Total General Obligation Debt		45,673,820		3,749,975	5,407,222		44,016,573		5,959,082
Bond Anticipation Notes									
General City		1,340,000		-	1,000,000		340,000		340,000
Tax increment districts		15,865,000			-		15,865,000		5,845,000
Total Bond Anticipation Notes		17,205,000			1,000,000		16,205,000		6,185,000
Prior service pension liability									
Municipal police and firefighters		789,453		-	108,340		681,113		100,000
Post-retirement benefits payable									
Health insurance		-		9,706,800	3,275,019		6,431,781		-
Workers compensation		383,918		-	 15,240		368,678		20,000
Governmental activities									
Long-term obligations	\$	64,052,191	\$	13,456,775	\$ 9,805,821	\$	67,703,145	\$	12,264,082
Business-type activities:									
General Obligation Debt						_			
Bonds	\$	12,611,875	\$	3,600,000	\$ 964,375	\$	15,247,500	\$	1,214,375
Post-retirement benefits payable									
Health insurance		-		446,306	142,270		304,036		
Business-type activities			_					_	4 0 4 4 0 7 7
Long-term obligations	<u>\$</u>	12,611,875	\$	4,046,306	\$ 1,106,645	\$	15,551,536	\$	1,214,375

Total interest paid during the year on long-term debt totaled \$3,236,854.

Notes to Basic Financial Statements December 31, 2008

# NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

<u>General Obligation Debt</u> General obligation debt currently outstanding is detailed as follows:

Bonds	65	88
\$24,165,000 issued 3/1/98; \$555,000 to \$1,985,000 due annually through 2012;	•	0.040.000
interest 4.4% to 4.5%	\$	6,240,000
\$1,110,000 issued 2/15/99; \$55,000 to \$60,000 due annually through 2018;		E70 000
interest 4.2% to 4.65%		570,000 80,000
\$1,750,000 issued 3/1/02; \$80,000 due in 2009; interest 4.1% \$1,500,000 issued 3/1/02; \$55,000 to \$160,000 due annually through 2021;		60,000
\$1,500,000 issued 3/1/02; \$55,000 to \$160,000 due annually through 2021, interest 5.60% to 6.75%		1,315,000
\$1,470,000 issued 8/1/02; \$130,000 to \$160,000 due annually through 2014;		1,010,000
interest 4.6% to 5.0%		865,000
\$3,240,000 issued 8/1/02; \$375,000 to \$445,000 due annually through 2012;		555,555
interest 4.6% to 5.0%		1,650,000
\$4,380,000 issued 8/1/02; \$405,000 to \$490,000 due annually through 2013;		
interest 3.4% to 3.875%		2,230,000
\$3,780,000 issued 4/1/04; \$105,000 to \$315,000 due annually through 2020;		
interest 2.15% to 3.90%		2,520,000
\$2,275,000 issued 4/1/04; \$70,000 to \$385,000 due annually through 2014;		
interest 2.50% to 3.25%		1,105,00 <mark>0</mark>
\$4,425,000 issued 4/1/04; \$365,000 to \$565,000 due annually through 2016;		4 000 000
interest 3.375% to 4.625%		4,080,000
\$5,040,000 issued 5/1/05; \$405,000 to \$410,000 due annually through 2020;		2 925 000
interest 3.5% to 4.0%		3,825,000
\$4,940,000 issued 5/1/06; \$230,000 to \$395,000 due annually through 2021; interest 3.5% to 5.0%		4,150,000
\$3,695,000 issued 10/1/06; \$130,000 to \$340,000 due annually through 2021;		4,150,000
interest 4.0%		3,590,000
\$4,955,000 issued 5/1/07; \$160,000 to \$420,000 due annually through 2022;		0,000,000
interest 4.0%		4,535,000
\$6,600,000 issued 6/1/08; \$235,000 to \$545,000 due annually through 2023;		•
interest 3.0% to 4.25%		6,600,000
Total Bonds	West -	43,355,000

(Continued)

Notes to Basic Financial Statements December 31, 2008

## NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

Notes	
\$400,000 issued 1/1/95; \$3,482 to \$39,302 due 2013 to 2025; interest 1.7756%	400,000
\$2,140,000 issued 3/1/01; \$230,000 due annually through 2010; interest 4.1%	460,000
\$3,250,000 issued 3/1/02; \$360,000 due annually through 2011; interest 3.9%	
to 4.10%	1,080,000
\$5,660,000 issued 4/1/03; \$200,000 to \$250,000 due annually through 2013;	
interest 2.65% to 3.4%	1,160,000
\$7,193,000 issued 1/27/04; \$207,007 to \$840,382 due annually 2009 through	
2023; interest 5.25%	7,193,000
\$1,000,000 issued 10/26/05; \$38,213 to \$77,264 due annually through	
2025; interest 4.50%	945,068
\$1,500,000 issued 11/18/05; \$57,166 to \$115,587 due annually through	
2025; interest 4.50%	1,413,818
\$1,000,000 issued 7/26/06; \$32,784 to \$75,118 due annually through	
2026; interest 5.0%	921,808
\$1,000,000 issued 9/25/06; \$7,368 to \$83,683 due annually through	
2026; interest 5.5%	992,632
\$144,426 issued 11/22/06; \$7,221 due annually through 2026; interest 0.5%	129,983
\$507,716 issued 04/11/07; \$26,722 due annually through 2027; interest 0.5%	480,994
\$345,902 issued 1/23/08; \$18,205 due annually through 2026; interest 0.5%	327,696
\$353,377 issued 6/11/08; \$19,632 due annually through 2026; interest 0.5%	353,377
\$50,697 issued 12/23/08; \$2,816 due annually through 2026; interest 0.5%	50,697
Total Notes	15,909,073
Metric No. No. No. ANY ACCOUNTS NO. ANY AND NO.	A 50.004.070
Total General Obligation Debt	\$ 59,264,073

Annual principal and interest maturities of the outstanding general obligation debt of \$59,264,073 on December 31, 2008 are detailed below:

Year Ended	Governmer	ntal Activities	Business-ty	pe Activities	To	tals
December 31	Principal	Interest	Principal	Interest	Principal	Interest
2009	\$ 5,959,082	\$ 1,681,682	\$ 1,214,375	\$ 571,024	\$ 7,173,457	\$ 2,252,706
2010	6,265,285	1,464,341	1,199,375	528,376	7,464,660	1,992,717
2011	5,958,881	1,276,760	1,204,375	484,122	7,163,256	1,760,882
2012	4,318,583	1,086,218	1,239,375	437,899	5,557,958	1,524,117
2013	3,433,758	936,658	1,234,375	390,290	4,668,133	1,326,948
2014-2018	10,403,956	3,170,959	5,786,875	1,245,166	16,190,831	4,416,125
2019-2023	6,545,046	1,113,262	3,368,750	251,198	9,913,796	1,364,460
2024-2028	1,131,982	78,584	) <del>=</del>	=	1,131,982	78,584
	\$ 44,016,573	\$ 10,808,464	\$ 15,247,500	\$ 3,908,075	\$ 59,264,073	\$ 14,716,539

For governmental activities, the other long-term liabilities are generally funded by the general fund.

Notes to Basic Financial Statements December 31, 2008

#### NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

#### **Bond Anticipation Notes**

Bond anticipation notes currently outstanding are detailed as follows:

	(1)	12/31/08
\$3,695,000 issued 01/15/04; \$340,000 due in 2009; interest 4.0%	\$	340,000
\$5,505,000 issued 04/01/04; \$5,505,000 due in 2009; interest 3.50%		5,505,000
\$3,500,000 issued 05/01/05; \$3,500,000 due in 2010; interest 3.50%		3,500,000
\$3,830,000 issued 05/01/05; \$3,830,000 due in 2010; interest 4.55%		3,830,000
\$3,030,000 issued 10/01/06; \$3,830,000 due in 2011; interest 5.40%		3,030,000
Total	\$	16,205,000

Outstanding

Annual principal and interest maturities of the outstanding bond anticipation notes of \$16,205,000 on December 31, 2008 are detailed below:

Year Ended December 31	Principal	Interest
2009	\$ 5,845,000	\$ 563,522
2010	7,330,000	312,003
2011	3,030,000	163,620
	\$ 16,205,000	\$ 1,039,145

#### Legal Margin for New Debt

The City's legal margin for creation of additional general obligation debt on December 31, 2008 as \$165,389,030 as follows:

Equalized valuation of the City		\$ 4	4,477,791,900
Statutory limitation percentage			(x) 5%
General obligation debt limitation, per Section 67.03 of the			
Wisconsin Statutes			223,889,595
Total outstanding general obligation debt applicable to debt limitation	\$ 59,264,073		
Less: Amounts available for financing general obligation debt			
Debt service fund	763,508		
Net outstanding general obligation debt applicable to debt limitation		10)	58,500,565
Legal Margin for New Debt		\$	165,389,030

#### **Unfunded Pension Liability**

The City's unfunded pension liability on December 31, 2008 consists of an unfunded liability of \$681,113 for former employees covered under the Municipal Police and Firefighter's Pension Funds (MPFP). The MPFP liability is the City's best estimate of the unfunded liability. Monthly payments are made to employees covered under the plan until they are deceased.

Additional information on the MPFP is provided in Note D.1.

Notes to Basic Financial Statements
December 31, 2008

#### NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

#### 7. Conduit Debt Obligations

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2008 there were five series of Industrial Revenue Bonds outstanding, with an aggregate principal amount payable of \$58,052,895.

#### 8. Fund Equity

#### Government-wide and Proprietary Fund Statements

Equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt Amount of capital assets, net of accumulated depreciation, less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net assets Amount of net assets that are subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets Net assets that are neither classified as restricted nor as invested in capital assets, net of related debt.

Net assets of the governmental activities reported on the government-wide statement of net assets at December 31, 2008 include the following:

Invested in capital assets, net of related debt Land Construction in progress Improvements other than buildings Buildings Machinery and equipment Infrastructure Less: Accumulated depreciation Less: Related long-term debt outstanding Total Invested in Capital Assets, Net of Related Debt	\$ 12,519,043 2,858,670 1,860,462 149,104,563 126,002,581 141,025,753 (212,020,777) (59,120,354) 162,229,941
Restricted Debt service	763,508
Unrestricted	39,160,362
Total Governmental Activities Net Assets	\$ 202,153,811

Notes to Basic Financial Statements December 31, 2008

#### NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

#### **Fund Statements**

In the fund financial statements, portions of governmental fund balances are reserved and not available for appropriation or are legally restricted for use for a specific purpose. At December 31, 2008, fund balance was reserved as follows:

General Fund	
Reserved for encumbrances	\$ 96,859
Reserved for inventories and prepaid items	967,608
Reserved for subsequent year's budget	535,518
Reserved for long-term receivables	274,906
	\$ 1,874,891
Special Revenue Funds	
Reserved for encumbrances	\$ 81,284
Reserved for inventories and prepaid items	209,972
Reserved for capital projects	 311,365
	\$ 602,621
Debt Service Fund	 
Reserved for debt service	\$ 763,508

Also in the fund financial statements, portions of governmental fund balances have been designated to represent tentative management plans that are subject to change. At December 31, 2008, fund balance was designated as follows:

General Fund	
Designated for subsequent years expenditures	\$ 1,774,149
Designated for contingency	2,715,000
Designated for land/building acquisition	1,000,000
Designated for capital accumulation	2,175,531
Designated for insurance	1,200,000
Designated for workers compensation	1,500,000
Designated for dental insurance	50,000
Designated for unfunded pension liability	8,700,000
Designated for productivity/operation improvement	100,000
Designated for public access	500,000
Designated for tax levy reduction	1,250,000
Designated for strategic planning	100,000
Designated for tax refunds	100,000
	\$ 21,164,680
Special Revenue Funds	
Designated for subsequent year's expenditures	\$ 669,832
Capital Projects Funds	
Designated for subsequent year's expenditures	\$ 159,9 <u>76</u>

Notes to Basic Financial Statements
December 31, 2008

#### NOTE C - DETAILED NOTES ON ALL FUNDS (Continued)

#### 9. Component Units

TERCHAK ENDOWMENT FUND

This report also contains the Terchak Endowment Fund, which is included as a discretely presented component unit in the statement of net assets and the statement of activities.

In addition to the basic financial statements and the preceding notes to the basic financial statements, the following additional disclosures are considered necessary for a fair presentation.

#### a. Basis of Accounting/Measurement Focus

The Terchak Endowment Fund follows the accrual basis of accounting and the flow of economic resources measurement focus.

#### b. Deposits and Investments

The Terchak Endowment Fund's assets are included as part of the pooled cash and investments of the Greater Milwaukee Foundation. The Fund's share of the pool is reported at fair value.

FIRST-RING INDUSTRIAL REDEVELOPMENT ENTERPRISE (FIRE)

This report also contains financial information for FIRE, which is included as a discretely presented component unit in the statement of net assets and the statement of activities.

In addition to the basic financial statements and the preceding notes to the basic financial statements, the following additional disclosures are considered necessary for a fair presentation.

#### a. Basis of Accounting/Measurement Focus

FIRE follows the accrual basis of accounting and the flow of economic resources measurement focus.

#### b. Deposits and Investments

FIRE maintains deposit accounts separate from the City of West Allis. At year end, the bank balance of those deposits was covered by federal depository insurance.

Notes to Basic Financial Statements December 31, 2008

#### NOTE D - OTHER POST-EMPLOYMENT BENEFITS

Plan Description - The City provides health care insurance coverage for employees who retire with a minimum of 10 years of service and at least age 50 for protective services and age 55 for non-protective services. The City pays 95% of the premium during the first year of retirement. Thereafter, the retiree will be responsible for any premium increases until age 65, at which time, the City will pay 50% of the premium until the retiree ceases to pay their portion of the premium or until their death. There are 541 active and 524 retired employees in the plan.

Annual OPEB Cost and Net OPEB Obligation - The annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC), and the amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The following table shows the components of the annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the net OPEB obligation.

Component		Amount
Annual required contribution	\$	10,153,106
Interest on net OPEB		-
Adjustment to annual required contribution		<u>~</u>
Annual OPEB cost (expense)		10,153,106
Contributions made	12	3,417,289
Change in net OPEB obligation		6,735,817
OPEB obligation - beginning of year		
OPEB obligation - end of year	\$	6,735,817

The annual required contribution for the current year was determined as part of an actuarial valuation using the projected unit credit method. The actuarial assumptions included (a) 5% discount rate, and (b) projected salary increases at 3%.

The actuarial methods and assumptions used include techniques that are designed to reduce the effect of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with a long-term perspective of the calculations. The unfunded actuarial accrued liability is being amortized as a level dollar amount of projected payroll. The remaining amortization period at December 31, 2008 is 29 years, and the remaining amount is \$128,614,356.

Trend Information - The annual OPEB cost, the percentage of the annual OPEB cost contributed to the plan, and the net OPEB obligation for 2008 for the plan is as follows:

Fiscal	Annual	Percentage Of Annual	
Year	OPEB	OPEB Cost	Net OPEB
Ended	Cost	Contributed	Obligation
12/31/2008	\$10,153,106	34%	\$6,735,817

Funded Status and Funding Progress - As of the most recent actuarial valuations, conducted during 2008, the plan's unfunded actuarial accrued liability (UAAL) was \$128,614,356. The annual payroll for active employees covered by the plan for the 2008 fiscal year was \$34,036,048 for a ratio of the UAAL to covered payroll of 378%.

Notes to Basic Financial Statements
December 31, 2008

#### NOTE D - OTHER POST-EMPLOYMENT BENEFITS (Continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future, such as assumptions about future terminations, mortality, and healthcare cost trends. Actuarially determined amounts are subject to continual revision as actuarial results are compared with past experience and new estimates are made about the future.

Actuarial Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effect of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the 2008 actuarial valuation, the projected unit credit method was used. The actuarial assumptions included a rate of 5% to discount expected liabilities to the valuation date. The initial healthcare trend rate for the plan was 10%, decreasing by 1% per year down to 5% The UAAL is being amortized as a level percentage of projected payrolls. The remaining amortization period at December 31, 2008 was 29 years.

#### NOTE E - OTHER INFORMATION

#### 1. Retirement Commitments

#### a. Wisconsin Retirement System

All eligible City employees participate in the Wisconsin Retirement System (WRS), a cost-sharing multiple-employer, defined benefit, public employee retirement system. All permanent employees expected to work over 600 hours a year (440 hours for teachers) are eligible to participate in the WRS. Covered employees in the General category are required by statute to contribute 6.0% of their salary (3.0% for Executives and Elected Officials, 5.1% for Protective Occupations with Social Security, and 3.4% for Protective Occupations without Social Security) to the plan. Employers may make these contributions to the plan on behalf of employees. Employers are required to contribute an actuarially determined amount necessary to fund the remaining projected cost of future benefits.

The payroll for City employees covered by the WRS for the year ended December 31, 2008 was \$33,718,958; the employer's total payroll was \$34,036,048. The total required contribution for the year ended December 31, 2008 was \$4,103,019, which consisted of \$2,372,159, or 7.0% of covered payroll from the employer and \$1,730,860, or 5.1% of covered payroll from employees. The required contribution for employees for the year ended December 31, 2008 was financed by the City. Total contributions for the years ending December 31, 2007 and 2006 were \$3,948,053 and \$3,772,837, respectively, equal to the required contributions for each year.

Employees who retire at or after age 65 (62 for elected officials and 54 for protective occupation employees with less than 25 years of service, 53 for protective occupations with more than 25 years of service) are entitled to receive a retirement benefit. Employees may retire at age 55 (50 for protective occupation employees) and receive actuarially reduced benefits. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor. Final average earnings is the average of the employee's three highest year's earnings. Employees terminating covered employment and submitting an application before becoming eligible for a retirement benefit may withdraw their contributions and, by doing so, forfeit all rights to any subsequent benefit. For employees beginning participation on or after January 1, 1990 and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 or after April 24, 1998 are immediately vested.

Notes to Basic Financial Statements December 31, 2008

#### **NOTE E - OTHER INFORMATION (Continued)**

The WRS also provides death and disability benefits for employees. Eligibility and the amount of all benefits is determined under Chapter 40 of Wisconsin Statutes. The WRS issues an annual financial report which may be obtained by writing to the Department of Employee Trust Funds, P.O. Box 7931, Madison, WI 53707-7931.

#### b. Police-Fire Pension Fund

Protective employees of the City hired prior to 1948 are covered under the Municipal Police and Firefighter's Pension Funds, a multiple employer defined benefit plan, established under Chapter 62 of the Wisconsin Statutes. These funds were closed to new members effective January 1, 1948. The plan is administered by the Wisconsin Department of Employee Trust Funds, and is funded on a "pay-as-you-go" basis until the covered employees are deceased. The City's best estimate of the unfunded liability for this pension plan is \$681,113 and is included in the Statement of Net Assets. The total City contribution to the Fund during 2008 was \$108,340.

#### 2. Mutual Insurance Company

During 1987, the City, together with certain other units of government within the State of Wisconsin, created the Cities and Villages Mutual Insurance Company (CVMIC) to provide liability insurance services to its members. The City is partially self-insured for liability insurance and pays premiums to CVMIC for its excess liability insurance coverage. The actuary for CVMIC determines premium charges to its members required to pay the expected claims and loss adjustment expenses. CVMIC's ongoing operational expenses, other than loss adjustment expenses, are apportioned pro rata to each member. CVMIC provides general liability, police and nurses professional liability, public official's liability and vehicle liability coverage for the City. The City's self-insured retention limit is \$250,000 for each occurrence with a maximum limit of \$1,000,000 annually. A separate financial report is issued annually by CVMIC. Since the City considers it probable that its initial capitalization contribution in CVMIC will be returned upon either dissolution of CVMIC or the approved withdrawal from CVMIC, the initial capitalization has been recorded as a deposit in the liability self-insurance internal service fund.

#### 3. Risk Management

The City is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions, natural disasters and workers' compensation. The City is self-insured for health and dental coverage and for workers' compensation. The City purchases general and automobile liability insurance from the Cities and Villages Mutual Insurance Company (See Note D.2). The City purchases commercial insurance for all other risks. There have been no significant reductions in insurance coverage for any risk of loss in the past year and settled claims have not exceeded the commercial coverage in any of the past three fiscal years.

The City has a self-funded health and dental insurance program with claims processed by Humana on behalf of the City. The dental claims are being paid out of the General Fund, and the health claims are being paid out of the Health Insurance Internal Service Fund.

The City has a self-funded workers' compensation program with claims processed by Martin Boyer Company on behalf of the City. The claims are being paid out of the General Fund. As part of the plan, the City has reinsurance coverage for claims over their self-insured retention level of \$250,000 per occurrence with a \$1 million aggregate stop loss.

Notes to Basic Financial Statements December 31, 2008

#### NOTE E - OTHER INFORMATION (Continued)

All Funds of the City participate in the plans. At December 31, 2008 the City maintained reserves of \$50,000 and \$1,000,000 for the coverage of catastrophe losses related to the dental and the workers' compensation plan, respectively. The claims liabilities of \$25,000 and \$276,688 for the dental and the workers' compensation plan, respectively are reported as accrued liabilities in the General Fund, and the health claims liability of \$1,935,000 is reported as accrued liabilities in the Health Insurance Internal Service Fund at December 31, 2008. These liabilities are based on the requirements of the Governmental Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of loss can be reasonably estimated. Changes in the claims liability amount for the years ended December 31, 2008 and 2007 are as follows:

	Beginning	C	urrent Year				End of
	of Fiscal	(	Claims and				Fiscal
	Year	(	Changes in		Claim		Year
	Liability	Estimates		Payments			Liability
\$	1,411,000	\$	14,801,185	\$	14,277,185	\$	1,935,000
Ψ	1,394,000	Ψ	14,483,056	Ψ	14,466,056	Ψ	1,411,000

#### 4. Tax Incremental Districts

2008 2007

The City has established separate capital projects funds for seven Tax Incremental Districts (TID) created by the City in accordance with Section 66.1105 of the Wisconsin Statutes. At the time the Districts were created, the property tax base within each District was "frozen" and increment taxes resulting from increases to the property tax base are used to finance District improvements, including principal and interest on long-term debt issued by the City to finance such improvements. Except for certain exceptions under Section 66.1105(6)(am)1, the Statutes allow five years from the termination date for a tax incremental district to incur project costs eligible for financing from tax increments. Pertinent information for each of the City's TID's follows:

		TID No. 2	1	TID No. 3	- 33	TID No. 5
Creation date	5/	11/15/93		08/17/94		01/01/01
Date construction period ends		11/14/03		08/16/04		01/01/08
Date District terminates		12/31/20		12/31/20		12/31/23
Unreimbursed project costs	\$	842,158	\$	1,470,284	\$	18,160,429
Outstanding debt	\$	865,000	\$	1,650,000	\$	16,450,094
	0.0					
		TID No. 6		TID No. 7	32:	TID No. 9
Creation date	13-	TID No. 6 01/01/04		TID No. 7 01/01/04	85	TID No. 9 01/01/06
Creation date  Date construction period ends						
* · * · · · · · · · · · · · · · · · · ·	-	01/01/04		01/01/04		01/01/06
Date construction period ends	\$	01/01/04 01/01/25	\$	01/01/04 01/01/25	\$	01/01/06 01/01/27
Date construction period ends Date District terminates		01/01/04 01/01/25 12/31/30		01/01/04 01/01/25 12/31/30		01/01/06 01/01/27 12/31/32

It is the intention of the City to recover all project costs and debt service payments due prior to termination of the respective districts.

Notes to Basic Financial Statements December 31, 2008

#### NOTE E - OTHER INFORMATION (Continued)

#### 5. Intermunicipal Agreement

The City is a member of the Milwaukee Area Domestic Animal Control Commission (MADACC) along with eighteen other communities within Milwaukee County. The Commission was created by an agreement signed in 1997 pursuant to the provisions of Section 66.30 of the Wisconsin Statutes. The Commission was established to provide a jointly-operated animal control services facility for dogs and cats. The Commission is governed by a nineteen member Board consisting of one representative from each municipality, each having one vote. Formulas for the sharing of operating and debt costs, and for the distribution of assets upon termination of participation, are provided within the agreement. In 1997, the Commission borrowed \$2.5 million at 4.789% due annually through 2013, for the purchase of land and the construction of a facility. The City's share of that borrowing as of December 31, 2008 is approximately \$70,720.

#### Lease Disclosures

In 1963, West Allis Memorial Hospital entered into a fifty-year lease agreement with the City of West Allis for the right to operate the Hospital. In 1997, the lease was amended to extend the life an additional 25 years. Under the terms of this lease, the City has title to all assets and any subsequent additions, and the Hospital has exclusive right to the use of the assets and the obligation to maintain and replace them. The agreement does not provide for lease payments; however, a determination is made annually as to the amount of Hospital funds which can, consistent with sound financial management, be turned over to the City. The City recognized miscellaneous general fund revenue of \$350,000 from the Hospital in 2008. The Hospital also reimbursed the City \$2,534,341 for its share of the City's 2008 debt service payments related to construction of Hospital capital assets.

#### 7. Property Tax Levy Limit

Wisconsin Act 25, effective July 27, 2005, imposes a limit on the property tax levies for all Wisconsin cities, villages, towns and counties for a two-year period. Wisconsin State Budget bill SB40 continues the limit on property taxes through 2009. The budget bill limits the increase in the maximum allowable tax levy to the greater of the percentage change in the City's January 1 equalized value as a result of net new construction or 3.86% in the 2008 budget and 2.0% in the 2009 budget. The actual limit for the City for the 2009 budget was 2.0%. The levy limit is applied to both operations and debt service. However, the Act allows the limit to be increased for debt service authorized prior to July 1, 2005 and in certain other situations.

#### 8. Subsequent Events

On March 27, 2009, the City issued \$2,945,000 of general obligation bonds due annually through 2019 with an effective interest rate of 3.86% and \$7,105,000 of general obligation taxable bonds due annually through 2024 with an effective interest rate of 5.69%. On April 1, 2009, the City issued \$6,885,000 of general obligation notes due annually through 2019 with an effective interest rate of 3.37%.

#### 9. Prior Period Adjustments

Prior to the implementation of GASB Statement #45, the City reported a liability in the government-wide statements for retiree health insurance. With the implementation of the new standard, the City is only required to report the annual required contribution for retiree health insurance. The previously reported liability of \$47,903,521 is reported as a restatement of the beginning net asset balance for the Governmental Activities in the Statement of Activities.

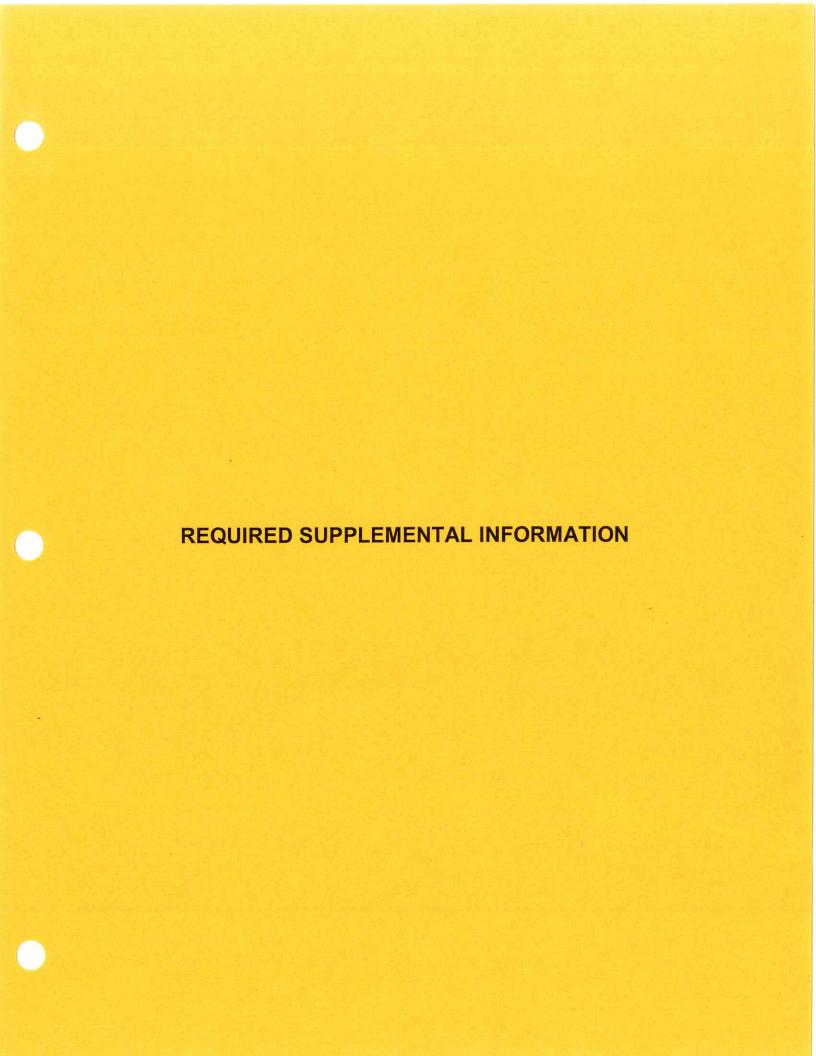
In a prior year, the City accrued \$334,000 of revenue for the Storm Water Utility Enterprise Fund which should not have been accrued. As a result, accounts receivable and net assets were overstated by this amount. The beginning net asset balance of the Storm Water Utility Enterprise Fund and beginning net assets balance of the Business-type Activities was restated for this amount in the Proprietary Fund Statement of Revenues, Expenses and Changes in Net Assets and in the Business-type Activities in the Statement of Activities.

Notes to Basic Financial Statements December 31, 2008

#### **NOTE E - OTHER INFORMATION (Continued)**

#### 10. Contingencies

- a. The City participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. An audit under Federal OMB Circular A-133 and the State Single Audit Guidelines has been conducted but final acceptance is still pending. Accordingly, the City's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the City expects such amounts, if any, to be immaterial.
- b. From time to time, the City is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the City Attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.



#### SCHEDULE OF FUNDING PROGRESS OTHER POST-EMPLOYMENT BENEFIT PLAN December 31, 2008

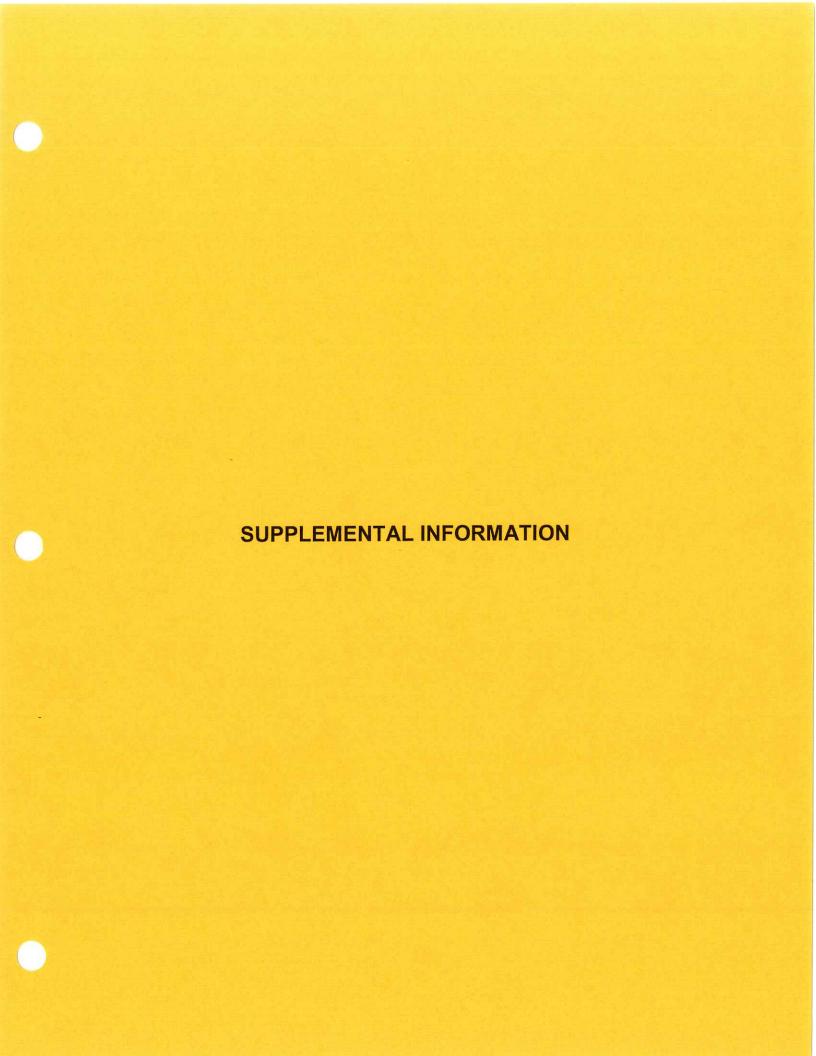
				(4)		
		(2)		Unfunded		UAAL
		Actuarial		Actuarial		as a
Actuarial	(1)	Accrued	(3)	Accrued		Percentage
Valuation	Actuarial	Liability	Funded	Liability	(5)	of Covered
Date	Value of	(AAL) Unit	Ratio	(UAAL)	Covered	Payroll
December 31	Assets	Credit	(1)/(2)	(2) - (1)	Payroll	(4) / (5)

The City implemented GASB Statement No. 45 for the fiscal year ended December 31, 2008. Information for prior years is not available.

# CITY OF WEST ALLIS, WISCONSIN SCHEDULE OF EMPLOYER CONTRIBUTIONS OTHER POST-EMPLOYMENT BENEFIT PLAN December 31, 2008

Year Ended December 31,	Employer Contributions	Annual Required Contribution (ARC)	Percentage Contributed
2008	\$ 3,417,289	\$ 10,153,106	34%

The City implemented GASB Statement No. 45 for the fiscal year ended December 31, 2008. Information for prior years is not available.



## CITY OF WEST ALLIS, WISCONSIN General Fund

#### Schedule of Budgeted and Actual Revenues Year Ended December 31, 2008

	Original		Variance
	and Final		Positive
	Budget	Actual	(Negative)
Taxes			
General City property taxes	\$ 28,651,583	\$ 28,651,583	\$ -
Delinquent personal property taxes	7 <u>2</u>	21,227	21,227
Omitted taxes	. <del>≣</del>	3,521	3,521
Mobile home and trailer taxes	90,000	80,135	(9,865)
Hotel and motel taxes	29,000	15,555	(13,445)
State sales taxes		(1,576)	(1,576)
Tax equivalents			
Medical office	511,000	519,656	8,656
Holie	71,000	57,204	(13,796)
Other	,	65,313	65,313
Tax delinquencies and penalties	190,000	354,981	164,981
Total Taxes	29,542,583	29,767,599	225,016
Intergovernmental			
State shared revenues	8,523,922	8,545,104	21,182
Expenditure restraint program	1,845,041	1,845,041	-
Transportation aid	2,150,000	2,245,132	95,132
Exempt computer aid	155,000	159,683	4,683
Fire insurance	125,000	131,147	6,147
Municipal services payment	292,000	292,725	725
Milwaukee County Library	300,000	209,524	(90,476)
State fair service contract	30,000	30,000	
Total Intergovernmental	13,420,963	13,458,356	37,393
Licenses and Permits		07.045	4 745
Liquor/tavern licenses	95,600	97,345	1,745
Business operators license	116,960	141,897	24,937
Permits	740.050	004 040	92.000
Construction	718,250	801,340	83,090
Parking	360,200	378,545	18,345
Engineering	46,800	61,743	14,943
Health	15,810	15,575	(235)
Other licenses and permits	19,900	20,788	888
Total Licenses and Permits	1,373,520	1,517,233	143,713

(Continued)

#### General Fund

## Schedule of Budgeted and Actual Revenues (Continued) Year Ended December 31, 2008

	Original and Final		Variance Positive
	Budget	Actual	(Negative)
Public Charges for Services			
General government	6,400	7,813	1,413
Building inspection	57,050	55,337	(1,713)
Police	122,000	158,747	36,747
Ambulance	784,002	1,573,732	789,730
Fire	29,475	34,477	5,002
Milwaukee County paramedic aid	535,000	212,024	(322,976)
Health	236,130	222,304	(13,826)
Senior center	8,125	7,783	(342)
Public works	278,000	560,927	282,927
Library	90,500	92,284	1,784
Total Public Charges for Services	2,146,682	2,925,428	778,746
Fines, Forfeitures and Penalties			
Court fines and costs	852,300	943,258	90,958
Parking violations	1,050,000	1,178,419	128,419
Total Fines, Forfeitures and Penalties	1,902,300	2,121,677	219,377
Interest			
Interest on investments	1,845,000	2,297,222	452,222
Interest on special assessments	15,000	1,396	(13,604)
Total Interest	1,860,000	2,298,618	438,618
Miscellaneous			
Rental of City buildings	163,000	165,773	2,773
Sale of material and equipment	61,500	148,084	86,584
Contributions	350,000	350,100	100
Miscellaneous	208,550	301,060	92,510
Total Miscellaneous	783,050	965,017	181,967
i otaj mjogoralicogo	700,000	000,017	,
TOTAL GENERAL FUND REVENUES	\$ 51,029,098	\$ 53,053,928	\$ 2,024,830

### General Fund

### Schedule of Budgeted and Actual Expenditures Year Ended December 31, 2008

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
General Government				
Common council	\$ 101,365	\$ 264,769	\$ 260,825	\$ 3,944
Mayor	76,726	113,256	107,767	5,489
City attorney	441,300	632,775	632,762	13
Municipal court	246,772	327,128	320,695	6,433
City assessor	334,238	516,739	487,635	29,104
Administration	140,960	202,991	197,700	5,291
Information technology	686,189	920,070	871,442	48,628
Purchasing/central services	619,584	829,117	590,182	238,935
Human resources	290,719	426,525	421,468	5,057
Finance	323,376	476,115	445,425	30,690
City clerk/treasurer	424,108	600,184	597,896	2,288
Promotions, celebrations and awards	71,175	78,748	70,474	8,274
Other general government	523,230	697,374	618,946	78,428
Total General Government	4,279,742	6,085,791	5,623,217	462,574
Public Safety				
Police department	10,696,100	16,128,892	16,039,055	89,837
Fire department	8,303,774	12,104,171	11,882,408	221,763
Police and fire commission	14,400	14,400	16,004	(1,604)
Building inspections and zoning	728,325	1,148,422	1,134,590	13,832
Planning	141,150	363,339	192,699	170,640
Total Public Safety	19,883,749	29,759,224	29,264,756	494,468
Health	1,444,576	2,032,246	1,978,233	54,013
Public Works				
Engineering	931,515	1,274,428	1,179,620	94,808
Public works administration office	259,479	372,543	363,443	9,100
Building and electrical division	2,354,842	3,164,583	3,199,124	(34,541)
Sanitation and street division	2,992,667	4,147,158	4,439,541	(292,383)
Forestry division	908,580	1,263,215	1,200,845	62,370
Fleet services	1,336,939	1,636,204	1,402,821	233,383
Inventory services	216,461	351,301	334,917	16,384
Total Engineering and Public Works	9,000,483	12,209,432	12,120,311	89,121
Culture and Recreation				
Senior center	158,971	216,182	208,595	7,587
Library	1,748,672	2,229,292	2,023,435	205,857
Total Culture and Recreation	1,907,643	2,445,474	2,232,030	213,444
Undistributed Fringe Benefits	16,379,461	1,372,156	756,071	616,085
TOTAL GENERAL FUND EXPENDITURES	\$ 52,895,654	\$ 53,904,323	\$ 51,974,618	\$ 1,929,705

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2008

ASSETS		Block Grant	H.O.M.E. Program	Rental Energy Loans	F	Housing Programs	Er	Library adowment
Cash and investments	\$	3,948	\$ 889,944	\$ 432,709	\$	290,032	\$	213,243
Receivables		4.00=				007		
Accounts		1,635	0.405.050	31=		807 368,953		N <del></del>
Notes and loans		1,054,394	2,135,059	A=		300,933		3 <b>-</b>
Special assessments		<del>=</del> 17	100	6 <del></del>		- 540		-
Interest		204 520	41,203			540		9 <del>7.</del>
Due from other governmental units		201,530	41,203	6 <b>=</b>		209,972		_
Prepaid items	-		_			203,312		
TOTAL ASSETS	\$	1,261,507	\$ 3,066,206	\$ 432,709	\$	870,304	\$	213,243
LIABILITIES AND FUND BALANCE Liabilities					2		52.	
Accounts payable	\$	53,320	\$ 111	\$ -	\$	963	\$	×=
Accrued liabilities		25,700	1,368	=		8,532		-
Due to other funds		101,559	re-	-		-		=
Customer deposits		<b>=</b> 0	( <del>)=</del> )	-		-		3 <b>=</b>
Deferred revenue								
Special assessments		==	9 <del>-</del> 2	*				-
Notes and loans		1,054,394	2,135,059	=		368,953		<del>-</del>
Received in advance		26,546	 325	 ==		-		
Total Liabilities		1,261,519	2,136,538	-		378,448		
Fund Balance Reserved								
Encumbrances		81,191	93	-		-		-
Inventories and prepaid items		-	(₩			209,972		
Library projects		-	12	-		-		213,243
Capital projects			-	<u> 54</u>				-
Unreserved  Designated for specific purposes			(I=	-		102,839		=
Undesignated (deficit)		(81,203)	929,575	432,709		179,045		-
Total Fund Balance (Deficit)	-	(12)	929,668	432,709		491,856		213,243
TOTAL LIABILITIES AND FUND BALANCE	\$	1,261,507	\$ 3,066,206	\$ 432,709	\$	870,304	\$	213,243

1	Cable commun- ications		Health Grants		Police Grants		Fire Grants	T€	formation echnology Joint /entures	М	iscellaneous Grants	C	Centennial		Total Special Revenue Funds
\$	592,659	\$	113,162	\$	200	\$	86,800	\$	26,463	\$	60,056	\$	-	\$	2,709,216
	148,576		2,000		-		-		-		-		375,000		528,018
	-		-		-		-		-		37,361		-		3,595,767
	-		-		-		= +		=		-		-		- 540
	-		-		-		-		-		- 227.06 <b>7</b>		-		975,297
	-		66,388		428,209		-		-		237,967		<u>-</u>		209,972
	-		-						<del></del>						200,072
\$	741,235	\$_	181,550	\$	428,409	\$	86,800	\$	26,463	\$	335,384	\$	375,000	\$	8,018,810
\$	39	\$	28,912	\$	85,555	\$	_	\$	3,163	\$	_	\$	375,000	\$	547,063
Ψ	9,779	Ψ	8,732	Ψ	15,075	Ψ	1,360	Ψ	-	*		т.	-	·	70,546
	-		-		329,152		-		-		237,967		22,690		691,368
	50,132		-		-		-		-		-		-		50,132
	_		_		_		_		_				_		-
	-		_		_		_		_		37,361		-		3,595,767
	-		144,525		100		-		~		60,056		-		231,227
	59,950		182,169		429,882		1,360		3,163		335,384		397,690		5,186,103
	-		-		-		-		-		-		-		81,284
	-		-		-		-		-		-		-		209,972
	-		-		-		-		-		-		-		213,243
	98,122		-		-		-		-				-		98,122
	563,561		-		-		-		-		-		-		666,400
	19,602		(619)		(1,473)		85,440		23,300		-		(22,690)		1,563,686
	681,285		(619)		(1,473)		85,440		23,300				(22,690)		2,832,707
\$	741,235	\$	181,550	\$	428,409	\$	86,800	\$	26,463	\$	335,384	\$	375,000	\$	8,018,810

(Continued)

CITY OF WEST ALLIS, WISCONSIN Combining Balance Sheet Nonmajor Governmental Funds (Continued) December 31, 2008

		Public								
	ı	Works	ĺ	Tax	cino	rement Dist	ricts	3		
	lm	provements		No. 2		No. 3		lo 4 Trust		No. 5
ASSETS										
Cash and investments	\$	928,123	\$	22,841	\$	380,468	\$	273,548	\$	-
Receivables										
Accounts		123,545		-		-		-		-
Notes and loans		-		-		607,587		-		555,000
Special assessments		1,056,701		-		-		-		-
Interest		-		-		_		-		-
Due from other governmental units		-		-		-		-		-
Prepaid items				-				-		<u> </u>
TOTAL ASSETS	\$	2,108,369	\$	22,841	\$	988,055	\$	273,548	\$	555,000
LIABILITIES AND FUND BALANCE										
Liabilities										
Accounts payable	\$	448,892	\$	_	\$	450,592	\$	_	\$	89,584
Accrued liabilities	Ψ	3,053	Ψ	_	•	115	•	_	,	57
Due to other funds		-		_		_		-		1,603,684
Customer deposits		32,374		_		_		273,548		-
Deferred revenue		,						,		
Special assessments		1,056,701		_		_		_		-
Notes and loans		-		_		607,587		-		555,000
Received in advance		116,159		_		· _		-		· -
Total Liabilities		1,657,179		_		1,058,294		273,548		2,248,325
Fund Balance (Deficit)										
Reserved										
Encumbrances		_		_		-		_		-
Inventories and prepaid items		_		_		_		_		-
Library projects		_		_		-				_
Capital projects		_		-		_		_		-
Unreserved										
Designated for specific purposes		_		-		-		-		-
Undesignated (deficit)		451,190		22,841		(70,239)		_		(1,693,325)
Total Fund Balance (Deficit)		451,190		22,841		(70,239)				(1,693,325)
TOTAL LIABILITIES AND FUND BALANCE	\$	2,108,369	\$	22,841	\$	988,055	\$	273,548	\$	555,000

	Т	ax In	crement Dis	stric	ts (Continue	=d)			Total Capital Projects	G	Total Nonmajor overnmental
	No. 6		No. 7		No. 9		No. 10		Funds		Funds
\$	753,188	\$	468,202	\$	568,018	\$	-	\$	3,394,388	\$	6,103,604
	_		20		_		-		123,565		651,583
	_		-		-		-		1,162,587		4,758,354
	_		-		-		-		1,056,701		1,056,701
	_		-		-		-		-		540
	_		-		-		-		-		975,297
	-				-		<u></u>		-		209,972
\$	753,188	\$	468,222	\$	568,018	\$	<u>-</u>	\$	5,737,241	\$	13,756,051
\$	1,677	\$	50,248	\$	_	\$	_	\$	1,040,993	\$	1,588,056
Ψ	-	Ψ	1,255	Ψ	_	Ψ	_	Ψ	4,480	Ψ	75,026
	_		-		_		6,445		1,610,129		2,301,497
	_		_		-		-,		305,922		356,054
	-		-		-		-		1,056,701		1,056,701
	-		_		-		-		1,162,587		4,758,354
	-		-		-		-		116,159		347,386
	1,677		51,503				6,445		5,296,971		10,483,074
	_		-		-		-		-		81,284
	-		-		-		-		-		209,972
	-		-		-		-		-		213,243
	-		-		-		-		-		98,122
	-		-		-		-		-		666,400
	751,511		416,719		568,018		(6,445)		440,270		2,003,956
	751,511		416,719		568,018		(6,445)		440,270		3,272,977
\$	753,188	\$	468,222	\$	568,018	\$	-	\$	5,737,241	\$	13,756,051

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
Year Ended December 31, 2008

Revenues	Block Grant	H.O.M.E. Program	Rental Energy Loans	Housing Programs	Library Endowment
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Special assessments	<del>-</del> 12 , ,	-	<b>2</b> 7		
Intergovernmental	1,177,723	87,166		2,580,364	<b>-</b>
Public charges for services	=*	-	■2	() ( <u>)</u>	<del>=</del> .2
Loan repayments	141,475	138,588	<b>2</b> 0	-	
Interest	-	18,078	=	9,570	665
Miscellaneous	.=0	2,389	-	37,947	444,398_
Total Revenues	1,319,198	246,221	-	2,627,881	445,063
Expenditures Current					
General government	蒙	114	-		-
Public safety	燕	N <del>11</del>	Ħ	_	201
Public works	=	61 <del></del>	-	-	<b></b>
Health	<u></u>		-	-	231,820
Culture and recreation	-	-		- 0 600 076	231,020
Conservation and development	1,319,198	244,159	70	2,632,276	-
Capital outlay	<b>=</b> 2	<b>∦</b> =	<b>=</b> €	·-	
Debt Service					
Interest	4 040 400	- 044.450		2,632,276	231,820
Total Expenditures	1,319,198	244,159	AT-107	2,032,270	231,020
Excess of Revenues Over (Under) Expenditures	<u> </u>	2,062	4	(4,395)	213,243
Other Financing Sources (Uses) General obligation debt issued	≅-	<u> </u>		-	=
Transfers in	=	-	-	=	
Transfers out	<u> </u>				-
Total Other Financing Sources (Uses)					(=)
Net Change in Fund Balances	-	2,062	æ	(4,395)	213,243
Fund Balances - January 1	(12	927,606	432,709	496,251	<b>1</b>
Fund Balances - December 31	\$ (12	929,668	\$ 432,709	\$ 491,856	\$ 213,243

Cable Commun- ications		Health Grants	Police Grants	Fire Grants	Information Technology Joint Ventures	Miscellaneous Grants	Centennial	Total Special Revenue Funds
\$ -	\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-		400.000	4 000 000	- 257 546	-	- 1,254,617	-	- 7,814,681
- 587,30	12	469,206	1,888,089	357,516	-	1,204,017	_	587,303
367,30	)3	_	-	_	_	_	_	280,063
_		_	_	_	_	-	_	28,313
_		_	21	_	17,216		72,521	574,492
587,30	)3	469,206	1,888,110	357,516	17,216	1,254,617	72,521	9,284,852
					4.000			4,663
-		-	-	-	4,663	-	-	4,663 2,104,462
-		-	1,888,090	216,372	-	389,710	-	389,710
-		- 469,208	<del>-</del>	- -	_	309,710	_	469,208
337,98	ıΩ	409,200	_	_	_	-	98,643	668,451
337,30	,0	_	-	_	_	_	-	4,195,633
_		_	_	_	_	-	_	-
		_	-	-	-	-		
337,98	38	469,208	1,888,090	216,372	4,663	389,710	98,643	7,832,127
249,31	15	(2)	20	1 <b>41</b> ,144	12,553	864,907	(26,122)	1,452,725
240,0		<u></u>			12,000	001,007	(=,5,1)	<u> </u>
_		-	-	-	_	-	-	-
_		-	-	-	-	-	_	-
(275,00		_	<u>-</u>	(133,957)		(864,907)		(1,273,864)
(275,00	00)			(133,957)		(864,907)	-	(1,273,864)
(25,68	35)	(2)	20	7,187	12,553	-	(26,122)	178,861
706,97	0	(617)	(1,493)	78,253	10,747	<u>-</u>	3,432	2,653,846
\$ 681,28	35 \$	(619)	\$ (1,473)	\$ 85,440	\$ 23,300	\$ <u>-</u>	\$ (22,690)	\$ 2,832,707

(Continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds (Continued)
Year Ended December 31, 2008

	Public Works		Tax Increme	ent Districts	
	Improvements	No. 1	No. 2	No. 3	No 4
Revenues					
Property taxes	\$ -	\$ 791,770 \$	<u> </u>	\$ - 9	-
Special assessments	812,257		#	12	=
Intergovernmental	117,808	208,117	<del>=</del> 3	ä <del>,≡</del> .	<del>ë</del>
Public charges for services		:=		)( <b>-</b>	-
Loan repayments		) <u></u>	<u> </u>	92	<b>=</b> 0
Interest		13,405	<del>55</del> .0	21,843	<u> </u>
Miscellaneous	6,386		<b>#</b> 2	1 <del></del>	_
Total Revenues	936,451	1,013,292	_	21,843	-
Expenditures					
Current					
General government		-		: <b>-</b>	- 1 777
Public safety	S ===	2 <del>5</del>	<del></del> -3	( <del>e</del> ,	<b>5</b> /
Public works	-	-		-	=
Health	-	-	-2	N=	<b>=</b> 3
Culture and recreation	50	-	=:	-	
Conservation and development	- 000 705	-	4 700	- 4 40E 70E	=
Capital outlay	6,299,765	627,390	1,700	1,135,705	=
Debt Service			44.405		
Interest			11,165	- 4 405 705	
Total Expenditures	6,299,765	627,390	12,865	1,135,705	
Excess of Revenues Over (Under)					
Expenditures	(5,363,314)	385,902	(12,865)	(1,113,862)	
Other Financing Sources (Uses)					
General obligation debt issued	3,000,000	·-	2	<u> -</u>	<u> </u>
Transfers in	-	=	719,409		-
Transfers out	_	(1,350,541)	7 10, 100		(159,976)
Total Other Financing Sources (Uses)	3,000,000	(1,350,541)	719,409	ij <b>_</b>	(159,976)
Total Other Financing Sources (Oses)	0,000,000	(1,000,011)	7 10, 100		(100,010)
Net Change in Fund Balances	(2,363,314)	(964,639)	706,544	(1,113,862)	(159,976)
Fund Balances - January 1	2,814,504	964,639	(683,703)	1,043,623	159,976
Fund Balances - December 31	\$ 451,190	\$ - \$	22,841	\$ (70,239)	<del>-</del>

			3.	ment Districts (C	Conti	nued) No. 9	1	No. 10	Total Capital Projects Funds	G	Total Nonmajor overnmental Funds
No	o. 4 Trust	No. 5	No 6	No. 7	1	NO. 9	<u> </u>	NO. 10	 runus		Fullus
\$	-	\$ -	\$ - -	\$ -	\$	-	\$	- -	\$ 791,770 812,257	\$	791,770 812,257
	_		_	_		_		_	325,925		8,140,606
	_	_	_	_		_		-	-		587,303
	~	_	_	-		_		_	_		280,063
	_	_	6,128	12,278		21,032		_	74,686		102,999
	_	_	64,506	-,-,-		75,323		-	146,215		720,707
		-	70,634	12,278		96,355		-	 2,150,853		11,435,705
	-	-	-	-				-	-		4,663
	_	_	_	-		-		-	-		2,104,462
	-	-	-	-		-		-	-		389,710
	-	-	-	-		-		-	-		469,208
	-	-	-			-		-	-		668,451
	-	-	-	-		-		-	ü		4,195,633
	159,976	34,279	136,088	1,214,873		_		6,445	9,616,221		9,616,221
	_	39,416		_		_			50,581		50,581
	159,976	73,695	136,088	1,214,873		-		6,445	9,666,802		17,498,929
	(159,976)	(73,695)	(65,454)	(1,202,595)		96,355		(6,445)	(7,515,949)		(6,063,224)
	-	749,975	-	-		-		-	3,749,975		3,749,975
	159,976	_	1,280,907	1,127,935		-		-	3,288,227		3,288,227
		(611,274)	_			-		-	 (2,121,791)		(3,395,655)
	159,976	138,701	1,280,907	1,127,935		-			 4,916,411		3,642,547
	-	65,006	1,215,453	(74,660)		96,355		(6,445)	(2,599,538)		(2,420,677)
	<u> -                                    </u>	(1, <b>7</b> 58,331)	(463,942)	491,379		471,663			3,039,808		5,693,654
\$	_	\$ (1,693,325)	\$ 751,511	\$ 416,719	\$	568,018	\$	(6,445)	\$ 440,270	\$	3,272,977

Block Grant Special Revenue Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual
Year Ended December 31, 2008

	Original and Final Budget			Actual		Variance Positive Negative)
Revenues Intergovernmental Loan repayments Total Revenues	\$	1,176,074 375,000 1,551,074	\$	1,177,723 141,475 1,319,198		1,649 (233,525) (231,876)
Expenditures Conservation and development	<b>V</b>	1,551,074		1,319,198		231,876
Net Change in Fund Balance		70 <u>24</u>		<b>=</b> 0.		
Fund Balance - January 1		(12)		(12)		
Fund Balance - December 31	\$	(12)	\$	(12)	\$	

H.O.M.E. Program Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget and Actual Year Ended December 31, 2008

	Original and Final				Variance Positive
		Budget	Actual	(	Negative)
Revenues					W 26 19 10000000
Intergovernmental	\$	546,824	\$ 87,166	\$	(459,658)
Loan repayments		285,000	138,588		(146,412)
Interest		-	18,078		18,078
Miscellaneous		12	2,389		2,389
Total Revenues	,, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	831,824	246,221		(585,603)
Expenditures			044450		507.005
Conservation and development		831,824	 244,159		587,665
Net Change in Fund Balance		-	2,062		2,062
Fund Balance - January 1		927,606	927,606		
Fund Balance - December 31	\$	927,606	\$ 929,668	\$	2,062

CITY OF WEST ALLIS, WISCONSIN

Rental Energy Loans Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget and Actual Year Ended December 31, 2008

	Original and Final Budget		Actual	 Variance Positive (Negative)
Revenues Loan repayments	\$ 10,000	\$_		\$ (10,000)
Expenditures	 _			-
Net Change in Fund Balance	10,000		~	(10,000)
Fund Balance - January 1	 432,709		432,709	
Fund Balance - December 31	\$ 442,709	\$	432,709	\$ (10,000)

Housing Programs Special Revenue Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual
Year Ended December 31, 2008

	Original and Final					/ariance Positive
		Budget		Actual	(1	Vegative)
Revenues	^	0.005.440	Φ.	0.500.004	¢.	(24.746)
Intergovernmental Interest	\$	2,605,110 20,000	\$	2,580,364 9,570	\$	(24,746) (10,430)
Miscellaneous		-		37,947		37,947
Total Revenues		2,625,110		2,627,881		2,771
Expenditures						(= , = ±)
Conservation and development		2,625,110		2,632,276		(7,166)
Net Change in Fund Balance		-		(4,395)		(4,395)
Fund Balance - January 1		496,251		496,251		
Fund Balance - December 31	\$	496,251	\$	491,856	\$	(4,395)

CITY OF WEST ALLIS, WISCONSIN
Cable Communications Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget and Actual Year Ended December 31, 2008

	a	Original and Final Budget Actua			1	/ariance Positive legative)
Revenues Public charges for services	\$	560,000	\$	587,303	\$	27,303
Expenditures Culture and recreation		365,270	-	337,988		27,282
Excess of Revenues Over (Under) Expenditures		194,730		249,315		54,585
Other Financing Sources (Uses) Transfers out		(275,000)		(275,000)		
Net Change in Fund Balance		(80,270)		(25,685)		54,585
Fund Balance - January 1		706,970		706,970		-
Fund Balance - December 31	_\$	626,700	\$	681,285	\$	54,585

Health Grants Special Revenue Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual
Years Ended December 31, 2008

	1	Original and Final Budget	nal			Variance Positive (Negative)
Revenues Intergovernmental	\$	193,000	\$	469,206	\$	276,206
Expenditures Health		193,000	ni mari	469,208		(276,208)
Net Change in Fund Balance				(2)		(2)
Fund Balance (Deficit) - January 1		(617)		(617)	-1	
Fund Balance (Deficit) - December 31	_\$	(617)	\$_	(619)	\$	(2)

Police Grants Special Revenue Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual
Year Ended December 31, 2008

	Original and Final	Actual		I	/ariance Positive Negative)
Revenues Intergovernmental Miscellaneous	\$ 1,837,000 -	\$	1,888,089 21	\$	51,089 21
Total Revenues	 1,837,000		1,888,110		51,110
Expenditures Public safety	 1,837,000		1,888,090	4	(51,090)
Net Change in Fund Balance	97		20		20
Fund Balance (Deficit) - January 1	(1,493)	į.	(1,493)		
Fund Balance (Deficit) - December 31	\$ (1,493)	\$	(1,473)	\$	20

CITY OF WEST ALLIS, WISCONSIN Fire Grants Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget and Actual Year Ended December 31, 2008

	Original and Final					/ariance Positive
	\$	Budget	Actual		1)	legative)
Revenues Intergovernmental	\$	5,000	\$	357,516	\$	352,516
Expenditures Public safety		2,000		216,372		(214,372)
Excess of Revenues Over (Under) Expenditures		3,000		141,144		138,144
Other Financing Sources (Uses) Transfers out				_(133,957)		(133,957)
Net Change in Fund Balance		3,000		7,187		4,187
Fund Balance - January 1		78,253		78,253	. "-	
Fund Balance - December 31	\$	81,253	\$	85,440	\$	4,187

Centennial Special Revenue Fund
Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual
Year Ended December 31, 2008

	Original and Final Budget			Actual		/ariance Positive Negative)
Revenues Miscellaneous	\$	- -	\$_	72,521	\$	72,521
Expenditures Culture and recreation		-	-	98,643		(98,643)
Excess of Revenues Over Expenditures		-		(26,122)		(26,122)
Other Financing Sources (Uses) Transfers in		<del>-</del>		<del>-</del>		
Net Change in Fund Balance		-		(26,122)		(26,122)
Fund Balance - January 1		3,432		3,432		
Fund Balance - December 31	\$	3,432	\$	(22,690)	\$	(26,122)

Debt Service Fund

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

Year Ended December 31, 2008

		Original and Final Budget	Actual			Variance Positive Negative)
Revenues						
Property taxes	\$	7,145,000	\$	6,401,858	\$	(743,142)
Intergovernmental		145,000		196,585		51,585
Interdepartmental charges		60,000		67,119		7,119
Miscellaneous						
Payment from Hospital		2,534,341		2,534,341		-
Other		599,759		1,128		(598,631)
Total Revenues		10,484,100		9,201,031		(1,283,069)
Expenditures						
Debt service						
Principal retirement						
City purposes		5,097,603		4,282,222		815,381
Hospital		2,125,000		2,125,000		-
Interest and fiscal charges						
City purposes		2,297,780		2,265,759		32,021
Hospital		409,341		409,341		-
Debt issuance costs		30,000		29,356		644
Total Expenditures		9,959,724		9,111,678		848,046
Excess of Revenues Over (Under) Expenditures		524,376		89,353		(435,023)
Other Financing Sources (Uses)						
Transfers in		-		611,274		611,274
Transfers out		_		(1,163,344)		(1,163,344)
Total Other Financing Sources (Uses)		-		(552,070)		(552,070)
Net Change in Fund Balance		524,376		(462,717)		(987,093)
Fund Balance - January 1		1,226,225		1,226,225		
Fund Balance - December 31	_\$_	1,750,601	\$	763,508	\$_	(987,093)

CITY OF WEST ALLIS, WISCONSIN
Public Works Improvements Capital Projects Fund
Statement of Revenues, Expenditures and Changes in Fund Balance -Budget and Actual Year Ended December 31, 2008

	Original and Final				Variance Positive
	Budget		Actual		(Negative)
Revenues		<del>-</del>			
Intergovernmental	\$	860,000	\$	117,808	\$ (742,192)
Special assessments		1,203,000		812,257	(390,743)
Miscellaneous		-		6,386	 6,386
Total Revenues		2,063,000		936,451	(1,126,549)
Expenditures					
Capital outlay		4,917,000		6,299,765	(1,382,765)
Excess of Revenues Over (Under) Expenditures		(2,854,000)		(5,363,314)	(2,509,314)
Other Financing Sources					
General obligation debt issued		2,738,000		3,000,000	262,000
Net Change in Fund Balance		(116,000)		(2,363,314)	(2,247,314)
Fund Balance - January 1		1,405,391		2,814,504	(1,409,113)
Fund Balance - December 31	\$	1,289,391	\$	451,190	\$ (3,656,427)

CITY OF WEST ALLIS, WISCONSIN Internal Service Funds Combining Statement of Net Assets December 31, 2008

	Insurance Management Fund			Health Insurance Fund		Total
ASSETS			•	0.007.070	Φ.	0.000.005
Cash and investments	\$	392	\$	9,637,973	\$	9,638,365
Receivables				2,800,000		2,800,000
Taxes Accounts		_		16,077		16,077
Deposit with CVMIC		3,244,299		-		3,244,299
Total Assets		3,244,691		12,454,050		15,698,741
LIABILITIES Current Liabilities Accounts payable Accrued liabilities Deposits Unearned revenue Total Liabilities		-		2,439,983 1,569 83,226 2,800,000 5,324,778		2,439,983 1,569 83,226 2,800,000 5,324,778
NET ASSETS Unrestricted	\$	3,244,691	\$	7,129,272	\$	10,373,963

Internal Service Funds
Combining Statement of Revenues, Expenses and Changes in Net Assets
Year Ended December 31, 2008

	Insurance Management		Health Insurance		
		Fund		Fund	Totals
Operating Revenues Charges to City departments, employees and retirees	\$	-	\$	13,027,712	\$ 13,027,712
Operating Expenses Insurance claims and estimate changes				14,801,185	14,801,185
Operating Income (Loss)				(1,773,473)	(1,773,473)
Nonoperating Revenues (Expenses) Property taxes Interest income		-		2,800,000	2,800,000
Interest expense Total Nonoperating Revenues (Expenses)		-		2,800,000	2,800,000
Change in Net Assets		-		1,026,527	1,026,527
Net Assets - January 1		3,244,691		6,102,745	9,347,436
Net Assets - December 31	\$	3,244,691	\$	7,129,272	\$ 10,373,963

Internal Service Funds Combining Statement of Cash Flows Year Ended December 31, 2008

	Insurance		Health			
	Mana	agement		Insurance		
	F	und		Fund	7	Total
Cash Flows from Operating Activities						
Cash from interfund services provided	\$	·	\$	13,021,777	\$	13,021,777
Cash paid for insurance		-		(14,733,021)		(14,733,021)
Cash paid to consultants and suppliers	-			(56,050)		(56,050)
Net Cash Provided (Used) by Operating Activities		-		(1,767,294)		(1,767,294)
Cash Flows from Noncapital Financing Activities						
Property taxes				2,800,000		2,800,000
Increase in Cash and Cash Equivalents		-		1,032,706		1,032,706
Cash and Cash Equivalents - January 1	3 <del>1111111111111111111111111</del>	392		8,605,267		8,605,659
Cash and Cash Equivalents - December 31	\$	392	\$	9,637,973	\$	9,638,365
Reconciliation of Operating Loss to Net Cash Used by Operating Activities Operating loss Adjustments to reconcile operating loss to net cash used by operating activities Changes in assets and liabilities	\$	-	\$	(1,773,473)	\$	(1,773,473)
Accounts receivable		n=		(5,935)		(5,935)
Accounts payable		<del>-</del>		1,440,199		1,440,199
Accrued liabilities		25		(1,409,431)		(1,409,431)
Deposits				(18,654)		(18,654)
Net Cash Provided (Used) by Operating Activities	\$	72	\$	(1,767,294)	\$	(1,767,294)

Schedule of Governmental Capital Assets - By Source December 31, 2008

Governmental Capital Assets	
City Government	
Land	\$ 12,434,105
Construction in progress	1,545,859
Buildings	18,533,459
Machinery and equipment	18,371,139
Infrastructure	141,025,753
	191,910,315
West Allis Memorial Hospital	
Land	84,938
Construction in progress	1,312,811
Land improvements	1,860,462
Buildings	130,571,104
Machinery and equipment	107,631,442
· a · · ·	241,460,757
	\ <u></u>
Total Governmental Capital Assets	\$ 433,371,072
·	***************************************
Investment in Governmental Capital Assets By Source	» <del></del>
	\$ 161,871,651
Investment in Governmental Capital Assets By Source	,
Investment in Governmental Capital Assets By Source General fund Special revenue funds	,
Investment in Governmental Capital Assets By Source General fund Special revenue funds Federal and state grants	\$ 161,871,651
Investment in Governmental Capital Assets By Source General fund Special revenue funds Federal and state grants Capital projects funds	\$ 161,871,651
Investment in Governmental Capital Assets By Source General fund Special revenue funds Federal and state grants Capital projects funds General obligation debt	\$ 161,871,651 5,579,232
Investment in Governmental Capital Assets By Source General fund Special revenue funds Federal and state grants Capital projects funds	\$ 161,871,651 5,579,232
Investment in Governmental Capital Assets By Source General fund Special revenue funds Federal and state grants Capital projects funds General obligation debt Hospital Funds	\$ 161,871,651 5,579,232 22,440,703
Investment in Governmental Capital Assets By Source General fund Special revenue funds Federal and state grants Capital projects funds General obligation debt Hospital Funds Cash	\$ 161,871,651 5,579,232 22,440,703 184,349,486
Investment in Governmental Capital Assets By Source General fund Special revenue funds Federal and state grants Capital projects funds General obligation debt Hospital Funds Cash	\$ 161,871,651 5,579,232 22,440,703 184,349,486

Schedule of Governmental Capital Assets - By Function December 31, 2008

			C	Construction		Land			Machinery and					
Function and Activity		Land	i	n Progress	lm	provements		Buildings		Equipment	Equipment Infrastruc			Total
City Government														
General government	\$	562,857	\$		\$		\$	1,857,610	\$	2,009,852	\$	_	\$	4,430,319
Public safety	Φ	186,826	φ	-	Φ	-	Ψ	10,935,386	Ψ	6,611,641	Ψ	-	Ψ	17,733,853
Public works		9,673,688		1,545,859		<b>=</b> 2		1,491,614		8,661,119	14	1,025,753		162,398,033
Health		64,000		=				796,605		65,868		3 <del>5</del>		926,473
Culture and recreation		1,093,379		( <del>=</del> )		-		3,452,244		951,410		: e.		5,497,033
Development	-	853,355		~		( <b>=</b> ))		_		71,249				924,604
Total City Government		12,434,105		1,545,859		<b>2</b> €0		18,533,459		18,371,139	14	1,025,753		191,910,315
West Allis Memorial														
Hospital		84,938		1,312,811		1,860,462		130,571,104		107,631,442		Volume 1		241,460,757
Total	\$	12,519,043	\$	2,858,670	\$	1,860,462	\$	149,104,563	\$	126,002,581	\$ 14	1,025,753	\$	433,371,072

Schedule of Changes in Governmental Capital Assets - by Function Year Ended December 31, 2008

Function and Activity		Balance 1/1/2008		Additions		Deletions	Balance 12/31/2008		
City Government									
General government	\$	4,430,319	\$		\$	X <del>470</del>	\$ 4,430,319		
Public safety	#	17,450,880	783	831,191	1981	548,218	17,733,853		
Public works		158,719,264		4,611,829		933,060	162,398,033		
Health		926,473		<b>=</b>		-	926,473		
Culture and recreation		5,084,788		412,245		4.	5,497,033		
Development		924,604		-			924,604		
Total City Government		187,536,328		5,855,265		1,481,278	191,910,315		
West Allis Memorial Hospital	· · · · · · · · · · · · · · · · · · ·	237,226,344		4,234,413			241,460,757		
Total	\$	424,762,672	\$	10,089,678	\$	1,481,278	\$ 433,371,072		

### Component Units Combining Statement of Net Assets December 31, 2008

	Terchak Endowment Fund		FIRE		Total
ASSETS	L	T GITG		1 11 12	
Cash and investments Accounts receivable	\$	786,894 -	\$	226,428 41,489	\$ 1,013,322 41,489
Total Assets		786,894		267,917	1,054,811
LIABILITIES Current Liabilities Due to City of West Allis Accounts payable Accrued liabilities Unearned revenue Total Liabilities		- - - -		105,527 1,775 54,332 233,836 395,470	105,527 1,775 54,332 233,836 395,470
NET ASSETS Unrestricted	\$	786,894	\$	(127,553)	\$ 659,341

### Component Units

### Combining Statement of Revenues, Expenses and Changes in Net Assets Year Ended December 31, 2008

		erchak dowment			
		Fund	FIRE		Totals
Revenues				Ar.	-
Service fees	\$	-	\$ 238,856	\$	238,856
Interest		(306,882)	=		(306,882)
Total Revenues		(306,882)	238,856		(68,026)
Expenses Capital outlay Development projects		306,068 -	- 366,073		306,068 366,073
Total Expenses	2.11.17.11	306,068	366,073		672,141
Change in Net Assets		(612,950)	(127,217)		(740,167)
Net Assets - January 1		1,399,844	 (336)		1,399,508
Net Assets - December 31	\$	786,894	\$ (127,553)	\$	659,341

### STATISTICAL SECTION

This part of the City of West Allis' comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about West Allis' overall financial health.

Contents	Page
General Information	107
Financial Trends	111
These schedules contain trend information to help the reader understand how West Allis' financial performance and well-being have changed over time.	
Revenue Capacity	117
These schedules contain information to help the reader assess West Allis' most significant local revenue source, the property tax.	
Debt Capacity	121
These schedules present information to help the reader assess the affordability of West Allis' current levels of outstanding debt and West Allis' ability to issue additional debt in the future.	
Demographics and Economic Information	125
These schedules offer demographic and economic indicators to help the reader understand the environment within which West Allis' financial activities take place.	
Operating Information	127
These schedules contain service and infrastructure data to help the reader understand how the information in West Allis' financial report relates to the services West Allis provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year.

### **GENERAL INFORMATION**

The City of West Allis is located in Milwaukee County immediately west of the City of Milwaukee. Incorporated in 1906, West Allis has grown from an initial population of 2,300 to become the tenth largest city in the State of Wisconsin, with a population of 61,254 according to the 2000 census. State estimated 2008 population 60,370.

Located near, and servicing West Allis, are two airports, one for commercial aviation and one for general aviation, both owned and operated by Milwaukee County. Milwaukee County also runs the Countywide Transit System, which includes West Allis. The County also owns and operates an excellent Public Museum, Humphrey IMAX Theater, a well-known zoo, and Miller Park, home of the Milwaukee Brewers.

West Allis is the home of the Wisconsin State Fair Grounds, which is the location of several important national, state, regional and local activities. The State Fair Grounds are also the home of The Pettit Olympic Ice Arena, which is the only operating Olympic sized ice rink in North America and the site of Olympic speed skating training. Also on the State Fair Grounds is a one-mile racetrack, which is the host of several auto races annually, including the Miller 250.

Companies such as Quad Graphics, Aurora Home Medical Services, Alterra, Chris Hansen Laboratory Inc, C & H Distributors and many other large, medium and small businesses of a diversified nature are located in West Allis, as well as many financial institutions and places of worship.

The City of West Allis sponsors several parades and celebrations annually, including National Night Out and the Western Days festivities, the latter of which includes the largest non-motorized parade in the world, which is held during the month of June.

West Allis is served by two railways, the Union Pacific Railroad and the Milwaukee Road. Also serving the Metropolitan area, including West Allis, is The Midwest Express Center, the Bradley Center, home of the Milwaukee Bucks, Milwaukee Admirals, and the Marquette Golden Eagles, and the Summerfest Grounds, home of the largest annual outdoor music festival in the Midwest, as well as several ethnic festivals held throughout the summer.

The City of West Allis operates and maintains ten parks of varying size throughout the City. In addition, the City also has several large and small county owned and operated parks and golf courses within its boundaries.

The City operates under the Council-Mayor form of government. The Common Council is composed of ten alderpersons elected from five geographic districts, who are elected to four year terms. The Chief Executive Officer of the City is the Mayor, who monitors and supervises departmental operations for the Common Council. The City Administrative Officer assists the Council and Mayor in their overall and day-to-day role of direction and operation of the City.

West Allis is a full service community, providing for: public safety, housing assistance, water distribution and disposal, public works, recreation and general government. The City of West Allis employs on a permanent, full-time basis a total of 515 people. At different times during the year West Allis also employs temporary and part-time help to do seasonal and other work. The City requires that all employees reside within a thirty-minute drive radius of the West Allis city limits within eighteen months of employment. The City operates daily through thirteen departments, headed by ten appointed officials and two elected officials (Attorney & Municipal Judge).

<u>The Department of Public Works Operations</u> is responsible for all public works activities. The Yard Operations Division manages the daily operations of public services to all residents by its separate divisions including; Sanitation and Streets, Recycling, Building and Electrical Services, Equipment Repair, Forestry and Grounds, Inventory Services, and Water Utility.

The Sanitation and Street Division provides for street and sewer (storm and sanitary) maintenance and improvements, refuse collection and disposal, ice control and snow removal. The Recycling Office provides for the curbside pick-up of recyclables within the community. The Building and Electrical Services Division provides for maintenance and improvements to all municipal buildings and electrical facilities. The Equipment Repair Division provides for equipment repair and maintenance on all public works vehicles. The Forestry and Grounds Division provides for maintenance of all parks, playgrounds and trees.

The Water Utility provides for the distribution and maintenance of all water supply and storage facilities. The City of West Allis owns and operates its water system. The Water Division is operated as a public utility and is subject to regulation by the Wisconsin Public Service Commission. West Allis purchases its water from the City of Milwaukee Water Utility for storage and distribution through its own system. Clear water storage capacity is 7,000,000 gallons. Average daily water demand was 6,364,132 gallons per day for 2008. Pumping capacity for the system is 15,000,000 gallons per day. The highest gallons pumped on any one day in 2008 were 9,168,000 gallons.

As part of the Metropolitan Milwaukee Sewerage District (MMSD), the City of West Allis must pay for the operation of sewerage collection and treatment. These charges are collected by the City and remitted to MMSD. The City maintains over 300 miles of storm and sanitary sewers.

<u>The Engineering Department</u> develops construction plans, programs and contracts for streets, sewers, curbs, sidewalks, gutters, and traffic control devices.

The Department of Administration and Finance is responsible for all administrative, budgetary, financial, personnel, and support services. The Finance Division provides for all accounting, auditing, water billing, and other financial services. The Data Processing/Information Services Division provides all data processing and computer maintenance services. The Personnel Division provides for all recruitment, testing and selection of employees, as well as labor negotiations and benefits program coordination.

<u>The Purchasing/Central Services Division</u> provides for acquisition of supplies, services and equipment, as well as printing, copying, and mail room services. The Office of Cable Communications provides for the administration and regulation of the cable television system in the City, as well as programming and production for the City's governmental channel.

<u>The Assessor</u> makes a valuation of real and personal property for the purpose of establishing the tax base and maintains plat books, which properly describe each piece of real property within the city. The Assessor is required to report regularly to the state. Records of all personal property in the city are maintained also for tax purposes.

The Attorney conducts all the legal business of the City, drafts ordinances, bonds, and other instruments as required, and gives opinions in writing when requested to do so by other City officials.

The Department of Building and Zoning is responsible for enforcing all codes and making inspections in regards to building, electrical, and plumbing permits. It is also responsible for administering and enforcing the zoning ordinance.

The Clerk has charge of all official records and papers that pertain to city business. The Clerk attends all Council meetings and keeps records of the proceedings and an ordinance book that records all ordinances passed by the Council. The Clerk issues licenses and permits, records all bonds, draws and signs all orders on the treasury, prepares all publications pertaining to city business, supervises elections, and administers oaths.

<u>The Department of Development</u> is responsible for planning, community development, and economic development. The Department also staffs the West Allis Community Development Authority, which administers a housing rehabilitation grant and loan program and a housing Section 8 rental assistance program.

<u>The Health Department</u> is responsible for maintaining health records, providing immunization, offering health education and counseling. The department is also responsible for environmental monitoring in cooperation with the State Department of Natural Resources. Nursing services and consumer protection (certification of weights and measures) is also a responsibility of this department. The operation of the West Allis Senior Citizen Center and the West Allis Farmers Market are also functions under the Health Department.

<u>The Library</u> is responsible for operations including reference, circulation, cataloging and technical services. The West Allis Public Library is a full service library with a collection of over 200,000 volumes, as part of the Milwaukee Federated Library System residents are also able to borrow from other community libraries in the metro area.

The Municipal Judge acts as the legal justice for municipal court and hears all municipal cases, which are brought to trial.

<u>The Police Department</u> is responsible for all law enforcement activities. The department is divided into several bureaus functioning in the area that each name would suggest. They are Youth Guidance, Detective, Patrol, Traffic, Communications & Records, Training and Crime Prevention/Public Relations.

<u>The Fire Department</u> operates from a headquarters (67th and Becher) and two additional stations (74th and National, and 108th and Lapham). The department is responsible for all fire training, education, prevention and extinguishment of fires. The department also provides rescue and paramedic service.

The Treasurer acts as the depositor for all city funds. All funds are paid to the treasurer who is also responsible for all investments and disbursements of funds.

Net Assets by Component Last six fiscal years Schedule 1

2008	162,229,941	49,843,989	212,073,930
	763,508	-	763,508
	39,160,362	6,114,694	45,275,056
	202,153,811	55,958,683	258,112,494
	- 6		
2007	170,149,762	48,933,047	219,082,809
	1,226,225	-	1,226,225
	(11,799,923)	5,840,800	(5,959,123)
	159,576,064	54,773,847	214,349,911
2006	176,761,317	47,447,540	224,208,857
	1,567,709	-	1,567,709
	(18,171,436)	4,813,800	(13,357,636)
	160,157,590	52,261,340	212,418,930
Fiscal Year 2005	180,296,657 1,193,095 (23,147,843) 158,341,909	45,788,584 - 5,121,503 50,910,087	226,085,241 1,193,095 (18,026,340) 209,251,996
2004	189,521,112 1,058,313 (26,422,360) 164,157,065	44,981,330 5,310,092 50,291,422	234,502,442 1,058,313 (21,112,268) 214,448,487
2003	206,742,069	43,714,471	250,456,540
	57,218	-	57,218
	(32,645,921)	5,524,471	(27,121,450)
	174,153,366	49,238,942	223,392,308
	Governmental Activities Invested in capital assets, net of related debt Restricted for debt service Unrestricted Total governmental activities net assets	Business-type Activities Invested in capital assets, net of related debt Restricted Unrestricted Total business-type activities net assets	Primary government Invested in capital assets, net of related debt Restricted for debt service Unrestricted Total primary government net assets

Data source: City of West Allis Audited Financial Statements

- (a) According to GASB 44, a ten year trend should be shown. We implemented GASB 34 in the 2003 fiscal year. Until a 10 year trend is compiled, we will show the trend of the most current years reflecting GASB 34 standards.
- (b) In 2008 the Unrestricted Fund Balance increased significantly because prior to the implementation of GASB Statement 45, the City reported a liability in the government-wide statements for retiree health insurance. With the implementation of the new standard, the City is only required to report the annual required contribution for retiree heatth insurance. With the implementation of \$47,903,521 reported as a restatement of the beginning net asset balance for the Governmental Acctivities in the Statement of Activities.

Changes in Net Assets Last six fiscal years Schedule 2

		Fiscal Year						
	2003	2004	2005	2006	2007			
Expenses								
Governmental Activities: General Government	8,474,859	6.640,927	5,894,021	8,650,622	9,158,568			
	29,623,206	33,749,668	32,016,133	31,527,661	32,209,833			
Public Safety Public Works	19,165,148	16,123,615	16,959,467	16,043,132	15,492,747			
Health & Human Services	18,218,324	11,280,551	9,381,305	12,051,827	10,603,940			
	2,943,649	2,752,129	2,984,956	2,716,521	4,204,967			
Culture, recreation & education	7,947,593	13,729,073	11,706,621	9,383,343	7,639,845			
Conservation & development	2,476,752	2,424,149	2,506,934	2,706,602	2,865,726			
Interest & Fiscal Charges  Total government activities expense	88,849,531	86,700,112	81,449,437	83,079,708	82,175,626			
10tal government activities expense	00,040,001	00,100,1.2	- 1, ,					
Business-type Activities:								
Water Utility	5,168,868	4,826,042	5,178,821	5,712,773	5,937,617			
Sanitary Sewer Utility	3,871,234	4,304,157	4,432,519	4,167,597	4,305,675			
Storm Water Utility	1,470,733	1,188,528	1,671,865	1,762,488	1,566,017			
Solid Waste Utility	-	-	-	684, <b>466</b>	792,116			
Parking Utility	25,778	28,190	42,955	83,259	58,847			
Senior Citizen's Housing	211,847	204,207	339,568	245,991	250,681			
Total business-type activities expense	10,748,460	10,551,124	11,665,728	12,656,574	12,910,953			
Total Primary Government Expense	99,597,991	97,251,236	93,115,165	95,736,282	95,086,579			
Program Revenues								
Governmental Activities:								
Charges for Services								
General Government	1,301,553	464,243	281,013	743,626	285,483			
Public Safety	3,807,899	4,465,649	5,320,922	4,557,511	3,666,842			
Public Works	379,653	476,106	455,930	613,372	1,770,323			
Health & Human Services	206,797	218,372	229,657	239,713	238,583			
Culture, recreation & education	593,763	627,705	627,549	97,710	105,208			
Conservation & development	1,439,000	2,513,496	702,387	168,819	992,456			
Interest & Fiscal Charges	898,989	1,245,870	720,953	580,360	492,999			
Charges for Services	8,627,654	10,011,441	8,338,411	7,001,111	7,551,894			
	40.005.004	11,172,364	10,724,072	10,089,394	10,386,842			
Operating Grants and Contributions	10,935,684		2,914,568	11,270,770	5.655.109			
Capital Grants and Contributions	8,533,191	4,672,912	21,977,051	28,361,275	23,593,845			
Total governmental activities program revenues _	28,096,529	25,856,717	21,977,001	20,301,273	20,000,040			
Business-type activities:								
Charges for Services	13,347,564	12,387,928	13,277,530	14,206,554	15,481,812			
Operating Grants and Contributions	12,000	-	-	308,070	307,758			
Capital Grants and Contributions	2,167,980	26,364	107,784	466 <u>,</u> 915	526,703			
Total business-type activities program revenues	15,527,544	12,414,292	13,385,314	14,981,539	16,316,273_			
Total Primary Government Program Revenues	43,624,073	38,271,009	35,362,365	43,342,814	39,910,118			
N 1 (F								
Net (Expense)/Revenue	(00.753.000)	(60.043.305)	(59,472,386)	(54,718,433)	(58,581,781)			
Governmental Activities	(60,753,002)	(60,843,395)		2,324,965	3,405,320			
Business-type Activities	4,779,084	1,863,168	1,719,586 (57,752,800)	(52,393,468)	(55,176,461)			
Total Primary Government Net Expense =	(55,973,918)	(58,980,227)	(57,792,600)	(32,383,400)	(33,170,401)			

(continued)

Changes in Net Assets Last six fiscal years Schedule 2

			Fiscal Y	ear	
Beart .	2003	2004	2005	2006	<u> 2007</u>
General Revenues and Other changes in Net Assets					
Governmental Activities:					
Property Taxes	30,094,484	33,265,713	34,793,918	36,461,684	37,339,842
Other Taxes	3,528,232	1,010,549	1,019,110	729,680	713,241
Intergovt'l revenues not restr to spec program	11,985,990	10,942,051	11,009,228	11,050,357	11,112,106
Investment Income	1,300,744	1,208,740	1,954,222	3,283,220	4,144,656
Miscellaneous	-	3,251,805	3,769,828	3,963,486	3,723,817
Gain on sale/disposal of capital assets	-	-	=	-	-
Transfers	1,010,527	1,168,236	1,110,924	1,045,687	966,593
Total Governmental Activities	47,919,977	50,847,094	53,657,230	56,534,114	58,000,255
Business-type Activities:					
Investment Income	74,208	528	3	3,782	-
Property Taxes	-	10,000	10,000	10,000	20,000
Miscellaneous	-	-	-	58,193	43,013
Gain on sale/disposal of capital assets	-	-	-	-	10,767
Transfers	(1,010,527)	(1,168,236)	(1,110,924)	(1,045,687)	(966,593)
Total Business-type Activities	(936,319)	(1,157,708)	(1,100,921)	(973,712)	(892,813)
Total Primary Government	46,983,658	49,689,386	52,556,309	55,560,402	57,107,442
Change in Net Assets					
Governmental Activities	(12,833,025)	(9,996,301)	(5,815,156)	1,815,681	(581,526)
Business-type Activities	3,842,765	705,460	618,665	1,351,253	2,512,507
Total Primary Government	(8,990,260)	(9,290,841)	(5,196,491)	3,166,934	1,930,981

Data Source: City of West Allis Audited Financial Statements

<sup>(</sup>a) According to GASB 44, a ten year trend should be shown. We implemented GASB 34 in the 2003 fiscal year. Until a 10 year trend the trend of the most current years reflecting GASB 34 standards.

Fund Balances, Governmental Funds Last ten fiscal years Schedule 3

					Fiscal Year	Year				
I	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
General Fund Reserved Unreserved	5,719,577	5,776,088	2,439,966	3,348,454 16,974,153	2,309,643	2,337,493	1,858,235	1,730,286	1,910,061	1,874,891 26,884,171
Total General Fund	19,030,419	18,738,869	19,285,690	20,322,607	20,654,573	16,977,360	18,473,314	22,320,955	26,053,784	28,759,062
All Other Governmental Funds Reserved	2,547,471	551,572	869,888	258,099	2,681,005	3,511,386	4,687,860	2,293,023	1,744,129	1,366,129
Unreserved, reported in: Special Revenue Funds	1,835,934	3,182,807	3,365,228	4,170,234	1,904,375	1,523,317	1,543,844	2,147,186	2,135,942	2,230,086
Capital Projects Funds Debt Service Funds	(1,580,257)	470,354	400,194	7,580,309	(1,563,961)	602,512	293,067	1,739,546	3,039,808	440,270
Total All Other Governmental Funds 2,803,148	2,803,148	4,204,733	4,635,310	12,008,642	3,021,419	5,637,215	6,524,771	6,179,755	6,919,879	4,036,485
Total Fund Balances	21,833,567	22,943,602	23,921,000	32,331,249	23,675,992	22,614,575	24,998,085	28,500,710	32,973,663	32,795,547

Data Source: City of West Allis Audited Financial Statements

City of West Allis

Changes in Fund Balance, Governmental Funds Last ten fiscal years Schedule 4

,	1999	2000	2001	2002	Fiscal Year 2003	2004	2005	2006	2007	2008
Revenues:										
Taxes	28,211,156	28,886,681	30,384,702	30,392,386	30,778,728	31,437,849	32,995,348	34,688,461	35,607,427	36,961,227
Special assessments	553,883	815,132	820,093	749,766	886,211	821,266	716,993	1,036,694	1,042,923	812,257
Intergovernmental revenues	16,950,831	20,164,985	20,635,447	20,380,830	22,921,674	22,114,415	22,397,093	20,778,580	21,302,282	21,795,547
Licenses & permits	1,090,497	1,119,156	1,099,860	1,101,433	1,260,379	1,543,094	1,789,784	1,462,298	1,533,882	1,517,233
Fines, forfeits, & penalties	1,673,710	1,668,740	1,607,665	1,719,444	1,562,255	1,766,324	1,925,439	1,839,392	2,126,327	2,121,677
Public charges for services	4 788,828	5,047,686	4,376,263	4,941,005	3 032,456	2,649,089	2,785,375	2,929,828	2,985,813	3,512,731
Interdepartmental charges (effective 2004)		. 1	•	, 1		490,599	52,205	61,050	57,608	67,119
Interest and loan repayments	2,532,908	3,057,893	2,648,401	1,887,878	959,360	618,787	585,904	493,911	770,737	280,063
Received from hospital	4,386,879	3,937,399	3,919,646	3,354,741	3,278,989	3,310,271	3,301,166	3,315,360	2,542,999	2,534,341
Interest (effective 2003)			,		931,668	840,571	1,586,216	2,609,497	3,472,435	2,401,617
Miscellaneous revenues	945,356	512,938	1,125,220	8,109,506	1,343,003	2,536,074	1,558,381	2,470,219	1,975,751	1,686,852
Total revenues	61,134,048	65,210,610	66,617,297	72,636,989	66,954,723	68,128,339	69,693,904	71,685,290	73,418,184	73,690,664
near-difference of										
Curent:										
General government	3,245,656	3,497,943	4,006,076	3,694,833	3,664,436	4,714,952	5,711,014	5,489,267	5,027,547	5,627,880
Public safety	16,731,170	17,872,315	18,453,654	18,919,393	20,174,728	23,429,045	29,587,580	29,527,478	30,091,482	31,369,218
Public works and engineering	8,560,505	9,525,924	8,848,137	8,666,138	8,919,652	9,431,093	12,613,752	11,809,623	12,670,476	12,510,021
Health & human services	1,566,273	1,549,492	1,576,671	1,611,506	1,615,340	1,869,194	2,232,919	2,338,163	2,372,616	2,447,441
Culture, recreation & education	1,883,716	1,903,749	2,035,087	2,052,382	2,304,435	2,194,548	2,765,816	2,634,225	3,492,521	2,900,481
Conservation & development	4,666,791	6,079,158	6,242,126	6,188,413	6,231,145	7,341,495	5,269,768	4,499,810	4,871,881	4,195,633
Fringe benefits	11,671,234	13,105,975	13,681,381	12,736,540	13,191,555	11,111,343	370,532	312,267	407,448	756,071
miscellaneous	158,307	189,819	155,220	225,114	88,101	ī	i	ι	•	1
Debt Service:										
Principal	5,964,255	5,850,858	6,274,054	5,915,139	7,337,682	20,014,156	6,816,294	7,076,916	6,145,781	6,407,222
Interest & fiscal charges	2,957,572	2,771,531	2,613,446	2,595,668	2,145,924	1,803,501	2,534,472	2,637,646	2,766,150	2,755,037
Capital Projects:	3,014,107	5,087,056	4,094,047	6,552,476	10,661,448	11,455,458	13,338,958	10,987,383	5,058,638	9,616,221
Total expenditures	60,419,586	67,433,820	67,979,899	69,157,602	76,334,446	93,364,785	81,241,105	77,312,778	72,904,540	78,585,225
Excess of revenues	714 467	(0,00,000,0)	(4 362 600)	2 470 387	(6 970 793)	(75 236 446)	(11 547 204)	(5 627 488)	512 BAA	(4 804 561)
Over (unider) experiments	704,417	(012,022,2)	(200,200,1)	100,814,0	(67) (67)	(50,200,110)	(107,140,11)	(001,120,0)	5	(100'100'1)

.

Changes in Fund Balance, Governmental Funds Last ten fiscal years Schedule 4

				;	Fiscal Year					
	1999	2000	2001	2002	2003	2004	2005	<u>2006</u>	2007	2008
Other financing sources/(uses) Debt										
General obligation debt issued	1,996,000	3,080,000	2,340,000	4,750,000	2,100,000	12,110,000	12,770,000	8,084,426	2,992,716	3,749,975
Refunded general obligation debt	,		•	13,555,947	3,337,128	12,538,000	1	•	•	1
Premium on debt issued	i	•			•	52,975	49,787	,	1	,
Payment to escrow agent		1		(13,375,085)	(3,258,000)	(1,694,182)	,		,	•
Other sources (uses)		,	•	ı	•	À	•		,	1
Transfers in	747,064	1,573,204	450,994	1,084,770	3,278,352	5,347,183	1,946,719	3,116,324	4,369,537	5,525,469
Transfers out	(747,064)	(1,573,204)	(450,994)	(1,084,770)	(2,267,825)	(4,178,947)	(835,795)	(2,070,637)	(3,402,944)	(4,558,999)
Total other financing sources/(uses)	1,996,000	3,080,000	2,340,000	4,930,862	3,189,655	24,175,029	13,930,711	9,130,113	3,959,309	4,716,445
Net change in fund balances	2,710,462	856,790	977,398	8,410,249	(6,190,068)	(1,061,417)	2,383,510	3,502,625	4,472,953	(178,116)
Fund balances (Deficit) Beginning of year to be active to be an investor	19,122,783	21,833,567	22,943,602	23,921,000	32,331,249	23,675,992	22,614,575	24,998,085	28,500,710	32,973,663
residua equity transfer Prior year adjustments	776	253,245			(2,465,189)				-	,
End of year ====================================	21,833,567	22,943,602	23,921,000	32,331,249	23,675,992	22,614,575	24,998,085	28,500,710	32,973,663	32,795,547
Capital Outlay - (a)	3,014,107	5,087,056	4,094,047	6,552,476	11,291,357	10,744,736	9,083,803	15,661,198	7,982,293	7,982,293
Debt Service as a percentage of noncapital expension	15.54%	13.83%	13.91%	13.59%	14.58%	26.41%	12.96%	15.76%	13.73%	12.98%

Data source: City of West Allis Audited Financial Statements

(a) According to GASB 44, a ten year trend should be shown. We implemented GASB 34 in the 2003 fiscal year. For years prior to 2003 the Capital Projects Expenditure number was used for comparative reason.

Assessed Value and Actual Value of all Taxable Property Last ten fiscal years Schedule 5

Ratio of Assessed to Equalized Value	%96'26	94.23%	91.03%	82.82%	93.22%	100.00%	91.49%	98.63%	94.99%	94.88%
Equalized Direct Tax Rate	98.6	9.95	10.33	10.26	9.84	69.6	9.10	8.37	8.22	8.25
Total Taxable Equalized Value	2,691,766,000	2,814,833,200	2,912,336,900	3,115,860,000	3,278,962,400	3,493,894,500	3,846,320,500	4,271,402,600	4,458,719,600	4,477,791,900
Assessed Direct Tax Rate	10.09	10.56	•	•	`					8.70
Total Taxable Assessed Value *	2,636,972,110	2,652,308,740	2,651,178,330	3,049,372,562	3,056,629,962	3,493,965,805	3,519,075,159	4,213,055,000	4,235,273,400	4,248,678,900
Agricultural Property	ı	i	•		1	•	1		i	t
Industrial Property	82,062,600	79,083,200	93,095,800	86,617,500	83,662,900	87,049,700	90,130,159			81,392,200
Commercial Property	845,103,610	859,636,840	839,461,230	972,192,162	975,494,762	1,060,541,305	1,078,474,900	1,327,751,500	1.347.784.400	1,358,662,700
Residential Commercial Property Property	1.709.805.900 845.103.610					·			Ţ	

Data source: Wisconsin Department of Revenue and City of West Allis Tax Files \*Note: Total Taxable Assessed Value does not include tax exempt properties; Tax exempt properties are not assigned values.

Direct & Overlapping Property Tax Rates (per \$1,000 of assessed valuation)
Last ten fiscal years
Schedule 6

	Net	Тах	Rate	29.86	30.64	31.34	27.82	28.60	26.29	26.28	22.73	23.57	23.79
		State	Tax Credit	(1.51)	(1.56)	(1.49)	(1.32)		ı	,	,	•	,
		State of	Wisconsin	0.20	0.21	0.22	0.20	0.21	0.20	0.21	0.18	0.18	0.18
Rates	Milwaukee	Metro	Sewage Distr				1.74						
Overlapping Rates		Milwaukee	County	7.11	7.44	7.40	6.52	5,13	4.56	4.65	3.98	4.09	4.17
Ó	Milwaukee	Area Technical	College	2.08									
	West Allis/	West Milw	School District	10.15	10.03	9.76	8.15	8.88	8.36	7.86	6.97	7.43	7.45
	Assessed	Total	Direct	10.09	10.56	11.35	10.48	10.56	9.69	9.95	8.49	8.65	8.70
			TID Incr	0.15									
Direct Rates		Parking	Fund	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.01	0.02	0.02
Direc		Health	Fund	ı	ı	0.61	0.92	0.80	99.0	99.0	99.0	99.0	99.0
			0,	1.19									
	City	West	Allis	8.74	9.26	9.51	8.29	8.64	7.98	8.12	6.65	6.75	6.87
1	l	Collection	Year	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
			Tax Year	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008

Data source: City of West Allis Tax File

Principal Property Tax Payers Current Year and Ten Years Ago Schedule 7

		2008	3 Asse	2008 Assessed Value	19	399 As	1999 Assessed Value
		Total Assessed		Percentage of	Total Assessed		Percentage of
Taxpayer Tv	Type of Business	Valuation	Rank	Total Assessed Valuation	Valuation	Rank	Total Assessed Valuation
Whitnall-Summit Co.	Office - Warehouse	\$42,143,100	_	1.0%	\$11,641,300	ဖ	0.4%
William Blake	Lincoln Crest Apartments	21,654,700	7	0.5%	\$15,193,780	4	0.6%
Ramco-Gershenson Prop	Towne Center - Office	19,936,300	ო	0.5%	\$17,646,380	~	0.7%
Quad Graphics	Printing Facility	18,171,800	4	0.4%	\$16,974,700	7	%9:0
Metropolitan Holding Company	The Hills Apartments	14,776,000	Ŋ	0.3%	\$11,693,720	ဌာ	0.4%
JDN West Allis Assoc	Strip Mall - Pick'n Save/Kohls	16,356,200	9	0.4%	\$16,191,800	က	0.6%
1126 West Allis Operating	Commercial - Office	14,291,700	7	0.3%	66/N		66/N
Sam's Real Estate	Sam's Club	14,155,500	00	0.3%	66/N		66/N
Centerpoint Properties -CJF2, LLC	Warehouses	12,694,500	ი	0.3%	66/N		66/N
Dayton-Hudson Corp.	Commercial - Target	12,585,900	10	0.3%	66/N		66/N
Harold Wilde	Car Dealership	12,488,800	Ţ	0.3%	66/N		66/N
James Krahn	Various Apartments	12,467,300	12	0.3%	\$8,401,750	თ	0.3%
Kenneth Hendricks	Warehouses - (HOBO)	11,864,200	<u>რ</u>	0.3%	66/N		66/N
LBS Ltd Partnership	Apartments	11,360,200	14	0.3%	\$8,294,970	10	0.3%
Home Depot	Home Depot	11,330,800	15	0.3%	\$9,044,490	7	0.3%
Charles Benidt	P&S/Storage/Gas Station	N/08		N/08	\$7,398,500	5	0.3%
Riverwood Associates	Apartments	N/08		N/08	\$7,502,950	7	0.3%
Great Lakes REIT.	Commercial - Offices	N/08		N/08	\$8,715,800	œ	0.3%
C&H Distributors	Distribution-Warehouse	N/08		N/08	\$6,709,410	15	0.3%
Resaissance Faire	Commercial - Offices	N/08		N/08	\$7,633,400	7	0.3%
Veterns Park	Apartments	N/08		N/08	\$7,123,700	4	0.3%
Total		\$246,277,000		5.8%	106,425,110		5.1%

Data Source: City of West Allis - Assessors Office

(a) Based on total Assessed Value 1999 \$2,636,972,110 2008 \$4,248,678,900
(b) This table represents the current year and ten years ago, 1999.
(c) N/08 = Not a top Principal Property Tax Payer in 2008
(d) N/99 = Not a top Principal Property Tax Payer in 1999

Property Tax Levies & Collections Last ten years Schedule 8

vy         Collection         Total         Fiscal Year of the Levy         Collections in Percentage         Collections in Percentage         Collections in Percentage         Lo Date           98         Year         Tax Levy (1)         Amount         of Levy         Years         Amount         of Levy           98         1999         86,479,030         86,357,472         99.86%         109,275         86,466,747         99.99%           99         2000         86,904,830         86,781,122         99.87%         95,214         86,466,747         99.98%           100         2001         86,904,830         86,788,122         99.87%         95,214         86,883,336         99.98%           100         2002         88,435,347         88,351,774         99.91%         58,855         88,410,629         99.97%           100         2003         89,880,473         89,777,065         99.88%         81,242         99.98%         89,880,473         99.99%           104         2005         92,976,217         92,894,180         99.91%         48,711         92,942,891         99.96%           105         2006         93,577,601         93,507,601         96,970,309         99.95%         3,458         96,973,767				Collected within the	thin the		Total Collections	ctions
Total         Percentage         Subsequent Amount         Percentage         Subsequent Amount         Percentage         Percentage <t< th=""><th></th><th></th><th></th><th>Fiscal Year of</th><th>f the Levy</th><th>Collections in</th><th>to Dat</th><th>o.</th></t<>				Fiscal Year of	f the Levy	Collections in	to Dat	o.
1999         86,479,030         86,357,472         99.86%         109,275         86,466,747           2000         85,212,076         84,912,112         99.65%         297,223         85,209,335         1           2001         86,904,830         86,788,122         99.87%         95,214         86,883,336         1           2002         88,435,347         88,351,774         99.91%         58,855         88,410,629         88,410,629           2003         89,880,473         89,777,065         99.88%         81,242         89,858,307           2004         92,096,669         92,013,615         99.91%         48,711         92,066,626           2005         92,979,217         92,894,180         99.91%         48,711         92,942,891           2006         93,577,601         93,520,763         99.94%         15,252         93,536,015           2007         97,020,376         96,970,309         99.95%         3,458         96,973,767           2009         101,348,833         101,266,466         99.92%         *         -         101,266,466	γ.	Collection	Total	, and V	Percentage	Subsequent	- Juniom V	Percentage
1999       86,479,030       86,357,472       99.86%       109,275       86,466,747         2000       85,212,076       84,912,112       99.65%       297,223       85,209,335       1         2001       86,904,830       86,788,122       99.87%       95,214       86,883,336       86,883,336         2002       88,435,347       88,351,774       99.91%       58,855       88,410,629         2003       89,880,473       89,777,065       99.88%       81,242       89,858,307         2004       92,096,669       92,013,615       99.91%       53,011       92,066,626         2005       92,979,217       92,894,180       99.91%       48,711       92,942,891         2006       93,577,601       93,520,763       99.94%       15,252       93,536,015         2007       97,020,376       96,970,309       99.95%       3,458       96,973,767         2008       101,248,833       101,266,466       99.92%       -       101,266,466         2009       102,737,198       *       *       *	ear	rear	lax Levy (1)	Amount	or Levy	reals	Amount	OI Levy
2000       85,212,076       84,912,112       99.65%       297,223       85,209,335       1         2001       86,904,830       86,788,122       99.87%       95,214       86,883,336       86,883,336         2002       88,435,347       88,351,774       99.91%       58,855       88,410,629         2003       89,880,473       89,777,065       99.88%       81,242       89,858,307         2004       92,096,669       92,013,615       99.91%       48,711       92,066,626         2005       92,979,217       92,894,180       99.91%       48,711       92,942,891         2006       93,577,601       93,520,763       99.94%       15,252       93,536,015         2007       97,020,376       96,970,309       99.95%       3,458       96,973,767         2008       101,348,833       101,266,466       99.92%       -       101,266,466         2009       102,737,198       *       *       *       *	968	1999	86,479,030	86,357,472	99.86%	109,275	86,466,747	%66.66
2001       86,904,830       86,788,122       99.87%       95,214       86,883,336         2002       88,435,347       88,351,774       99.91%       58,855       88,410,629         2003       89,880,473       89,777,065       99.88%       81,242       89,858,307         2004       92,096,669       92,013,615       99.91%       53,011       92,066,626         2005       92,979,217       92,894,180       99.91%       48,711       92,942,891         2006       93,577,601       93,520,763       99.94%       15,252       93,536,015         2007       97,020,376       96,970,309       99.95%       3,458       96,973,767         2008       101,348,833       101,266,466       99.92%       -       101,266,466         2009       102,737,198       *       *       *       *	666	2000	85,212,076	84,912,112	89.65%	297,223	85,209,335	100.00%
2002       88,435,347       88,351,774       99.91%       58,855       88,410,629         2003       89,880,473       89,777,065       99.88%       81,242       89,858,307         2004       92,096,669       92,013,615       99.91%       53,011       92,066,626         2005       92,979,217       92,894,180       99.91%       48,711       92,942,891         2006       93,577,601       93,520,763       99.94%       15,252       93,536,015         2007       97,020,376       96,970,309       99.95%       3,458       96,973,767         2008       101,348,833       101,266,466       99.92%       -       101,266,466         2009       102,737,198       *       *       *	000	2001	86,904,830	86,788,122	99.87%	95,214	86,883,336	99.98%
2003       89,880,473       89,777,065       99.88%       81,242       89,858,307         2004       92,096,669       92,013,615       99.91%       53,011       92,066,626         2005       92,979,217       92,894,180       99.91%       48,711       92,942,891         2006       93,577,601       93,520,763       99.94%       15,252       93,536,015         2007       97,020,376       96,970,309       99.95%       3,458       96,973,767         2008       101,348,833       101,266,466       99.92%       -       101,266,466         2009       102,737,198       *       *       *	901	2002	88,435,347	88,351,774	99.91%	58,855	88,410,629	%26.66
2004       92,096,669       92,013,615       99.91%       53,011       92,066,626         2005       92,979,217       92,894,180       99.91%       48,711       92,942,891         2006       93,577,601       93,520,763       99.94%       15,252       93,536,015         2007       97,020,376       96,970,309       99.95%       3,458       96,973,767         2008       101,348,833       101,266,466       99.92%       -       101,266,466         2009       102,737,198       *       *       *	02	2003	89,880,473	89,777,065	99.88%	81,242	89,858,307	99.98%
2005       92,979,217       92,894,180       99.91%       48,711       92,942,891         2006       93,577,601       93,520,763       99.94%       15,252       93,536,015         2007       97,020,376       96,970,309       99.95%       3,458       96,973,767         2008       101,348,833       101,266,466       *       *       *         2009       102,737,198       *       *       *	03	2004	92,096,669	92,013,615	99.91%	53,011	92,066,626	99.97%
2006       93,577,601       93,520,763       99.94%       15,252       93,536,015         2007       97,020,376       96,970,309       99.95%       3,458       96,973,767         2008       101,348,833       101,266,466       99.92%       -       101,266,466         2009       102,737,198       *       *       *	904	2005	92,979,217	92,894,180	99.91%	48,711	92,942,891	%96.66
2007 97,020,376 96,970,309 99.95% 3,458 96,973,767 2008 101,348,833 101,266,466 99.92% - 101,266,466 2009 102,737,198 * *	905	2006	93,577,601	93,520,763	99.94%	15,252	93,536,015	%96.66
2008 101,348,833 101,266,466 99.92% - 101,266,466 9 2009 102,737,198 * * * * * * *	900	2007	97,020,376	96,970,309	99.95%	3,458	96,973,767	99.95%
2009 102,737,198 * * * *	700	2008	101,348,833	101,266,466	99 92%	,	101,266,466	99.92%
	908	2009	102,737,198	*	*	*	*	0.00%

Data source: City of West Allis Finance Division Records

<sup>\*</sup> Data for the 2009 collection year is not yet available. (1) Includes all special assessments and charges placed on tax roll for all taxing entities.

City of West Allis

Ratios of General Bonded Net Debt Outstanding Chart 1 Ratios of General Bonded Net Debt and Bond Anticipation Notes (BAN's) Outstanding Chart 2 Last ten years Schedule 9

	Net General	<b>Bonded Debt</b>	Per Capita	976.81	938.18	921.10	935.29	840.71	960.60	964.60	959.43	944.54	969.03		Net General	<b>Bonded Debt</b>	and BAN	Per Capita	976.81	938.18	921.10	935.29	840.71	1,105.22	1,222.80	1,257.36	1,229.34	1,237.46
			<b>Population</b>	63,769	63,322	61,254	61,114	60,923	60,607	60,515	60,300	60,410	60,370					Population	63,769	63,322	61,254	61,114	60,923	60,607	60,515	60,300	60,410	60,370
Ratio of	General Bonded	Debt to Equalized	Property Value	2.31%	2.11%	1.94%	1.83%	1.56%	1.67%	1.52%	1.35%	1.28%	1.31%	Ratio of	General Bonded	and BAN	Debt to Equalized	Property Value	2.31%	2.11%	1.94%	1.83%	1.56%	1.92%	1.92%	1.78%	1.67%	1.67%
	Total Taxable	Equalized	<u>Value</u>	2,691,766,000	2,814,833,200	2,912,336,900	3,115,860,000	3,278,962,400	3,493,894,500	3,846,320,500	4,271,402,600	4,458,719,600	4,477,791,900			Total Taxable	Equalized	Value	2,691,766,000	2,814,833,200	2,912,336,900	3,115,860,000	3,278,962,400	3,493,894,500	3,846,320,500	4,271,402,600	4,458,719,600	4,477,791,900
	Net	General	Bonded Debt	62,289,933	59,407,372	56,420,760	57,159,047	51,218,342	58,219,167	58,372,785	57,853,737	57,059,470	58,500,565			Bonded Debt	and	BAN's	62,289,933	59,407,372	56,420,760	57,159,047	51,218,342	66,984,167	73,997,785	75,818,737	74,264,470	74,705,565
	Designated	Funds for	Debt Service	t	331,464	587,716	88,084	57,218	1,058,313	1,193,095	1,567,709	1,226,225	763,508			Bond	Anticipation	Notes	J	ı			1	8,765,000	15,625,000	17,965,000	17,205,000	16,205,000
	Total	General	Bonded Debt	62,289,933	59,738,836	57,008,476	57,247,131	51,275,560	59,277,480	59,565,880	59,421,446	58,285,695	59,264,073			Net	General	<b>Bonded Debt</b>	62,289,933	59,407,372	56,420,760	57,159,047	51,218,342	58,219,167	58,372,785	57,853,737	57,059,470	58,500,565
										2002							Fiscal	Year	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008

Data sources: Equalized Value - Wisconsin Department of Revenue Estimated Population - Wisconsin Department of Administration Debt - City of West Finance Division records

Ratios of Outstanding Debt by Type Last ten years Schedule 10

									841.65					
		Percentage	of Personal	Income	0.63%	0.63%	0.75%	0.86%	%99'0	0.76%	0.88%	0.98%	1.11%	*
			Primary	$\mathbf{v}$										
Business Activities		General	Obligation	Bonds/Notes	6,591,652	6,811,413	8,015,106	8,939,073	6,860,496	7,982,301	9,478,624	10,995,541	12,611,875	15,247,500
	Total	Bond	Anticipation	Notes (BAN)		1	,	•	1	8,765,000	15,625,000	17,965,000	17,205,000	16,205,000
	BAN's	Tax	Increment	Districts		•	1	•	•	5,505,000	12,835,000	15,865,000	15,865,000	15,865,000
	BAN's	General	City	Pension	1		1	1	•	3,260,000	2,790,000	2,100,000	1,340,000	340,000
nental Activities	Total	General	Obligation	Bonds/Notes	55,698,281	52,927,423	48,993,370	48,308,058	44,415,064	51,295,150	50,087,256	48,425,905	45,673,820	44,016,573
Governmenta			West-Allis			27,850,000	25,140,000	22,915,000	20,565,000	18,010,000	15,380,000	12,645,000	10,595,000	8,470,000
		Tax	Increment	Districts	10,232,113	9,658,215	9,116,876	10,393,111	8,649,885	12,145,026	13,681,183	15,067,662	14,712,282	14,483,420
			General	ð	15,021,168	15,419,208	14,736,494	14,999,947	15,200,179	21,140,124	21,026,073	20,713,243	20,366,538	21,063,153
			Fiscal	Year	1999	2000	2001	2002	2003	2004	2002	2006	2007	2008

Data source: Wisconsin Department of Revenue and Wisconsin Department of Administration \*Note: Data for 2008 Personal Income is not yet available.

Legal Debt Margin Information - Required Debt Last ten years Schedule 11

	1999	2000	2004	2002	2003	7000	H000	2000	7000	0000
	1			7003	2007	1007	7777	2002	7007	2009
Equalized Value of Real and Personal Property	2.891,766,000	2,814,833,200	2,912,336,900	3,115,860,000	3,278,962,400	3,493,894,500	3,846,320,500	4,271,402,600	4,458,719,600	4,477,791,900
General Obligation Debt Limit Five (5) Percent of Equalized Valuation per Section 67.03 of the Wisconsin Statutes	134,588,300	140,741,660	145,616,845	155,793,000	163,948,120	174,694,725	192,316,025	213,570,130	222,935,980	223,889,595
Amount of Debt Applicable to Debt Limitation: General Obligation Bonds/Notes Less: Amount Available for Financing GO Debt	62,289,933	59,738,836	57,008,476 (587,716)	57,247,131	51,275,560 (57,218)	59,277,480	59,565,880 (1,193,095)	59,421,446	58,285,695	59,264,073
Net O/S GO Debt Applicable to Debt Limitation	62,289,933	59,407,372	56,420,760	57,159,047	51,218,342	58,219,167	58,372,785	57,853,737	57,059,470	58,500,565
Legal margin for New Debt	72,298,367	81,334,288	89,196,085	98,633,953	112,729,778	116,475,558	133,943,240	155,716,393	165,876,510	165,389,030
Total net debt applicable to the limit as a percentage of debt limit	46.28%	42.21%	38.75%	36.69%	31.24%	33,33%	30.35%	27.09%	25.59%	26.13%
Only incluedes debt required under state law.										
Source: City of West Allis Finance Division Records										

Debt Margin Information - All Debt Last ten years Schedule 11a

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
Equalized Value of Real and Personal Property	2,691,766,000	2,814,833,200	2,912,336,900	3,115,860,000	3,278,962,400	3,493,894,500	3,846,320,500	4,271,402,600	4,458,719,600	4,477,791,900
General Obligation Debt Limit Five (5) Percent of Equalized Valuation per Section 67.03 of the Wisconsin Statutes	134,588,300	140,741,660	145,616,845	155,793,000	163,948,120	174,694,725	192,316,025	213,570,130	222,935,980	223,889,595
Amount of Debt Applicable to Debt Limitation: General Obligation Bonds/Notes	62,289,933	59,738,836	57,008,476	57,247,131	51,275,560	59,277,480	59,565,880	59,421,446	58,285,695	59,264,073
Bond Anticipation Notes/Bonds		- 4007		, 60	- 107	8,765,000	15,625,000	17,965,000	17,205,000	16,205,000
Less, Amount Available for Financing GC Debt Net O/S GO Debt Applicable to Debt Limitation	62,289,933	59,407,372	56,420,760	57,159,047	51,218,342	66,984,167	73,997,785	75,818,737	(1,226,225) 74,264,470	(763,508) 74,705,565
Legal margin for New Debt	72,298,367	81,334,288	89,196,085	98,633,953	112,729,778	107,710,558	118,318,240	137,751,393	148,671,510	149,184,030
Total net debt applicable to the limit as a percentage of debt limit	46.28%	42.21%	38.75%	36.69%	31.24%	38.34%	38.48%	35.50%	33.31%	33.37%

Includes Anticipation Notes although not required under state law.

Data source: City of West Allis Finance Division Records

Computation of Direct. Overlapping, and Underlying Debt Current Year and Ten Years Prior Schedule 12

Amount Applicable to City	74,705,565	3,185,949	25,304,388	16,768,791	52,865,219	98,124,347	172,829,912
Percentage Applicable to City	100%	5.41%	6.56%	86.06%	6.71%		
12/31/2008 General Obligation Bonded Debt Outstanding	74,705,565	58,890,000	385,737,619	19,485,000	787,857,218	1,251,969,837	1,326,675,402
Governmental Unit	City - all outstanding debt (schedule 11a)	Miwaukee Area Technical College	Milwaukee County	West Allis/West Milwaukee School District	Miwaukee Metropolitan Sewage District	Total Overlapping	Total Direct and Overlapping Debt

Percentage based on equalized value of the City as it relates to the over all value of each district

Data source: By Stifel, Nicolaus & Company, Incorporated - financial consultants from information provided by the individual taxing units.

Governmental Unit	12/31/1998 General Obligation Bonded Debt Outstanding	Percentage Applicable to City	Amount Applicable to City	
City - all outstanding debt (schedule 11a)	62,289,933	100%	62,289,933	
Miwaukee Area Technical College	83,055,000	6.09%	5,058,050	
Milwaukee County	497,028,076	7.59%	37,724,431	
West Allis/West Milwaukee School District	8,640,000	87.34%	7,546,176	
Milwaukee Metropolitan Sewage District	412,443,947	7.59%	31,304,496	
Total Overlapping	1,001,167,023		81,633,152	
Total Direct and Overlapping Debt	1,063,456,956		143,923,085	

Percentage based on equalized value of the City as it relates to the over all value of each district

Data source: By Evenspm Dodge Inc. financial consultants form information provided by the individual taxing units.

Demographic & Economic Statistics Last ten years Schedule 13

	Rates	State of	Visconsin	3.10%	3.40%	4.40%	5.30%	2.60%	2.00%	4.80%	4.70%	4.60%	2.80%
	Unemployment Rates	Milwaukee	County	3.80%	4.20%	5.30%	%09'9	7.00%	6.30%	2.80%	2.70%	5.40%	6.50%
Per Capita	me	State of	Wisconsin	19,657	20,503	20,091	19,809	20,606	21,055	22,214	23,845	24,374	*
	Adjusted Gross Income	Milwaukee	County	17,400	18,067	18,083	17,492	17,900	18,240	19,372	20,782	21,603	*
	Adjuste	City	of West Allis	16,302	17,031	17,551	17,088	17,096	17,316	17,771	18,612	18,883	*
	Personal	Income	(in thousands)	1,039,562,238	1,078,436,982	1,075,068,954	1,044,316,032	1,041,539,608	1,049,470,812	1,075,412,065	1,122,303,600	1,140,722,030	*
			Population	63,769	63,322	61,254	61,114	60,923	60,607	60,515	900'300	60,410	60,370
			Year	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008

\*: not available at this time

Data source: Per Capita Adjusted Gross Income - Wisconsin Department of Revenue Data source: Unemployment Rates - Wisconsin Department of Workforce Development

Principal Employers Current year and ten years prior Schedule 14

			2008			1999	
				Percentage of Total County			Percentage of Total County
Employer	Type of Business	Employees	Rank	Employment	Employees	Rank	Employment
West Allis Memorial Hospital	Regional Hospital	1,671	-	0.38%	1,194	<del>-</del>	0.26%
West Allis School District	Elementary/Secondary Education	950	2	0.21%	985	ო	0.21%
Quad Graphics	Commercial Printer	935	က	0.21%	1,000	7	0.22%
City of West Allis	Municipal Government	515	4	0.12%	561	ဖ	0.12%
Anthem Blue Cross	Health Insurance	475	2	0.11%	66/N		66/N
Broodale Senior Living (previously Alterra)	Assisted Care Health Provider	343	9	0.08%	66/N		66/N
Covenant Health Systems	Health Care Services	332	7	0.07%	125	19	0.03%
Village of Manor Park	Nursing Home & Retirement Facility	302	œ	0.07%	66/N		66/N
Aurora Visit Nurses Assn. Of Milwaukee	Social Service Agency	293	თ	0.07%	100	23	0.02%
US Bank	Banking Services	261	10	0.06%	66/N		66/N
Sullivan/Schein Dental Products	Dental Equipment Distributor	256	7:	0.06%	190	7	0.04%
Motor Castings Company	Foundry	225	12	0.05%	180	12	0.04%
Milwaukee Technical Area College	Technical College	214	13	0.05%	66/N		66/N
Chr. Hansen Lab, Inc.	Food Additive Manufacturer	207	4	0.05%	200	თ	0.04%
Grebes Bakery	Commercial Bakery	196	15	0.04%	168	15	0.04%
Wilde Toyota	Auto Dealership	195	16	0.04%	140	18	0.03%
Metal Technologies (Milwaukee Ductile Iron Inc)	Foundry	187	17	0.04%	563	5	0.12%
C & H Distributors	Industrial Products Direct Marketer	179	8	0.04%	170	13	0.04%
Rogers Memorial Hospital	Psychiatric Hospital	173	19	0.04%	107	22	0.02%
Mitchell Manor/Meadowmere Campus	Assisted Living	160	20	0.04%	66/N		66/N
Poblocki & Sons	Custom Electrical Signs	157	21	0.04%	120	21	0.03%
ReGENco	Fabrication/Repair Turbines	148	22	0.03%	66/N		66/N
Unit Drop Forge Company	Iron, Steel Forgings	140	23	0.03%	153	16	0.03%
Colders Furniture Showplace	Furniture/Appliance Dealershíp	138	24	0.03%	170	4	0.04%
International Auto's	Auto Dealership	134	25	0.03%	66/N		66/N
Siemens Power Corporation	Fossil Fuel Devel. Gas and Steam Turbine Mfg.	N/08		N/08	068	4	0.19%
C.D. Baird Company	Point-of-Purchase Displays	N/08		N/08	363	7	0.08%
Sentry-Creswood Bakery	Commerical Bakery	N/08		N/08	268	ø	0.06%
Pressed Steel Tank Company	High Pressure Tnakx	N/08		N/08	192	10	0.04%
American Industrial	Industrial Laundry	80/N		N/08	150	17	0.03%
Wisconsin Machine Tool	Machine Tool Manufacturer	N/08		N/08	125	20	0.03%
K-Mart	Retail Department Store	N/08		N/08	100	24	0.02%
Maximus	Consulting & Program Services	N/08		N/08	109	22	0.02%
Total	•	8,786	l	2.04%	8,323		1.79%
			II				

Data source: City of West Aliis - telephone survey of employers within the City Wisconsin Worknet - htt://worknet wisconsin.gov/worknet - for Milwaukee County Labor Information

<sup>(</sup>a) N/08 = Not a top Employer in 2008 (b) N/99 = Not a top Employer in 1999

Various Statistics Last ten years Schedule 15

General Government - City Employees - Full Time Equivelents

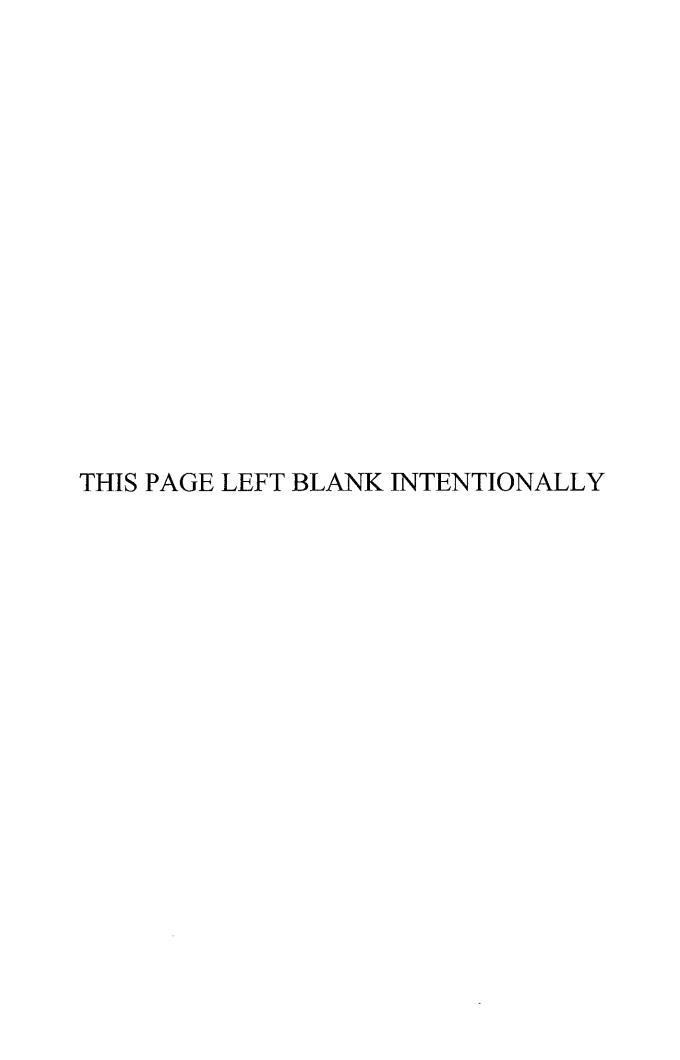
	1999	2000	2001	Fiscal Year 2002	2003	2004	2005	2006	2007	2008
	,			,						10
Mayou	CZ:	27	C7:	27.	C7 :	67.	C7-1	C7:	67	3.
City Attorney	6.50	6.50	9.00	900	6.00	5.50	5.87	5.87	6.05	6.05
Municipal Court	2.75	2.75	2.75	2.75	2.75	2.75	2.75	2.75	2.75	2.75
City Assessor	6.00	6.00	9.00	6.00	9.00	5.75	5.75	5.75	5.75	5.75
Administration										
Administrative Office	1.75	1.75	1.75	1.75	1.75	1.75	1.75	1.75	1.75	1.75
Information Services	6.00	6.50	2.00	6.75	7.75	6.75	7.00	7.30	7.30	7.30
Purchasing/Central Services	6.50	6.00	00'9	6.00	6.00	6.00	9.00	6.00	6.00	9.00
Human Resources	4.35	4.40	4.50	4.50	4.50	4.25	4.25	4.25	4.25	4.25
Finance	5.95	5.90	5.90	5.90	5.90	5.90	5.90	5,85	5.85	5.85
Clerk/Treasurer	800	8.00	800	000	8 00	900	9 00	900	900	5 75
Police Denatment	161.00	162.00	162.00	162.00	162.00	159.00	159.00	158.00	154.00	154.00
Fire Department	110 00	119.00	119.00	130.00	119.00	116.00	13.00	12.00	2 5	1100
Dissoine (Denotations)	30.00	19.00	20.00	20.00	20.6	6.00	2.00	2.5	20.00	200
Flaming (Development)	56.2	75.31	S 6		6.	/o:- ;	0/.	07.1	0 (	0 (
Building Inspection & Zoning	11.80	11.90	12.00	12.00	12.00	12.00	12.00	12.00	11.50	11.50
Health Department	26.45	26.45	26.45	26.45	26.45	25.54	24.35	24.35	24.81	24.81
Senior Center	3.00	3.00	3.00	3.00	3.00	2.50	2.50	2.50	2.10	2.10
Public Library	23.80	23.80	23.80	23.80	24.80	23.80	22.80	22.30	22.30	22.30
Public Works										
Administrative Office	5.00	5.00	4.75	4.75	4.75	4.75	4.50	4.50	4.50	4.50
Building and Electrical	32.00	32.00	32.00	32.00	32.00	31.00	30.00	30.00	30.00	30.00
Street and Sanitation	67.00	67.50	67.75	67.50	67.50	90.00	57.00	56.25	56.00	56.00
Forestry	16.50	16.50	16.50	16.75	16.75	16.75	16.75	16.75	15.75	15.75
Equipment Repair	15.00	14.00	14.00	14.00	14.00	14.00	13.00	13.00	13.00	13.00
Recyclina	1.00	00'0	0.00	000	0.00	0.00	00.0	000	000	0.00
inventory Services Recyclino	200	200	5.00	5.00	5.00	5.00	5.00	90 90	200	500
Engineering	22 00	21.00	21.00	21.00	20.00	18 00	18.00	18.00	18.00	18.00
Total	559.95	558.57	558.35	558.10	559.02	536.11	526.20	524.20	515.69	515.44
Public Safety										
Police Stations	-	-	-	-	<del>-</del>	-	-	-	-	-
Police Sub Station	0	0	0	0	0	0	0	<del>-</del> 1	-	<b>4</b> 1
Fire Stations	m	ო	ო	က	ო	က	ന	ო	ო	ო
Public Works/Engineering										
Streets (miles)	194	194	194	194	194	194	194	194	194	194
Alleys (miles)	43	43	43	43	43	43	43	43	43	43
Side Walkes (miles)	278	278	278	278	278	278	278	278	278	278
Sanitary Sewer (miles)	177	177	177	177	177	177	177	177	177	177
Storm Sewer (miles)	152	152	152	152	152	152	152	152	152	152
Street Lights	7,086	7,086	7,086	7,086	7,086	7,086	7,086	7,086	7,086	7,086
Alley Lights	756	756	756	756	756	756	756	756	758	756
City owned parking lots	40	40	40	40	40	40	40	40	9	9
Parking Stalls	1,339	1,339	1,339	1,339	1,339	1,339	1,339	1,339	1,339	1,339
Water Utility										
Number of feet of Water Main	1,098,054	1,099,582	1,099,582	1,099,768	1,100,995	1,100,995	1,101,346	1,102,207	1,102,205	1,102,466
Number of Hydrants	2,608	2,609	2,609	2,610	2,621	2,622	2,622	2,622 5 659 540	2,623 5 523 307	2,619
Mater Storage	Č	50.5	5	0,222,002	20,7,042,0	0,01	2,027	00000	0,020,000	לימלי לימלים
Tower - 84th and National - gailons	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000
Tower - 116th and Rodgers - gallons	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000	1,500,000
Underground - 96th and Mitchell - gailons	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000

Operating Indicators by Program/Function Seven Year Trend Schedule 16

			Fiscal Year				
	2002	2003	2004	2005	2006	2007	2008
Public Safety							
Fire							
Alarm Data							
Fire	N/A	227	194	234	184	172	160
Rupture/Explosion	N/A	7	3	8	5	2	3
Hazardous Condition	N/A	182	233	254	245	231	243
Service	N/A	377	316	403	382	392	453
Good Intent	N/A	246	240	224	267	289	269
False Alarms	N/A	388	411	418	532	515	496
Weather	N/A	3	-	4	2	1	16
Other	N/A	4	6	4	5	1	3
Total Alarm	-	1,434	1,403	1,549	1,622	1,603	1,643
Emergency Medical Services							
Paramedic Unit (Advance Life)	N/A	775	939	1,194	1,209	1,310	1,400
Fire Rescue Unit (Basic Life)	N/A	3,200	3,385	3,777	3,747	3,424	3,587
Other Units on Scene	N/A	5	81	50	60	92	80
Total Patient Transports		3,980	4,405	5,021	5,016	4,826	5,067
Durant of Fire Presenting Asticity			•				
Bureau of Fire Prevention Activity	0.000	0.040	0.000	0.000	0.540	0.643	8,516
Compliance Inspections	8,090	8,642	8,399	8,628	8,546	8,613 397	361
Plan Reviews	121	218	340	427	433		
Site Inspections	54	146	173	211	286	214	273
General Government							
Building Permits Issued	1,242	1,761	1,928	1,919	1,811	1,648	1,649
Building Permit Value	21,107,063	32,734,798	50,029,340	62,729,841	38,452,724	50,101,452	39,108,752
Library							
Registered Borrowers	42,252	39,305	41,720	33,402	35,172	37,500	34.116
References	57,028	56,371	58,845	55,301	51,766	47,642	68,194
Library Visits	269,328	34,436	349,544	358,956	339,612	294,528	287,970
Circulation Transactions	795,905	786,414	734,253	745,932	764,674	718,185	688,048
Items Loaned	45,290	66,616	82,264	88,446	91,099	58,875	48,001
Items Received	36,790	43,213	47,649	46,166	49,513	54,709	51,005
Library Collection	00,.00	.0,2.0	,	,	,	,	,
Books Owned	208,101	212,063	215,767	218,251	224,868	218,567	217,983
Audio Materials	12,639	12,702	12,634	13,225	13,526	14,200	14,611
Data Bases	12,000	12,102	12,004	10,220	10,023	10	19
Video Materials	10.655	12,260	12,993	14,270	14,859	14,883	14,114
Subscriptions	438	363	372	398	396	439	357
Other - Includes Electronic Format	727	303 878	616	984	1,001	985	1,044
Other - includes Electronic Format	121	010	010	<del>304</del>	1,001	900	1,0-14

Operating Indicators by Program/Function Seven Year Trend Schedule 16

		Fiscal Year				
2002	2003	2004	2005	2006	2007	2008
17,382	17,377	17,367	17,343	17,365	•	17,385
2,032	2,027	2,032	2,040	2,043		2,038
80	82	81	80	75	73	70
N/A	N/A	N/A	N/A	N/A	N/A	79_
19,494	19,486	19,480	19,463	19,483	19,499	19,572
1,156,716	1,148,136	1,130,735	1,149,784	962,445	1,044,385	1,021,885
642,621	638,303	622,127	611,083	640,416	623,803	653,641
323,796	320,467	330,502	254,734	266,289	222,001	177,749
N/A	N/A	N/A	N/A	N/A	N/A	128,421
2,123,133	2,106,906	2,083,364	2,015,601	1,869,150	1,890,189	1,981,696
2,471,341	2,537,559	2,392,526	2,503,403	2,314,713	2,295,387	2,322,908
2,271,341	2,279,692	2,217,056	2,127,055	2,065,367	2,016,007	1,981,696
172,994	228,380	143,552	325,442	208,324	206,585	213,365
7%	9%	6%	13%	9%	9%	9%
905,305	1,070,128	972,296	1,056,791	1,002,582	1,115,140	1,169,460
	17,382 2,032 80 N/A 19,494 1,156,716 642,621 323,796 N/A 2,123,133 2,471,341 2,271,341 172,994 7%	2002 2003  17,382 17,377 2,032 2,027 80 82 N/A N/A 19,494 19,486  1,156,716 1,148,136 642,621 638,303 323,796 320,467 N/A N/A 2,123,133 2,106,906  2,471,341 2,537,559 2,271,341 2,279,692 172,994 228,380 7% 9%	17,382 17,377 17,367 2,032 2,027 2,032 80 82 81 N/A N/A N/A 19,494 19,486 19,480  1,156,716 1,148,136 1,130,735 642,621 638,303 622,127 323,796 320,467 330,502 N/A N/A N/A 2,123,133 2,106,906 2,083,364  2,471,341 2,537,559 2,392,526 2,271,341 2,279,692 2,217,056 172,994 228,380 143,552 7% 9% 6%	2002         2003         2004         2005           17,382         17,377         17,367         17,343           2,032         2,027         2,032         2,040           80         82         81         80           N/A         N/A         N/A         N/A           19,494         19,486         19,480         19,463           1,156,716         1,148,136         1,130,735         1,149,784           642,621         638,303         622,127         611,083           323,796         320,467         330,502         254,734           N/A         N/A         N/A         N/A           2,123,133         2,106,906         2,083,364         2,015,601           2,471,341         2,537,559         2,392,526         2,503,403           2,271,341         2,279,692         2,217,056         2,127,055           172,994         228,380         143,552         325,442           7%         9%         6%         13%	2002         2003         2004         2005         2006           17,382         17,377         17,367         17,343         17,365           2,032         2,027         2,032         2,040         2,043           80         82         81         80         75           N/A         N/A         N/A         N/A         N/A           19,494         19,486         19,480         19,463         19,483           1,156,716         1,148,136         1,130,735         1,149,784         962,445           642,621         638,303         622,127         611,083         640,416           323,796         320,467         330,502         254,734         266,289           N/A         N/A         N/A         N/A         N/A           2,123,133         2,106,906         2,083,364         2,015,601         1,869,150           2,471,341         2,537,559         2,392,526         2,503,403         2,314,713           2,271,341         2,279,692         2,217,056         2,127,055         2,065,367           172,994         228,380         143,552         325,442         208,324           7%         9%         6%         13%	2002         2003         2004         2005         2006         2007           17,382         17,377         17,367         17,343         17,365         17,387           2,032         2,027         2,032         2,040         2,043         2,039           80         82         81         80         75         73           N/A         N/A         N/A         N/A         N/A         N/A         N/A           19,494         19,486         19,480         19,463         19,483         19,499           1,156,716         1,148,136         1,130,735         1,149,784         962,445         1,044,385           642,621         638,303         622,127         611,083         640,416         623,803           323,796         320,467         330,502         254,734         266,289         222,001           N/A         N/A         N/A         N/A         N/A         N/A         N/A           2,123,133         2,106,906         2,083,364         2,015,601         1,869,150         1,890,189           2,471,341         2,537,559         2,392,526         2,503,403         2,314,713         2,295,387           2,271,341         2,279,692



ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR BASIC FINANCIAL STATEMENTS



### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF BASIC FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Common Council City of West Allis, Wisconsin Milwaukee County, Wisconsin

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of West Allis, Wisconsin as of and for the year ended December 31, 2008, which collectively comprise the City of West Allis' basic financial statements and have issued our report thereon dated June 23, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of West Allis, Wisconsin's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion of the effectiveness of the City of West Allis, Wisconsin's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of West Allis, Wisconsin's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.





Compliance and Other Matters

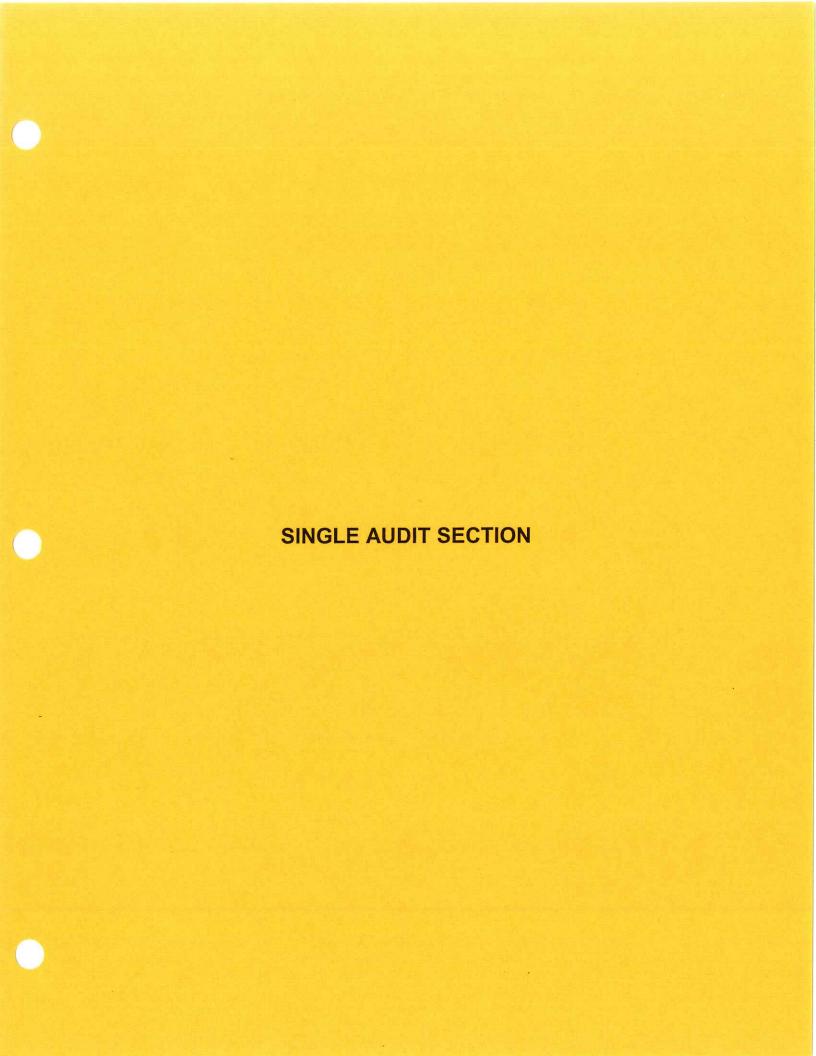
As part of obtaining reasonable assurance about whether the City of West Allis, Wisconsin's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of basic financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City of West Allis, Wisconsin in a separate letter dated June 23, 2009.

This report is intended solely for the information and use of the Mayor and City Council and is not intended to be and should not be used by anyone other than these specified parties.

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Certified Public Accountants Green Bay, Wisconsin June 23, 2009





# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 AND STATE SINGLE AUDIT GUIDELINES

To the Honorable Mayor and Common Council City of West Allis Milwaukee County, Wisconsin

Compliance

We have audited the compliance of the City of West Allis, Wisconsin, with the types of compliance requirements described in the *U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* and the *State Single Audit Guidelines* issued by the State of Wisconsin that are applicable to its major federal and state programs for the year ended December 31, 2008. The City of West Allis, Wisconsin's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal and state programs is the responsibility of the City of West Allis, Wisconsin's management. Our responsibility is to express an opinion on the City of West Allis, Wisconsin's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration. Those standards, OMB Circular A-133 and the *State Single Audit Guidelines* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the City of West Allis, Wisconsin's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of West Allis, Wisconsin's compliance with those requirements.

In our opinion, the City of West Allis, Wisconsin, complied, in all material respects, with the requirements referred to above that are applicable to its major federal and state programs for the year ended December 31, 2008.

Internal Control Over Compliance

The management of the City of West Allis, Wisconsin, is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal and state programs. In planning and performing our audit, we considered the City of West Allis, Wisconsin's internal control over compliance with requirements that could have a direct and material effect on a major federal or state program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of West Allis, Wisconsin's internal control over compliance.





A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal and state program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal and state program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal and state program that is more than inconsequential will not be prevented or detected by the City of West Allis, Wisconsin's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal and state program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the entity's internal control that might be significant deficiencies or material weaknesses as defined above. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the City Council, management and federal and state awarding agencies, and is not intended to be and should not be used by anyone other than these specified parties.

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Certified Public Accountants Green Bay, Wisconsin June 23, 2009

CITY OF WEST ALLIS, WISCONSIN Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2008

	Foderal	(beinook)		Accrised		
Grantor Agency/Pass-through	CFDA	Deferred Deferred	Cash	(Deferred)	Total	Total
Agency/Program Inte	Number	1/1/08	Keceipts	12/31/08	Kevennes	Expenditures
U.S. DEPARTMENT OF AGRICULTURE Passed through Wisconsin Department of Health and Family Services Supplemental Food Program for Women, Infants and Children	10.557	_	\$ 186,279	\$ 25,551	\$ 175,170	\$ 175,170
Total U.S. Department of Agriculture		(36,660)	186,279	25,551	175,170	175,170
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT Direct Programs						
Community Development Block Grants	14.218	(564,422)	1,540,615	201,530	1,177,723	1,177,723
Section 8 Housing Choice Vouchers Passed through Milwaukee County	14.871	ì	2,579,965	•	2,579,965	2,579,965
HOME Investment Partnerships Program Total U.S. Department of Housinα and Urban Development	14.239	(60,573)	132,384	41,203	3.870.702	113,014
U.S. DEPARTMENT OF JUSTICE						
Public Safety Partnerships and Community Policing Grants	16.710		15 750		15 750	15 750
Passed through WI Department of Justice		ı	2,7 20	ı	00,'01	007,01
Passed through Milwaukee County	Î		0	1	i i	0
Byrne Memorial Justice Assistance Grant Passed through the City of Milwaukee	16.738	ı	23,119	10,780	55,899	33,899
Byrne Memorial Justice Assistance Grant						
Safe Streets Initiative #2007-DD-BX-0626  Descent through Wisconsin Denortheant of Administration	16.738	I	3,910	7,673	11,583	11,583
Office of Justice Assistance						
Anti-Gang Initiatiative Safe Neighborhoods Initiative - Project #2006-AE-01-2122	16.744	(10.490)	52.227	9.087	50.824	50.824
Total U.S. Department of Justice		(10,490)	92,006	27,540	112,056	112,056
U.S. DEPARTMENT OF TRANSPORTATION Passed through Wisconsin Department of Transportation Highway Safety	20.600					
		(26,293)	26,293	1	1	1
Speed & Other Aggressive Driving Enforcement #0938-04-05		(454)	20,000	' '	19,546	19,546
Speed & Other Aggressive Driving Enforcement #0939-04-05		, ,	- 17	979	525	525
Alconol Enforcement #0938-41-12 Alcohol Enforcement #0939-41-08		(759)	/88//L	1,292	17,460	17,460
Total U.S. Department of Transportation		(27,284)	64,290	1,817	38,823	38,823

(Continued)

CITY OF WEST ALLIS, WISCONSIN Schedule of Expenditures of Federal Awards (Continued) For the Year Ended December 31, 2008

Grantor Agency/Pass-through Agency/Program Title	Federal CFDA Number	(Accrued) Deferred 1/1/08	Cash	Accrued (Deferred) 12/31/08	Total	Total Expenditures
U.S. ENVIRONMENTAL PROTECTION AGENCY Direct Program Brownfields Assessment and Cleanup Cooperative Agreements Project #BF-96590801-0 Project #BF-00E44901-00 Total U.S. Department of Justice	66.818		122,621	60,033 60,033	122,621 60,033 182,654	122,621 60,033 182,654
FEDERAL EMERGENCY MANAGEMENT AGENCY Passed through Wisconsin Department of Military Affairs Public Assistance Grants Total Federal Emergency Management Agency	83.544	1	84,608 84,608	68,162 68,162	152,771	152,771 152,771
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed through Wisconsin Department of Health and Family Services Public Health Emergency Preparedness Immunization Grants	93.069 93.268		29,192 15,526	36,789	65,981 15.526	65,981 15.526
CDC Investigations and Technical Assistance Medical Assistance Program	93.283 93.778	(1,318)	15,023 1,736	, ,	13,705	13,705
National Bioterrorism Hospital Preparedness Program Preventive Health and Health Services Block Grant Maternal and Child Health Services Block Grant	93.889 93.991 93.994	1,400	, 8,896 26,501	. 88	1,400 8,898 26,503	1,400 8,898 26,503
Passed through the City of Wauwatosa CDC Investigations and Technical Assistance Passed through Community Advocates Inc	93.283	1	5,400	r	5,400	5,400
Fassed unough Community Advocates, inc. Block Grants for Prevention and Treatment of Substance Abuse Total U.S. Department of Health and Human Services	93.959	(8,167) (8,085)	30,752 133,026	10,909	33,494 172,643	33,494 172,643
U.S. DEPARTMENT OF HOMELAND SECURITY Passed through Wisconsin Department of Health and Family Services Assisstance to Firefighters Grant EMS Vehicle Acquisition Program Total U.S. Department of Homeland Security	97.044	1 1	13,910		13,910	13,910
EXECUTIVE OFFICE OF THE PRESIDENT Direct Program High Intensity Drug Trafficking Area Program TOTAL FEDERAL FINANCIAL ASSISTANCE	N/A	(416,770) \$ (1.124,284) \$	1,443,575	341,395 \$ 814,933	1,368,200	1,368,200

The notes to the schedules of expenses of federal awards and state financial assistance are an integral part of these schedules.

# CITY OF WEST ALLIS, WISCONSIN Schedule of State Financial Assistance For the Year Ended December 31, 2008

Grantor Agency/Pass-through Agency/Program Title	State I.D. Number	(Accrued) Deferred Revenue 1/1/08	Cash Receipts	Accrued (Deferred) Revenue 12/31/08	Total Revenues	Total Expenditures
WISCONSIN DEPARTMENT OF NATURAL RESOURCES Dry Cleaner Environmental Response Brownfield Site Assessments	370.686 370.687	(26,177)	17,183	37,361	28,367	28,367
SAG #534 SAG #489 SAG #GRN005		- (99,900) (16.978)	43,898 99,900 16,978		43,898	43,898
SAG #GRN0018 SAG #401 Recycling Efficiency Incentive	V.	(39,082)	20,982	62,308	23,226 20,982	23,226 20,982 28,007
Total Wisconsin Department of Natural Resources		(182,137)	237,980	88,727	144,570	144,570
WISCONSIN DEPARTMENT OF HEALTH AND FAMILY SERVICES WIC Farmers' Market WIC Infrastructure Grant	435.154720 435.154740		603	1,181	1,784	1,784
WWWP-GPR Cons Contracts CHHD	435.157000	r s	73,213	,	73,213	73,213
Wins Enforcement	435.158116	(400)	799	-	400	400
WI Wins Initiative Com Interventions - LHD	435.158117 435.158125	(3,000)	6,000 3,060	3,059	3,000 6,119	3,000 6,119
WI Wins	435.158127	(5,000)	10,000	<b>a</b> 1	5,000	5,000
Material and Child result Services Cyshon. Nutrition Network Passed through Community Advocates Inc	435.159339		6,240	1 1	6,240	6,240
Brighter Futures  Total Wisconsin Department of Health and Family Services	435.540000	(10,119) (18,519)	38,107 149,298	13,517	41,505 148,538	41,505 148,538
WISCONSIN DEPARTMENT OF MILITARY AFFAIRS State Match - Federal Disaster Assistance	465.503	•	\$ 13,873	\$ 10,103	\$ 23,976	\$ 23,976
WISCONSIN DEPARTMENT OF ADMINISTRATION Beat Patrol Grant #2008-BP-01-1579-2	505.603	φ	\$ 143,750	· &	\$ 143,750	\$ 143,750

(Continued)

CITY OF WEST ALLIS, WISCONSIN Schedule of State Financial Assistance (Continued) For the Year Ended December 31, 2008

Grantor Agency/Pass-through Agency/Program Title	State I.D. Number	(Acc Def Rev	Accrued) Deferred Revenue 1/1/08	Cash	(D A)	Accrued (Deferred) Revenue	Total	L X	Total
WISCONSIN DEPARTMENT OF COMMERCE Brownfields Grants Project #BF FY07-17657 Project #BF FY05-11879	N/A	€9	(8,406) \$	190,613 \$ 617,554	1	14) \$	133,093 617,554	97	133,093 617,554
Total Wisconsin Department of Commerce WISCONSIN PUBLIC SERVICE COMMISSION			(8,406)	808,167		(49,114)	750,647		750,647
Passed through Milwaukee County E-911	N/A		53,286	63,944		33,031 \$	150,261		150,261
TOTAL STATE FINANCIAL ASSISTANCE		\$	155,776) \$	(155,776) \$ 1,417,012 \$	€	100,506 \$	100.506 \$ 1,361,742 \$ 1,361,742	မ	1,361,742

The notes to the schedules of expenses of federal awards and state financial assistance are an integral part of these schedules.

#### CITY OF WEST ALLIS, WISCONSIN

Notes to the Schedule of Expenditures of Federal Awards and the Schedule of State Financial Assistance December 31, 2008

#### NOTE A - BASIS OF PRESENTATION

In accordance with the audit requirements issued by the Office of Management and Budget (OMB) Circular A-133 and the State Single Audit Guidelines issued by the Wisconsin Department of Administration, supplemental information is presented by the City in regard to federal and state financial assistance programs administered by the City.

#### NOTE B - SIGNIFICANT ACCOUNTING POLICIES

Revenues and expenditures in the schedule are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the City's 2008 financial statements. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the City in the succeeding year while deferred revenue represents advances for federal and state programs that exceed recorded City expenditures.

Federal Programs: The City of West Allis qualifies as a low risk auditee in accordance with paragraph 530 of OMB Circular A-133. Therefore major programs, as identified in Section I of the Schedule of Findings and Questioned Costs, represent those with combined expenditures exceeding 25% of total federal awards that also were deemed major programs based on the auditor's risk assessment. All other federal programs are considered non-major programs.

State Programs: Major programs represent state assistance programs with expenditures of \$100,000 or more and other state programs classified as major in the State Single Audit Guidelines. All other state assistance programs required to be included in the Schedule of State Financial Assistance in accordance with Appendix H of the State Single Audit Guidelines are non-major programs.

#### **NOTE C - OVERSIGHT AGENCIES**

The federal and state oversight agencies for the City are as follows:

Federal - U.S. Department of Housing and Urban Development State - Wisconsin Department of Revenue

#### CITY OF WEST ALLIS, WISCONSIN

Schedule of Findings and Questioned Costs For the Year Ended December 31, 2008

#### Section I - Summary of Auditors' Results

#### **Basic Financial Statements**

Type of auditors' report issued:

Unqualified Opinion

Internal control over financial reporting:

· Material weakness(es) identified?

No

Significant deficiencies identified that is not considered to be a material weakness?

None Reported

Noncompliance material to basic financial statements noted?

Federal Awards Programs

Internal control over major program:

Material weakness(es) identified

No

Significant deficiencies identified that are not considered

to be material weakness(es)?

None Reported Unqualified

Type of auditors' report issued on compliance for major programs Any audit findings disclosed that are required to be reported

in accordance with Section 510(a) of Circular A-133?

No

Identification of major federal program:

CFDA/State ID Number	Name of Federal/State Program	
14.871	Housing Voucher Program	
370.687	Brownfield Site Assessment Grants	
N/A	Brownfield Grants	
N/A	E-911	

Audit threshold used to determine between Type A and Type B programs: Auditee qualified as low-risk auditee

\$300,000

Yes

#### Section II - Financial Statement Findings

There are no findings related to the basic financial statements required to be reported under governmental auditing standards generally accepted in the United States of America for the year ended December 31, 2008.

#### Section III - Federal Award Findings and Questioned Costs

There are no audit findings and questioned costs required to be reported under OMB Circular A-133 "Audits of States, Local Governments, and Non-Profit Organizations" and the State Single Audit Guidelines for the year ended December 31, 2008.

# CITY OF WEST ALLIS, WISCONSIN

Schedule of Prior Year Audit Findings and Corrective Action Plan For the Year Ended December 31, 2008

### Prior Year Audit Findings

There were no findings or questioned costs for federal awards for the year ended December 31, 2007.

## Corrective Action Plan

No corrective action plan is required.

